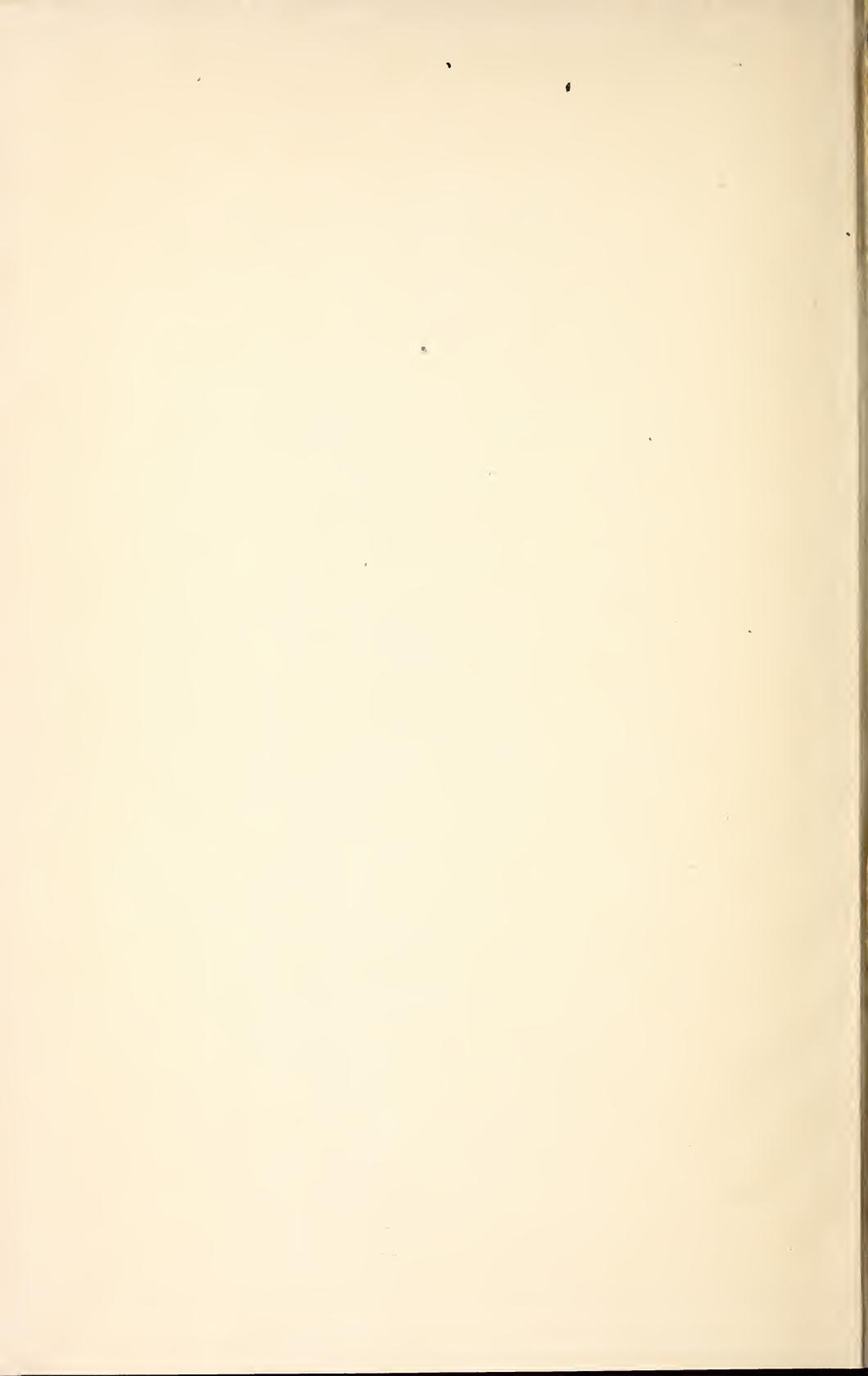


JOURNAL  
OF THE  
**Common Council**  
OF THE  
**CITY OF INDIANAPOLIS, INDIANA**

From  
January 1, 1953, to December 31, 1953

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Printed and Published Under the Authority of the  
Common Council of the City of Indianapolis, Indiana



44836

**CITY OFFICIALS**  
**AND**  
**EXECUTIVE PERSONNEL**

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AS OF DECEMBER 31, 1953

Mayor.....ALEX. M. CLARK  
City Clerk.....GRACE M. TANNER  
Deputy City Clerk.....MARGARET B. JONES

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**COMMON COUNCIL**  
**OFFICERS**

President.....JOSEPH E. BRIGHT  
Vice-President.....JOHN A. SCHUMACHER  
Clerk.....GRACE M. TANNER  
Deputy Clerk.....MARGARET B. JONES

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**COUNCILMEN**

First District.....JOHN A. SCHUMACHER  
Second District.....CARTER W. ELTZROTH  
Second District.....JOSEPH C. WALLACE  
Third District.....GLENN W. RADEL  
\*Third District.....JOSEPH A. WICKER  
Fourth District.....CHARLES P. EHLERS  
Fifth District.....J. WESLEY BROWN  
Fifth District.....CHRISTIAN J. EMHARDT  
Sixth District.....JOSEPH E. BRIGHT

\*Succeeded Guy O. Ross, deceased, January 18, 1953

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**OFFICE OF MAYOR**

Mayor.....ALEX. M. CLARK  
Executive Secretary.....F. FRANCES PEASE  
\*Secretary to Mayor.....FRANCES L. RATHZ

\*Succeeded Harriet Brinkman, January 19, 1953

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**LAW LIBRARY, INDIANA UNIVERSITY**  
**INDIANAPOLIS DIVISION**

DEPARTMENT OF FINANCE

City Controller ----- JOHN R. BARNEY  
Deputy City Controller ----- CHARLES A. BUCKNER  
Finance Auditor ----- IRVIN GLOSSON  
\*Supervisor Barrett Law & Assessment  
    Bureau ----- DOROTHY L. HERTWECK  
    \*Succeeded Earl A. Jackson, October 19, 1953

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DEPARTMENT OF LAW

Corporation Counsel ----- PALMER K. WARD  
City Attorney ----- FRANK X. HAUPT

---

ASSISTANT CITY ATTORNEYS

Assistant City Attorney ----- RUFUS C. KUYKENDALL  
Assistant City Attorney ----- ARTHUR H. NORTHRUP  
Assistant City Attorney ----- JACOB S. MILLER  
City Prosecutor ----- JOHN M. RYAN  
Assistant City Prosecutor ----- RALPH N. MAY  
Claim Adjuster ----- DET. SGT. PHILLIP O. MCGEE

---

DEPARTMENT OF CITY CIVIL ENGINEER

City Civil Engineer ----- WILLIAM R. HUNT  
Assistant City Engineer ----- FORREST M. LOGAN  
\*Street Engineer ----- WALLACE F. ALKIRE  
Sewer Engineer ----- RAYMOND C. CASSADY  
Flood Control Engineer ----- HARVEY W. CASSADY  
\*\*Superintendent Asphalt Plant  
    and Street Repairs ----- GEORGE PHEIFER  
Chemical Laboratory Engineer ----- JOHN B. PHIPPS  
Superintendent Street Lighting ----- ARTHUR C. HELM  
\*\*\*Chief Clerk ----- J. RAYMOND TROUT  
    \*Succeeded John Lerry, October 7, 1953  
    \*\*Succeeded Wilmington Cooper, April 22, 1953  
    \*\*\*Succeeded Galvey E. Gordon, May 27, 1953

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POLICE DEPARTMENT

Chief of Police ----- JOHN E. AMBUHL  
\*Inspector of Detectives ----- NOEL A. JONES  
Inspector of Police ----- LEOLIN TROUTMAN  
Inspector of Police ----- RUSSELL CARMICHAEL  
    \*Succeeded Howard L. Sanders, March 1, 1953

Captain of Traffic.....AUDRY E. JACOBS  
Superintendent of Police Radio  
and Fire Communications.....FRANCIS DENNIS CAMPBELL

---

TRAFFIC ENGINEER

Engineer.....WILLIAM H. BILBY

---

FIRE DEPARTMENT

Chief.....JOSEPH F. HANCOCK  
\*First Assistant Chief .....FRED C. DILGER  
First Assistant Chief.....ARNOLD W. PHILLIPS  
\*\*Director Fire Prevention.....MICHAEL J. HYLAND  
Master Mechanic.....FRANK A. BRAUN  
Executive Secretary to Chief.....HARRY R. GOULD  
\*Succeeded Charles Gregory, November 21, 1953  
\*\*Succeeded Ralph R. Fender, November 1, 1953

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PURCHASING DEPARTMENT

Purchasing Agent.....CLIFFORD F. BEEKER  
Assistant Purchasing Agent.....HERBERT H. HITCHENS

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BUILDING DEPARTMENT

\*Acting Commissioner of Buildings.....PHILIP J. CLARK  
\*Succeeded Charles E. Bacon, November 1, 1953

---

GENERAL HOSPITAL

Superintendent .....DR. GERALD F. KEMPF  
\*Medical Director.....DR. RALPH W. COCHRAN  
\*\*Administrator.....ROBERT M. MORGAN  
\*Succeeded Dr. Joseph S. Bean, March 18, 1953  
\*\*Succeeded Roy T. Lanahan, March 11, 1953

---

STREET COMMISSIONERS DEPARTMENT

Commissioner.....JAMES B. CHAPPELL  
Chief Clerk.....FRED SCHOENEMAN

---

WEIR COOK AIRPORT

Superintendent.....PHILIP H. ROETTGER  
Manager of Operations.....DONALD THARP  
Supervisor of Maintenance.....A.E. SUTHERLAND

WEIGHTS AND MEASURES DEPARTMENT

Supervising Inspector-----HARRY H. BRUNNER

---

PUBLIC BUILDING DEPARTMENT

\*Superintendent City Garage-----GEORGE USHER

\*\*Custodian, City Hall-----GIFT PENNEY

Custodian, Police Station-----EMANUEL GEBAUER

Custodian, Tomlinson Hall-----HARRY GOINS

Superintendent City Market-----PAUL A. RENE

\*Succeeded James E. Ulrich, April 22, 1953

\*\*Succeeded Clarence M. Throckmorton, September 4, 1953

# MEMBERS OF OFFICIAL BOARDS

## BOARD OF PUBLIC SAFETY

President.....PAUL J. SHICK  
\*Member.....SIDNEY A. HORN  
Member.....JAMES C. COURTNEY  
Secretary of Board.....AGNES HERNDON REILLY  
\*Appointed April 1, 1953 to fill vacancy of Paul Robertson

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## BOARD OF PUBLIC WORKS

President.....RICHARD K. MUNTER  
Vice-President.....GEORGE CAFOUROS  
Member.....OTTO H. WORLEY  
Member.....THOMAS M. QUINN  
Executive Secretary.....DAVID H. MARSH

---

## BOARD OF SANITARY COMMISSIONERS

President.....CLARENCE T. DRAYER  
\*Member.....MARVIN J. BREZETTE  
\*\*Member.....LOUIS J. RYBOLT  
\*Succeeded Oscar F. Barry Sr., April 1, 1953  
\*\*Succeeded Howard S. Morse, February 1, 1953

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## BOARD OF PUBLIC HEALTH AND HOSPITALS

President.....DR. CHARLES W. MEYERS  
Vice-President.....DR. CARL R. RUDDELL  
Member.....DR. F. M. GASTINEAU  
Member.....JOHN G. McNUTT  
Member.....DR. LAURENCE A. LEWIS  
Health Director.....DR. HENRY NESTER  
Secretary.....DR. GERALD F. KEMPF

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## BOARD OF PARK COMMISSIONERS

President.....PAUL E. RATHERT  
Vice-President.....H. J. RAFFENSPERGER  
Member.....EUGENE W. DORN  
Member.....AGNES P. CONNOR  
Director Public Parks.....J. R. TOWNSEND

Secretary.....MARY E. GRIFFIN  
Finance Officer.....CORA E. HARTMAN

---

CITY PLAN COMMISSION AND BOARD OF ZONING APPEALS

President.....ROBERT A. VOIGT  
Vice-President.....LOUIE MOLLER  
Members—J. WESLEY BROWN                   RICHARD K. MUNTER  
                  CLARENCE E. FLICK               H. J. RAFFENSPERGER  
                  WILLIAM R. HUNT                   CATHERINE C. RICE  
                  JACK B. KAMMINS               FRANK J. UNVERSAW  
Administrative Assistant.....HELENA SWANGO

---

BOARD OF AVIATION COMMISSIONERS

President.....IRVING M. FAUVRE  
Vice-President.....WILLIAM A. ATKINS  
Secretary.....FRED W. SOMMER  
Member.....CLAUDE A. ROCHFORD

---

BOARD OF FLOOD CONTROL

President.....WILLIAM R. HUNT  
Vice-President.....ROSS D. HAWES  
Member.....WILLIAM G. SHANNON  
Secretary to Board.....LUCILLE PETITHORY

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REDEVELOPMENT COMMISSION

Executive Secretary.....JOHN W. WALLS

Trustees

President.....FRED W. JUNGCLAUS  
Vice-President.....WILLIAM J. MOONEY, JR.  
Secretary.....EARL H. SCHMIDT  
Member.....ROBERT KIRBY  
\*Member.....CHARLES E. WAGNER

\*Succeeded Paul W. Lindeman, April 25, 1953

Commissioners

President.....PAUL L. McCORD  
Vice-President.....ROBERT M. COLLIER  
Secretary.....FRED T. GREENE  
Member.....J. ALBERT SMITH  
Member.....JAMES ROBB

POLICE AND FIRE MERIT COMMISSION

Chairman.....DR. M. O. ROSS  
Member.....RICHARD H. DYE  
Member.....DR. J. WILLIAM WRIGHT  
Member.....CHIEF JOSEPH F. HANCOCK  
Member.....CHIEF JOHN E. AMBUHL

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OFF-STREET PARKING COMMISSION

President.....LUTHER J. SHIRLEY  
Vice-President.....EDWARD D. PIERRE  
Secretary.....BRUCE C. SAVAGE  
Treasurer.....ALBERT O. DeLUSE  
Member.....DONALD JAMESON  
Executive Secretary.....MRS. JEWELL PARKINSON

## COMMON COUNCIL STANDING COMMITTEES FOR 1953

1. FINANCE COMMITTEE—Charles P. Ehlers, Chairman; Carter W. Eltzroth, J. Wesley Brown, Glenn W. Radel, John A. Schumacher.
2. PUBLIC WORKS COMMITTEE—J. Wesley Brown, Chairman; John A. Schumacher, Charles P. Ehlers, Christian J. Emhardt, Joseph A. Wicker.
3. PUBLIC SAFETY AND AVIATION COMMITTEE—Glenn W. Radel, Chairman; Carter W. Eltzroth, Charles P. Ehlers, Joseph A. Wicker, Joseph C. Wallace.
4. PUBLIC HEALTH COMMITTEE—John A. Schumacher, Chairman; J. Wesley Brown, Glenn W. Radel, Christian J. Emhardt, Joseph C. Wallace.
5. PARKS COMMITTEE—Carter W. Eltzroth, Chairman; Charles P. Ehlers, Glenn W. Radel, Joseph C. Wallace, Christian J. Emhardt.
6. LAW AND JUDICIARY COMMITTEE—Joseph C. Wallace, Chairman; Joseph A. Wicker, Carter W. Eltzroth, J. Wesley Brown, John A. Schumacher.
7. CITY WELFARE COMMITTEE—Christian J. Emhardt, Chairman; Joseph C. Wallace, John A. Schumacher, Charles P. Ehlers, Glenn W. Radel.
8. ELECTION COMMITTEE — Joseph A. Wicker, Chairman; Christian J. Emhardt, Carter W. Eltzroth, J. Wesley Brown, Charles P. Ehlers.

Note: Joseph A. Wicker, January 22, 1953, succeeded Guy O. Fess, deceased, January 18, 1953.

# CALENDAR OF SESSIONS OF THE COMMON COUNCIL 1953

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6.	March 2, 1953, 7:30 P. M. ----- Regular -----	137
7.	March 16, 1953, 7:30 P. M. ----- Regular -----	193
8.	April 6, 1953, 7:30 P. M. ----- Regular -----	253
9.	April 20, 1953, 7:30 P. M. ----- Regular -----	289
10.	May 4, 1953, 6:30 P. M. ----- Regular -----	349
11.	May 18, 1953, 6:30 P. M. ----- Regular -----	385
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13.	June 15, 1953, 6:30 P. M. ----- Regular -----	457
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15.	July 20, 1953, 6:30 P. M. ----- Regular -----	525
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17.	August 17, 1953, 6:30 P. M. ----- Regular -----	689
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19.	September 9, 1953, 6:30 P. M. ----- Special -----	837
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22.	October 19, 1953, 7:30 P. M. ----- Regular -----	973
23.	November 2, 1953, 7:30 P. M. ----- Regular -----	1009
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25.	December 7, 1953, 7:30 P. M. ----- Regular -----	1093
26.	December 21, 1953, 7:30 P. M. ----- Regular -----	1129

# *History of the Common Council of the City of Indianapolis*

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Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first town council composed of a president and six members.

The common council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten Aldermen, representing five Aldermanic districts, two being elected from each district.

Under the 1891 act the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members

were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and councilman to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. This law limits the number of councilmen to nine. The law provides for the nomination by each party of six candidates, one from each of six councilmanic districts. In the election all of the voters of the city may vote for any nine candidates and the nine receiving the highest number of votes are elected. This law insures a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

## EXECUTIVE HEADS OF CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

### Presidents of Boards of Trustees

Henderson, Samuel-----October 12, 1832, to September 30, 1833  
 Edgar, James (Resigned as Trustee)----Sept. 30 to December 9, 1833  
 Blythe, Benjamin I.-----March 7, 1834, to February 14, 1835  
 Morrison, Alexander F.-----February 14 to October 2, 1835  
 Palmer, Nathan B.-----October 2, 1835, to April 13, 1836  
 Lockerbie, George-----April 13, 1836, to April 4, 1837  
 Soule, Joshua, Jr.-----April 4, 1837, to April 2, 1838

### Presidents of Town Council

Morrison, James-----1838 to 1839  
 Palmer, Nathan B.-----1839 to 1840  
 Coburn, Henry P.-----1840 to 1841  
 Sullivan, William (Resigned November 12, 1841)-----1841  
 Culley, David V.-----1841 to 1844; 1850 to 1853  
 Wilson, Lazarus B.-----1844 to 1845  
 Levy, Joseph A.-----1845 to 1847  
 Rooker, Samuel S. (Resigned November 1, 1847)-----1847  
 Cady, Charles W.-----1847 to 1848

### Mayors

Henderson, Samuel-----1847 to 1849  
 Newcomb, Horatio C. (Resigned November 7, 1851)-----1849 to 1851  
 Scudder, Caleb-----1851 to 1854  
 McCready, James-----1854 to 1856  
 West, Henry F. (Died November 8, 1856)-----1856  
 Coulon, Charles (To fill vacancy until November 22, 1856)-----1856  
 Wallace, William John (Resigned May 3, 1858)-----1856 to 1858  
 Maxwell, Samuel D.-----1858 to 1863  
 Caven, John-----1863 to 1867; 1875 to 1881

Macauley, Daniel.....	1867 to 1873
Mitchell, James L.....	1873 to 1875
Grubbs, Daniel W.....	1881 to 1884
McMaster, John L.....	1884 to 1886
Denny, Caleb S.....	1886 to 1890
Sullivan, Thomas L.....	From January 1, 1890 to Oct. 12, 1893
Denny, Caleb S.....	From October 12, 1893 to 1895
Taggart, Thomas.....	From October 10, 1895 to 1901
Bookwalter, Charles A.....	From October 10, 1901 to 1903
Holtzman, John W.....	From October 15, 1903 to 1905
Bookwalter, Charles A.....	1905 to 1909
Shank, Samuel Lewis (Resigned November 28, 1913).....	1910 to 1913
Wallace, Harry R.....	1913
Beil, Joseph E.....	1914 to 1917
Jewett, Charles W.....	1918 to 1921
Shank, Samuel Lewis.....	1922 to 1925
Duvall, John L. (Disqualified September 22, 1927).....	1926 to 1927
Slack, L. Ert.....	1927 to 1929
Sullivan, Reginald H.....	1930 to 1934
Kern, John W. (Resigned September 2, 1937).....	1935 to 1937
Boetcher, Walter C.....	1937 to 1938
Sullivan, Reginald H.....	1939 to 1942
Tyndall, Robert H. (Died July 9, 1947).....	1943 to 1947
Denny, George L.....	1947
Feeney, Al G. (Died November 12, 1950).....	1948 to 1950
Bayt, Phillip L. (Resigned effective November 24, 1951).....	1950 to 1951
Emhardt, Christian J. (November 24, 1951).....	1951
Clark, Alex M. ....	1952 to