

JOURNAL
OF THE
Common Council

OF THE
CITY OF INDIANAPOLIS, INDIANA

From
January 1, 1951, to December 31, 1951

Printed and Published Under the Authority of the
Common Council of the City of Indianapolis, Indiana



CITY OFFICIALS AND EXECUTIVE PERSONNEL

AS OF DECEMBER 31, 1951

*Mayor-----CHRISTIAN J. EMHARDT
 City Clerk-----RICHARD G. STEWART
 Deputy City Clerk-----BETTY A. HINTON
 *Succeeded Phillip L. Bayt (acting) as Mayor Pro Tem November
 24, 1951; Elected Mayor December 3, 1951.

COMMON COUNCIL OFFICERS

*President-----CHRISTIAN J. EMHARDT
 Vice-President-----JOSEPH C. WALLACE
 Clerk-----RICHARD G. STEWART
 Deputy Clerk-----BETTY A. HINTON
 *Resigned December 3, 1951.

COUNCILMEN

First District-----J. PORTER SEIDENSTICKER
 First District-----DONALD B. JAMESON
 Second District-----JOSEPH C. WALLACE
 Third District-----GUY O. ROSS
 Fourth District-----JOSEPH A. WICKER
 Fourth District-----CHARLES P. EHLERS
 *Fifth District-----CHRISTIAN J. EMHARDT
 Sixth District-----GEORGE S. LUPEAR
 Sixth District-----JOSEPH E. BRIGHT
 *Resigned December 3, 1951.

OFFICE OF MAYOR

*Mayor-----CHRISTIAN J. EMHARDT
 Secretary to Mayor-----MARY SMYRNIS
 Executive Secretary-----MARION J. CRANEY
 *Succeeded Phillip L. Bayt December 3, 1951.

DEPARTMENT OF FINANCE

City Controller (Acting).....PATRICK J. BARTON
Deputy City Controller.....LAWRENCE H. BEHRENT
Finance Auditor.....CHARLES A. BUCKNER
Assistant Supervising Auditor.....BESS M. BIGANE
Supervisor Barrett Law &
Assessment Bureau.....ROBERT M. BECKER

DEPARTMENT OF LAW

Corporation Counsel.....EDWARD H. KNIGHT
City Attorney.....MICHAEL B. REDDINGTON

ASSISTANT CITY ATTORNEYS

Assistant City Attorney.....BYRON P. HOLLETT
Assistant City Attorney.....JESSE W. PEDEN
Assistant City Attorney.....ADOLPH G. EMHARDT, JR.
City Prosecutor.....MILTON E. CRAIG
Assistant City Prosecutor.....JOHN C. O'CONNOR
Claim AdjusterSGT. SCHORLING NICKEL

DEPARTMENT OF CITY CIVIL ENGINEER

City Civil Engineer.....WILLIAM R. HUNT
Assistant City Engineer.....FORREST M. LOGAN
Street Engineer.....THOMAS C. CONLEY
Sewer Engineer.....RAYMOND C. CASSADY
Flood Control Engineer.....HARVEY W. CASSADY
Superintendent Street Repairs.....EUGENE D. FOLEY
Chemical Laboratory Engineer.....JOHN B. PHIPPS
Superintendent Street Lighting.....ROBERT LOVE
Chief Clerk.....JOHN E. HOFF

POLICE DEPARTMENT

*Chief of Police.....JACK O'NEAL
**Inspector of Detectives.....RICHARD JACOB

Inspector of Police.....LEOLIN TRAUTMAN
Inspector Night.....RALPH BADER
Captain of Traffic.....AUDREY JACOBS
Superintendent of Police Radio and
Fire Communications.....ROBERT L. BATTS

*Succeeded Edward Rouls June 30, 1951.

**Succeeded Jack O'Neal July 1, 1951.

TRAFFIC ENGINEER

Engineer.....FRANK GALLAGHER

FIRE DEPARTMENT

Chief.....ROSCOE E. McKINNEY
First Assistant Chief.....CHARLES GREGORY
First Assistant Chief.....ARNOLD PHILLIPS
Director Fire Prevention.....RALPH R. FENDER
Master Mechanic.....FRANK A. BRAUN
Executive Secretary to Chief.....HARRY E. GOULD

PURCHASING DEPARTMENT

Purchasing Agent.....ALBERT H. LOSCHE
Assistant Purchasing Agent.....R. E. MOORE

BUILDING DEPARTMENT

Commissioner of Buildings.....CHARLES E. BACON

GENERAL HOSPITAL

Superintendent.....DR. CHARLES W. MYERS
Medical Director.....DR. JOSEPH S. BEAN
Administrator.....ROY T. LANAHAN

STREET COMMISSIONERS DEPARTMENT

Commissioner.....ANTHONY MAIO
Chief Clerk.....CECIL D. HUDSON

WEIR COOK AIRPORT

Superintendent.....PHILIP H. ROETTGER
Assistant Superintendent (Maintenance).....S. A. SUTHERLAND
Assistant Superintendent (Operations).....G. E. PETRO

WEIGHTS AND MEASURES DEPARTMENT

Supervising Inspector.....ADRIAN T. FLOREANCIG

PUBLIC BUILDING DEPARTMENT

Custodian, City Hall.....EARL CLEMENTS
Custodian, Police Station.....EMANUEL GEBAUER
Custodian, Tomlinson Hall.....CHARLES MUNGER
Superintendent City Market (Acting).....THOMAS RILEY
*Superintendent City Garage.....G. D. "DOC" WATKINS

*Died December 12, 1951.

MEMBERS OF OFFICIAL BOARDS

BOARD OF PUBLIC SAFETY

President.....LEROY J. KEACH
Member.....HOWARD W. FIEBER
Member.....ALBERT H. GISLER
Secretary of Board.....AGNES HERNDON
Secretary of Warrants & Licenses.....THOMAS J. LOGAN

BOARD OF PUBLIC WORKS

President.....EDWARD A. GARDNER
Vice-President.....CARL N. ANGST
Member.....STANLEY FEEZLE
Member.....MARTIN McDERMOTT
Executive Secretary.....HENRY MUELLER

BOARD OF SANITARY COMMISSIONERS

President.....OSCAR F. BARRY, SR.
Member.....JAMES H. CARNINE
Member.....LOUIS C. BRANDT

BOARD OF PUBLIC HEALTH AND HOSPITALS

President.....FRANK G. LAIRD
Vice-President.....KENNETH K. WOOLLING
*Member.....DR. LAURENCE A. LEWIS
**Member.....DR. KARL R. RUDELL
Member.....DR. F. M. GASTINEAU
Health Director.....DR. GERALD F. KEMPF
Secretary.....DR. CHARLES W. MYERS

*Succeeded Dr. Sumner Furniss June 4, 1951.

**Succeeded Mrs. Roberta Nicholson May 1, 1951.

BOARD OF PARK COMMISSIONERS

President.....EUGENE W. DORN
Vice-President.....AGNES P. CONNOR
Member.....PAUL E. RATHERT

Member.....	JAMES T. HAMILL
*Director Public Parks.....	A. C. SALLEE
Secretary.....	MARY E. GRIFFIN
Finance Officer.....	CORA E. HARTMAN

*Died June 16, 1951.

CITY PLAN COMMISSION AND BOARD OF ZONING APPEALS

President.....	JACK B. KAMMINS
Vice-President.....	J. PORTER SEIDENSTICKER
Members—	LOUIS J. BORINSTEIN PAUL R. BROWN
	LEO P. GAUSS WILLIAM R. HUNT
	JOHN J. HELMER AGNES P. CONNOR
	LOUIS M. FEHRENBACH EDWARD A. GARDNER
Secretary-Director.....	NOBLE P. HOLLISTER
Zoning Engineer.....	LeGRANDE MARVIN
Administrative Assistant.....	HELENA SWANGO
Supervising Draftsman.....	THOMAS A. MULRYAN

BOARD OF AVIATION COMMISSIONERS

President.....	FRED W. SOMMER
Vice-President.....	CLAUDE A. ROCHFORD
Secretary.....	IRVING M. FAUVRE
*Member.....	WILLIAM A. ATKINS

*Succeeded Walter E. Hemphill November 23, 1951.

BOARD OF FLOOD CONTROL

President.....	WILLIAM R. HUNT
Member.....	EUGENE W. DORN
Member.....	PAUL R. BROWN
Secretary of Board.....	LUCILLE PETITHORY

REDEVELOPMENT COMMISSION

Executive Secretary.....	RICHARD H. OBERREICH
	Trustees
President.....	FRED W. JUNGCLAUS

Vice-President.....WILLIAM J. MOONEY, JR.
Secretary.....EARL H. SCHMIDT
Member.....ROBERT KIRBY
Member.....PAUL W. LINDEMANN

Commissioners

President.....PAUL L. McCORD
Vice-President.....ROBERT M. COLLIER
Secretary.....FRED T. GREENE
Member.....J. ALBERT SMITH
Member.....JAMES ROBB

POLICE AND FIRE MERIT COMMISSION

Chairman.....DR. M. O. ROSS
Member.....LOUIS J. BERNATZ
Member.....DR. WILLIAM J. WRIGHT
Member.....CHIEF ROSCOE McKINNEY
*Member.....CHIEF JACK O'NEAL

*Succeeded Edward Rouls June 30, 1951.

PUBLIC HOUSING AUTHORITY

Chairman.....HARRY V. WADE
Vice-Chairman.....JAMES C. AHERN
Member.....LOREN J. HOUSER
Member.....CLEO W. BLACKBURN
Member.....CLYDE S. McCORMACK
Executive Director & Secretary.....DONALD HANSON

OFF-STREET PARKING COMMISSION

President.....LUTHER J. SHIRLEY
Vice-President.....EDWARD D. PIERRE
Secretary.....BRUCE C. SAVAGE
Treasurer.....TIMOTHY P. SEXTON
Member.....ALBERT O. DeLUSE
Executive Secretary.....MRS. JEWELL PARKINSON

WARM AIR HEATING BOARD

Chairman.....CHARLES E. BACON
Member.....GEORGE F. KIRKHOFF
Member.....RAYMOND B. HAUSSER
Member.....DONALD S. McCLOSKEY
Member.....RALPH R. FENDER

METROPOLITAN AREA STUDY COMMISSION

Created April, 1951

Chairman.....	J. DWIGHT PETERSON
*Vice-Chairman.....	MRS. FRANK H. COX
Secretary-Consultant.....	KENNETH L. SCHELLIE
*Member.....	WARREN M. ATKINSON
*Member.....	OSCAR F. BARRY, SR.
Member.....	EARL BECK
Member.....	SCOTT GING
*Member.....	JAMES A. GLOIN
Member.....	JULIAN A. KISER
Member.....	GREYBLE L. McFARLAND, JR.
Member.....	HOWARD S. MILLS
Member.....	HAROLD L. SCHUMAN

*Appointed by Mayor April 4, 1951.

STANDING COMMITTEES

1951

COMMON COUNCIL

- FINANCE COMMITTEE—Joseph A. Wicker, Chairman; Joseph C. Wallace, Guy O. Ross, J. Porter Seidensticker, George S. Lupear.
- PUBLIC WORKS COMMITTEE—Joseph C. Wallace, Chairman; Guy O. Ross, George S. Lupear, Joseph E. Bright, Donald B. Jameson.
- PUBLIC SAFETY AND AVIATION COMMITTEE—Guy O. Ross, Chairman; Joseph A. Wicker, Joseph C. Wallace, Charles P. Ehlers, Joseph E. Bright.
- PUBLIC HEALTH COMMITTEE—J. Porter Seidensticker, Chairman; George S. Lupear, Joseph A. Wicker, Charles P. Ehlers, Donald B. Jameson.
- PARKS COMMITTEE—George S. Lupear, Chairman; Guy O. Ross, Joseph C. Wallace, Joseph E. Bright, Donald B. Jameson.
- LAW AND JUDICIARY COMMITTEE—Charles P. Ehlers, Chairman; Joseph E. Bright, J. Porter Seidensticker, Joseph A. Wicker, Joseph C. Wallace.
- CITY WELFARE COMMITTEE—Donald B. Jameson, Chairman; Charles P. Ehlers, George S. Lupear, J. Porter Seidensticker, Guy O. Ross.
- ELECTION COMMITTEE—Joseph E. Bright, Chairman; Charles P. Ehlers, Joseph C. Wallace, J. Porter Seidensticker, Joseph A. Wicker.

CALENDAR OF SESSIONS OF THE COMMON COUNCIL

— 1951 —

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1.	January 3, 1951, 7:30 P. M. Special	3
2.	January 15, 1951, 7:30 P. M. Regular	25
3.	February 5, 1951, 7:30 P. M. Regular	69
4.	February 19, 1951, 7:30 P. M. Regular	101
5.	March 5, 1951, 7:30 P. M. Regular	129
6.	March 19, 1951, 7:30 P. M. Regular	153
7.	April 2, 1951, 7:30 P. M. Regular	177
8.	April 16, 1951, 7:30 P. M. Regular	225
9.	May 9, 1951, 6:30 P. M. Special	282
10.	May 21, 1951, 6:30 P. M. Regular	333
11.	June 4, 1951, 6:30 P. M. Regular	385
12.	June 18, 1951, 6:30 P. M. Regular	437
13.	July 2, 1951, 6:30 P. M. Regular	481
14.	July 16, 1951, 6:30 P. M. Regular	517
15.	August 6, 1951, 6:30 P. M. Regular	549
16.	August 20, 1951, 6:30 P. M. Regular	681
17.	August 27, 1951, 6:30 P. M. Special	725
18.	September 5, 1951, 6:30 P. M. Special	821
19.	September 17, 1951, 6:30 P. M. Regular	865
20.	October 1, 1951, 7:30 P. M. Regular	913
21.	October 15, 1951, 7:30 P. M. Regular	949
22.	November 7, 1951, 7:30 P. M. Special	969
23.	November 19, 1951, 7:30 P. M. Regular	1009
24.	December 3, 1951, 7:00 P. M. Special	1037
25.	December 3, 1951, 7:30 P. M. Regular	1041
26.	December 17, 1951, 7:30 P. M. Regular	1069

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first town council composed of a president and six members.

The common council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten Aldermen, representing five Aldermanic districts, two being elected from each district.

Under the 1891 act the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members

were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and councilman to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. This law limits the number of councilmen to nine. The law provides for the nomination by each party of six candidates, one from each of six councilmanic districts. In the election all of the voters of the city may vote for any nine candidates and the nine receiving the highest number of votes are elected. This law insures a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

EXECUTIVE HEADS OF CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

Presidents of Boards of Trustees

Henderson, Samuel.....	October 12, 1832, to September 30, 1833
Edgar, James (Resigned as Trustee)....	Sept. 30 to December 9, 1833
Blythe, Benjamin I.....	March 7, 1834, to February 14, 1835
Morrison, Alexander F.....	February 14 to October 2, 1835
Palmer, Nathan B.....	October 2, 1835, to April 13, 1836
Lockerbie, George.....	April 13, 1836, to April 4, 1837
Soule, Joshua, Jr.....	April 4, 1837, to April 2, 1838

Presidents of Town Council

Morrison, James.....	1838 to 1839
Palmer, Nathan B.....	1839 to 1840
Coburn, Henry P.....	1840 to 1841
Sullivan, William (Resigned November 12, 1841).....	1841
Culley, David V.....	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.....	1844 to 1845
Levy, Joseph A.....	1845 to 1847
Rooker, Samuel S. (Resigned November 1, 1847).....	1847
Cady, Charles W.....	1847 to 1848

Mayors

Henderson, Samuel.....	1847 to 1849
Newcomb, Horatio C. (Resigned November 7, 1851).....	1849 to 1851
Scudder, Caleb.....	1851 to 1854
McCready, James.....	1854 to 1856
West, Henry F. (Died November 8, 1856).....	1856
Coulon, Charles (To fill vacancy until November 22, 1856).....	1856
Wallace, William John (Resigned May 3, 1858).....	1856 to 1858
Maxwell, Samuel D.....	1858 to 1863
Caven, John.....	1863 to 1867; 1875 to 1881

Macauley, Daniel.....	1867 to 1873
Mitchell, James L.....	1873 to 1875
Grubbs, Daniel W.....	1881 to 1884
McMaster, John L.....	1884 to 1886
Denny, Caleb S.....	1886 to 1890
Sullivan, Thomas L.....	From January 1, 1890 to Oct. 12, 1893
Denny, Caleb S.....	From October 12, 1893 to 1895
Taggart, Thomas.....	From October 10, 1895 to 1901
Bookwalter, Charles A.....	From October 10, 1901 to 1903
Holtzman, John W.....	From October 15, 1903 to 1905
Bookwalter, Charles A.....	1905 to 1909
Shank, Samuel Lewis (Resigned November 28, 1913)....	1910 to 1913
Wallace, Harry R.....	1913
Bell, Joseph E.....	1914 to 1917
Jewett, Charles W.....	1918 to 1921
Shank, Samuel Lewis.....	1922 to 1925
Duvall, John L. (Disqualified September 22, 1927)....	1926 to 1927
Slack, L. Ert.....	1927 to 1929
Sullivan, Reginald H.....	1930 to 1934
Kern, John W. (Resigned September 2, 1937).....	1935 to 1937
Boetcher, Walter C.....	1937 to 1938
Sullivan, Reginald H.....	1939 to 1942
Tyndall, Robert H. (Died July 9, 1947).....	1943 to 1947
Denny, George L.....	1947
Feeney, Al G. (Died November 12, 1950).....	1948 to 1950
Bayt, Phillip L. (Resigned effective November 24, 1951)...	1950 to 1951
Emhardt, Christian J.....	1951