

JOURNAL OF PROCEEDINGS
OF THE
City-County Council
OF
INDIANAPOLIS-MARION COUNTY
State of Indiana
FROM
JANUARY 1, 1977 to DECEMBER 31, 1977



Printed and Published Under the Authority of the
City-County Council of Indianapolis-Marion County

TABLE OF CONTENTS

	Page
1. Regular Session Journals	1-609
2. Proposal Index	610-699
3. General Ordinance Index	700-717
4. Fiscal Ordinance Index	718-746
5. Special Ordinance Index	747
6. General Resolution Index	748-753
7. Council Resolution Index	754-758
8. Special Resolution Index	759-763
9. Rezoning Ordinance Index	764-779

BEGINNING AFTER PAGE 779

10. Police Special Service District Council Journal	1-34
11. Police Special Service District Council Index	35-38
12. Fire Special Service District Council Journal	1-44
13. Fire Special Service District Council Index	45-49
14. Solid Waste Special Service District Council Journal	1-32
15. Solid Waste Special Service District Council Index	33-35

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The Town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first Town Council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the City of Indianapolis, a somewhat different form of government was established. While the Council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the Council through committees subject, however, in some cases to approval of the Council in all matters of expenditure of money and appropriation of funds by the Council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 Ward Councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the Council called the Board of Aldermen, composed of ten Aldermen, representing five Aldermen districts, two being elected from each district.

Under 1891 act, the Board of Aldermen was abolished and a Common Council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of Council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and Councilmen to four years and prohibited re-election.

In 1909 a novel Councilmanic law for Indianapolis alone was passed by the legislature. This law limits the number of Councilmen to nine. The law provides for the nomination by each party of six candidates, one from each of six Councilmanic Districts. In the election all of the voters of the city may vote for any nine candidates and the nine receiving the highest number of votes are elected. This law insures a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit Councilmen to succeed themselves.

History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the City and County into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the City and County until the new Council was selected in November, 1971, and took office in January of 1972.

The act provided for the division of the County into twenty-five single member Councilmanic Districts, each district electing one resident from that district. In addition, there were four At-large Councilmen, elected by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replace the more than sixty which were in existence previously.

CITY-COUNTY OFFICIALS AND EXECUTIVE PERSONNEL

As of December 31, 1977

OFFICE OF THE MAYOR

Mayor	William H. Hudnut, III
Deputy Mayor	Thomas Hasbrook
Deputy Mayor	Bruce Melchert
Secretary to the Mayor	Elaine Maddox

CITY-COUNTY COUNCIL OFFICERS

President	Beurt SerVaas
Vice President	Alan Kimbell
Majority Leader	Richard Clark
Minority Leader	Paul Cantwell
City Clerk	Beverly Rippy
Deputy City Clerk	Virginia DeRolf
General Counsel	Robert Elrod
Research Director	Phillip Hinkle
Fiscal Analyst	Richard Payne
Fiscal Analyst	Stuart Rhodes

CITY-COUNTY COUNCIL MEMBERS

First District	Gordon Gilmer
Second District	Beurt SerVaas
Third District	William Schneider
Fourth District	William Dowden
Fifth District	Thomas Pearce
Sixth District	Stephen West
Seventh District	John Tinder
Eighth District	Jack Patterson
Ninth District	Glenn Howard
Tenth District	Lula Journey
Eleventh District	Rozelle Boyd
Twelfth District	Donald McPherson
Thirteenth District	Richard Clark
Fourteenth District	Allen Durnil
Fifteenth	Richard Rippel
Sixteenth District	Harold Hawkins
Seventeenth District	Michael Vollmer
Eighteenth District	George Anderson
Nineteenth District	A. Keith Walters
Twentieth District	David McGrath
Twenty-first District	Henry Bayt
Twenty-second District	Edgar Campbell
Twenty-third District	Paul Cantwell

CITY—COUNTY COUNCIL MEMBERS-CONTINUED

Twenty-fourth District Beulah Coughenour
Twenty-fifth District Donald Miller
At Large Joyce Brinkman
At Large Paula Parker Chambers
At Large Alan Kimbell
At Large George Tintera

*Denotes members of Fire Special Service District Council, Police Special Service District and Solid Waste Special Service District Council.

**McGrath filled vacancy created by resignation of Joe Gorham, May, 1977.

STANDING COMMITTEES OF THE
CITY—COUNTY COUNCIL 1977

ADMINISTRATION

Donal Miller, Chairman
Joyce Brinkman
Edgar Campbell
Harold Hawkins
David McGrath
Jack Patterson

COMMUNITY AFFAIRS

William Dowden, Chairman
Rozelle Boyd
Joyce Brinkman
Paula Parker Chambers
Beulah Coughenour
Michael Vollmer

COUNTY & TOWNSHIPS

William Schneider, Chairman
George Anderson
Joyce Brinkman
Harold Hawkins
Glenn Howard
George Tintera

ECONOMIC DEVELOPMENT

George Tintera, Chairman
Rozelle Boyd
Donald Miller
Thomas Pearce
Stephen West

METROPOLITAN DEVELOPMENT

Allen Durnil, Chairman
Richard Clark
Gordon Gilmer
Lula Journey
A. Keith Walters
Stephen West

MUNICIPAL CORPORATIONS

Paula Parker Chambers, Chairwoman
Henry Bayt
William Dowden
Donald McPherson
Jack Patterson
Michael Vollmer

PARKS & RECREATION

Gordon Gilmer, Chairman
George Anderson
Paula Parker Chambers
Glenn Howard
Thomas Pearce
Richard Rippel

PUBLIC SAFETY & CRIMINAL JUSTICE

Stephen West, Chairman
Edgar Campbell
Harold Hawkins
Alan Kimbell
David McGrath
John Tinder

PUBLIC WORKS

Donald McPherson, Chairman
George Anderson
Beulah Coughenour
Allen Durnil
Lula Journey
A. Keith Walters

RULES & POLICY

John Tinder, Chairman
Rozelle Boyd
Paul Cantwell
Richard Clark
Alan Kimbell

William Schneider

Beurt SerVaas

TRANSPORTATION

Richard Rippel, Chairman
Henry Bayt
Paul Cantwell
Beulah Coughenour
David McGrath
George Tintera

**CALENDAR OF SESSIONS OF THE
CITY—COUNTY COUNCIL 1977**

January 10, 5:11 p.m.	Special
January 24 7:12 p.m.	Special
February 7, 7:00 p.m.	Regular
February 22, 7:12 p.m.	Regular
March 14, 7:10 p.m.	Special
March 28, 7:10 p.m.	Special
April 11, 7:15 p.m.	Special
April 25, 7:10 p.m.	Special
May 9, 7:14 p.m.	Regular
May 23, 7:40 p.m.	Regular
June 6, 7:33 p.m.	Regular
June 15, 7:12 p.m.	Regular
July 18, 7:12 p.m.	Regular
August 1, 7:10 p.m.	Regular
August 22, 7:12 p.m.	Regular
September 12, 5:26 p.m.	Regular
September 26, 7:10 p.m.	Regular
October 11, 7:23 p.m.	Regular
October 24, 7:15 p.m.	Regular
November 7, 7:05 p.m.	Regular
November 21, 7:20 p.m.	Regular
December 12, 7:15 p.m.	Special

**CALENDAR OF SESSIONS OF THE
FIRE SPECIAL SERVICE DISTRICT COUNCIL 1977**

January 24, 7:05 p.m.	Special
May 23, 7:14 p.m.	Special
June 6, 7:26 p.m.	Special
July 18, 7:07 p.m.	Special
August 1, 7:02 p.m.	Special
September 12, 5:08 p.m.	Special
September 26, 6:55 p.m.	Special
October 11, 6:55 p.m.	Special
November 7, 6:49 p.m.	Special
November 21, 7:10 p.m.	Special
December 12, 7:08 p.m.	Special

**CALENDAR OF SESSIONS OF THE
POLICE SPECIAL SERVICE DISTRICT COUNCIL 1977**

January 24, 7:00 p.m.	Special
February 7, 6:48 p.m.	Regular
May 23, 7:04 p.m.	Special
June 6, 7:15 p.m.	Special
July 18, 7:04 p.m.	Special
September 12, 5:06 p.m.	Special
November 21, 7:05 p.m.	Special
December 12, 7:00 p.m.	Special

**CALENDAR OF SESSIONS OF THE
SOLID WASTE SPECIAL SERVICE DISTRICT COUNCIL 1977**

January 24, 7:07 p.m.	Special
February 7, 6:55 p.m.	Regular
March 14, 7:00 p.m.	Special
May 23, 7:22 p.m.	Special
June 15, 7:02 p.m.	Special
July 18, 7:09 p.m.	Special
September 12, 5:16 p.m..	Special
November 21, 7:07 p.m..	Special
December 12, 7:11 p.m.	Special

CONSOLIDATED CITY DEPARTMENTS

DEPARTMENT OF ADMINISTRATION

Director Fay Mowery

Finance

City Controller Fred Armstrong

Human Rights Commission

Director Nancy Shaw

Legal

Corporation Counsel David Frick

City Prosecutor Roy Jones

Personnel

Director Mary Lou Baumbach

Purchasing

Purchasing Agent Harold Miller

Records

Director Willard Heiss

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Director Robert Kennedy

Deputy Director. Holton Hayes

Deputy Director. Eugene Lausch

Buildings

Administrator Ted Kaptain

Deputy Administrator Mark DeFabis

Chief of Operations. Cecil Wheeler

DEPARTMENT OF METROPOLITAN DEVELOPMENT-CONTINUED

Code Enforcement

Administrator Jon Meeks
Deputy Administrator Chuck Cagann

Housing
(Indianapolis Housing Authority)

Executive Director Fred Thomas
Director of Administration Larry DePaul
Director of Community Services Security Marvin Cooper
Director of Maintenance Frank Stewart
Director of Management Lamond Martin

Planning & Zoning

Administrator F. Ross Vogelgesang
Areawide Planning Wayne DePew
Community Services Planning Nicholas Shelley
Development Programming Charles Scheck
Reproduction Phil Pettit
Special Projects Joretta White
Urban Design Harold Rominger
Zoning and Platting Steven Granner

Urban Renewal

Administrator Archie Kuoppala
Deputy Administrator Steve Hill

DEPARTMENT OF PARKS & RECREATOR

Director Ray Crowe
Deputy Director Dave Ison
Business Manager Herschel Dean
Superintendent of Golf Michael Gony
Superintendent of Outdoor Recreation Art Strong
Superintendent of Parks John Cook
Superintendent of Recreation Dennis Zompetti

DEPARTMENT OF PUBLIC WORKS

Director David Hoppock
Deputy Director/Administration Robert Smith
Deputy Director/Operations William Lewis

Air Pollution

Administrator William Allis

City Market

Market Master Dale Kenney

Flood Control

Head Engineer Edwin Board

DEPARTMENT OF PUBLIC SAFETY

Director Dr. Murrill Lowry

Animal Shelter

Administrator Matt Schneider

Civil Defense

Administrator John Trimbel

Fire Department

Chief William Patterson
Deputy Chief Harold Bowers
Deputy Chief Thomas Douglas
Deputy Chief Alonzo Gordon
Executive Secretary William Cloud
Director/Fire Prevention James Mitchell
Director/Personnel & Public Relations F. Edward Pierce

Police Department

Chief Eugene Gallagher
Assistant Chief William Pond
Deputy Chief/Administration James Dabner
Deputy Chief/Investigations Jack Cotty
Deputy Chief/Operations Glen McAtee
Deputy Chief/Services Frank Campbell

Weights & Measures

Administrator Frank Brugh

DEPARTMENT OF TRANSPORTATION

Director Fred Madorin
Deputy Director Keith Otto
Administrator/Parking Meters Terrence O'Hara
Administrator/Street Engineering Dennis Neidigh
Administrator/Street Maintenance Roland Knox
Administrator/Traffic Engineering James Cox

MEMBERS OF OFFICIAL BOARDS

Capital Improvements Board

President P.E. MacAllister
Member Herbert Backer
Member Arthur Bilford
Member Henry Dein
Member James Dora
Member George Maley
Member Francis Polen

Election Board

President Thomas O'Brien
Member Gordon Durnil
Member Judson Haggerty

MEMBERS OF OFFICIAL BOARDS-CONTINUED

Board of Greater Indianapolis Progress Committee

President Richard DeMars
Executive Director John Krauss

Board of Health & Hospital Corporation

Member Dr. James Cortese
Member Dr. H. Sprague Gardiner
Member Ernest Jones
Member James Morris
Member Cecil Ross

Indianapolis Airport Authority

President Milton Slosson
Vice President Michael Schaefer
Secretary Robert Dawson
Member James Tuohy

Department of Administration

Human Rights Commission

Chairman Michael Shumate
Member Pamela Bennett
Member Donald Blinzinger
Member Lee Brauer
Member John Brooks
Member William Brown
Member Artricia Chandler
Member David Clase
Member Robert Douglas
Member Albert Ferguson
Member Russell Hagerman
Member John Hall
Member Jerry Harkness
Member Thomas Krudy
Member Member Michael Kummer
Member Martha Lamkin
Member Ramona Lee
Member John Myers
Member Rebecca Ransburg
Member Charles Russell
Member Larna Spearman
Member Howard Walker
Member Jane Weddle

License Review Board

Chairman K. Clay Smith
Member Michael Barth, Jr.
Member Dr. Roy Clinthorne

MEMBERS OF OFFICIAL BOARDS-CONTINUED

Tax Adjustment Board

Member	Fred Armstrong
Member	Beulah Coughenour
Member	A. W. Hamilton
Member	Charles Johnson
Member	Rev. Arthur Neuerman
Member	Marvin Poore
Member	Edward Yates

Department of Metropolitan Development

Board of Zoning Appeals, Division I

Chairman	Frank Russell
Member	Rosemary Clark
Member	Rebecca Goss
Member	Lee Meriwether
Member	W. James Wood

Board of Zoning Appeals, Division II

Chairman	Katherine Cox
Member	James Buchanan III
Member	Clarence Prentice
Member	T. J. Schmitz
Member	Leland Tanner

Board of Zoning Appeals, Division III

Chairman	Donna Turner
Member	Ruth Rosser Hayes
Member	Millard Jones
Member	Leland McCarty
Member	Fred Powell

Indianapolis Housing Authority Board

Chairman	Douglas Wade
Vice Chairman	Charles Borders
Member	Robert Graves
Member	Edwin H. Hughes III
Member	Daisy Lloyd

Indianapolis Historic Preservation Commission

Member	Robert Beckman
Member	Terry Bradbury
Member	Jack Kammins
Member	J. MacHuston
Member	Gene McCormick
Member	James Rogers
Member	Joseph Wallace

MEMBERS OF OFFICIAL BOARDS-CONTINUED

Metropolitan Development Commission

Member	James Bidwell
Member	George Bixler
Member	Eldon Cox
Member	Robert Eichholtz
Member	Carlyn Johnson
Member	Robert Samuelson
Member	Henry Taylor
Member	Edward Treacy
Member	John Walls

Department of Parks & Recreation

Board of Parks & Recreation

Chairman	Ray Crowe
Member	Richard Blankenbaker
Member	William Brockman
Member	Walter Sahn
Member	John O'Donnell, Sr.

Department of Public Works

Air Pollution Control Board

Member	Walter Abell
Member	Marilyn Berling
Member	John Davis
Member	Dr. Emmett Lamb
Member	L. M. Lototzky
Member	Richard Phillips
Member	David Rees
Member	Dallas Schnitzius
Member	Arlie Ullrich, Jr.

Board of Public Works

Chairman	David Hoppock
Member	James Cummings, Jr.
Member	Harry Robbins
Member	Keith Smith
Member	Robert Stegner

Department of Public Safety

Fire Merit Board

Member	Dr. Paul Benedict
Member	Milton Booth
Member	Dr. George Comfort
Member	Tony Cordingly
Member	Harold Egenes

MEMBERS OF OFFICIAL BOARDS-CONTINUED

Police Merit Board

Member	Richard Guthrie
Member	John Lauter
Member	Gen. Robert Moorhead
Member	Charles Thomas
Member	Mary Helen VanBuren

Board of Public Safety

Chairman	Dr. Murrill Lowry
Member	Joe Barton
Member	Delano Bryant
Member	August F. Hook
Member	Dr. Dwight Schuster

Department of Transportation

Chairman	Fred Madorin
Member	Gary Booher
Member	W. Wayne Burking
Member	Carlton Curry
Member	Rita Neal

MARION COUNTY OFFICIALS

County Assessor	Frank Corsaro
County Auditor	Jerome Forestal
County Board of Review	Frank Corsaro
County Commissioner	Frank Corsaro
County Commissioner	Jerome Forestal
County Commissioner	John Sutton
County Coroner	Dr. Dennis Nicholas
County Home	Henry Bahner
County Jail Commander	Larry Koch
County Prosecutor	James Kelley
County Recorder	Precious Byrd
County Surveyor	Joseph Prout
County Treasurer	John Sutton
County Sheriff	Donald Gilman
County Inheritance Tax Department	Nancy Dowden
Central Data Processing	John Kelliher
Central Law Library	Janice Johnston
Cooperative Extension Service	Edward Ragsdale
Center Township Assessor	James Cunningham
Decatur Township Assessor	James Kellum
Franklin Township Assessor	Donald Gleason
Lawrence Township Assessor	Lois Ricketts
Perry Township Assessor	Bonnie Stephenson
Pike Township Assessor	Marilyn Smith
Warren Township Assessor	Frederick Monschien
Washington Township Assessor	Richard Cunningham
Wayne Township Assessor	Ann Steckler Jones
Clerk of the Circuit Court	Thomas O'Brien
Circuit Court	J. Patrick Endsley
Criminal Court 1	John Tranberg

MARION COUNTY OFFICIALS-CONTINUED

Criminal Court 2	William Dougherty
Criminal Court 3	Charles Daugherty
Criminal Court 4	John Wilson, Jr.
Juvenile Court.	Valan Boring
Presiding Judge, Municipal Court	Harold Kohlmeyer
Probate Court	Victor Pfau
Superior Court 1	Paul Lustgarten
Superior Court 2	Webster Brewer
Superior Court 3	Betty Barteau
Superior Court 4	Raymond Guntz
Superior Court 5	Michael Dugan
Superior Court 6	Mercer Mance
Superior Court 7	Gerald Zore
Criminal Court Probation	Earl Coleman

Gilman filled vacancy created by death of Lawrence Broderick, March 1977