

JOURNAL OF PROCEEDINGS
OF THE
City-County Council
OF
INDIANAPOLIS-MARION COUNTY
State of Indiana
FROM
JANUARY 1, 1982 to DECEMBER 31, 1982

Printed and Published Under the Authority of the
City-County Council of Indianapolis-Marion County

**CITY-COUNTY OFFICIALS
AND
EXECUTIVE PERSONNEL**

As of December 31, 1982

Office of the Mayor

Mayor	William H. Hudnut, II
Deputy Mayor	John Kraus
Deputy Mayor	Joseph Slash
Secretary to the Mayor	Sandy Lacy

City-County Council Officers

President	Beurt R. SerVaas
Vice President/Majority Leader	Donald W. Miller
Minority Leader	Rozelle Boyce
City Clerk	Beverly S. Rippe
Deputy City Clerk	Karen E. Huft
General Counsel	Robert G. Elrod
Research Director	Kurt Pantze
Senior Fiscal Analyst	Roy C. Icenogle
Fiscal Analyst	Sharyn Seitz

City-County Council Members

First District	Gordon G. Gilmer
Second District	Beurt R. SerVaas
Third District	William G. Schneider
Fourth District	William A. Dowde
Fifth District	Patricia Nicke
Sixth District	Stephen R. We
Seventh District	Stuart W. Rhode
Eighth District	Holley M. Holme
Ninth District	Glenn L. Howar
Tenth District	Lula M. Journe
Eleventh District	Rozelle Boy
Twelfth District	Betty M. Stewa

Thirteenth District	Richard F. Clark
Fourteenth District	Allen L. Durnil
Fifteenth District	Wayne E. Rader
Sixteenth District	Harold E. Hawkins
Seventeenth District	Michael D. Vollmer
Eighteenth District	Dwight Cottingham
Nineteenth District	David N. Jones
Twentieth District	David P. McGrath
Twenty-first District	David J. Page
Twenty-second District	Edgar Campbell
Twenty-third District	Stanley P. Strader
Twenty-fourth District	Beulah A. Coughenour
Twenty-fifth District	Donald W. Miller
At Large	Joyce Brinkman
At Large	Paula M. Parker
At Large	Philip Borst
At Large	George B. Tintera

**Standing Committees of the
City-County Council, 1982**

Administration

- William Dowden, Chairman
- Richard Clark
- David Jones
- Harold Hawkins
- David McGrath
- Stuart Rhodes
- Glenn Howard

Community Affairs

- Paula Parker, Chairman
- Stuart Rhodes
- Holley Holmes
- Betty Stewart
- Stanley Strader
- Lula Journey
- David Page

Parks & Recreation

- Gordon Gilmer, Chairman
- Richard Clark
- Holley Holmes
- Patricia Nickell
- Wayne Rader
- Edgar Campbell
- Lula Journey

Public Safety & Criminal Justice

- Stephen West, Chairman
- Edgar Campbell
- Harold Hawkins
- Philip Borst
- Holley Holmes
- David Jones
- Patricia Nickell

County & Townships

Joyce Brinkman, Chairman
Dwight Cottingham
Philip Borst
Harold Hawkins
Glenn Howard
David McGrath
William Dowden

Public Works

Beulah Coughenour, Chairman
Donald Miller
Patricia Nickell
Betty Stewart
David Page
Michael Vollmer
David Jones

Economic Development

George Tintera, Chairman
Rozelle Boyd
Joyce Brinkman
Gordon Gilmer
Stephen West
Paula Parker

Rules & Policy

Dwight Cottingham, Chairman
Rozelle Boyd
Allen Durnil
Donald Miller
George Tintera
Beurt SerVaas

Metropolitan Development

Allen Durnil, Chairman
Paula Parker
Wayne Rader
William Schneider
Stuart Rhodes
Lula Journey
Edgar Campbell

Transportation

William Schneider, Chairman
Wayne Rader
Betty Stewart
Michael Vollmer
Glenn Howard
Stanley Strader
David McGrath

Municipal Corporations

Richard Clark, Chairman
Philip Borst
Beulah Coughenour
Stanley Strader
Dwight Cottingham
David Page
Michael Vollmer

**Calendar of Sessions of the
City-County Council, 1982**

January 4, 7:35 p.m.	Regu
January 25, 7:28 p.m.	Regu
February 8, 7:15 p.m.	Regu
March 1, 7:12 p.m.	Regu

March 15, 7:23 p.m.	Regular
April 5, 7:24 p.m.	Regular
April 19, 7:20 p.m.	Regular
May 10, 7:20 p.m.	Regular
May 24, 7:27 p.m.	Regular
June 7, 7:29 p.m.	Regular
June 21, 7:06 p.m.	Regular
July 19, 7:15 p.m.	Regular
August 2, 7:00 p.m.	Regular
August 30, 7:01 p.m.	Regular
September 13, 7:05 p.m.	Regular
September 27, 7:10 p.m.	Regular
October 11, 7:11 p.m.	Regular
October 25, 7:10 p.m.	Regular
November 8, 7:29 p.m.	Regular
November 22, 7:35 p.m.	Regular
December 13, 7:17 p.m.	Regular
December 23, 5:07 p.m.	Regular

**Calendar of Sessions of the
Police Special Service District Council, 1982**

January 4, 7:04 p.m.	Regular
March 15, 7:13 p.m.	Special
April 5, 7:17 p.m.	Regular
May 24, 7:17 p.m.	Special
June 7, 7:15 p.m.	Regular
August 2, 6:39 p.m.	Special
September 13, 6:46 p.m.	Regular
September 27, 6:43 p.m.	Special
October 11, 7:07 p.m.	Special
October 25, 7:03 p.m.	Special
November 8, 7:09 p.m.	Special
November 22, 7:09 p.m.	Special

**Calendar of Sessions of the
Fire Special Service District Council, 1982**

January 4, 7:28 p.m.	Regular
May 24, 7:19 p.m.	Special

June 7, 7:25 p.m.	Regula
August 2, 6:41 p.m.	Regula
August 30, 6:53 p.m.	Regula
September 13, 6:51 p.m.	Regula
September 27, 6:47 p.m.	Specia
November 8, 6:57 p.m.	Specia
November 22, 7:27 p.m.	Regula

**Calendar of Sessions of the
Solid Waste Special Service District Council, 1982**

January 4, 7:30 p.m.	Regula
May 24, 7:20 p.m.	Specia
June 7, 7:29 p.m.	Regula
August 2, 6:43 p.m.	Regula
September 13, 6:47 p.m.	Regula
September 27, 7:00 p.m.	Specia
November 8, 7:03 p.m.	Specia
November 22, 7:31 p.m.	Specia

CONSOLIDATED CITY DEPARTMENTS

Department of Administration

Director. Donald R. McPherson

Finance

City Controller Fred L. Armstrong

Human Rights Commission

Director. Charles Guynn

Legal

Corporation Counsel John P. Ryan
City Prosecutor James W. Payne

Personnel

Director. Thomas E. Parker

Purchasing

Purchasing Agent. Anita Miller

Records

Director. Willard Heiss

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Director. David Carley
Deputy Director Eugene Lausch
Deputy Director Robert Cross

Buildings

Administrator. Gene Lausch
Deputy Administrator Jeff Gearhart
Chief of Operations. Larry Aull

Code Enforcement

Administrator. Jon Meeks
Assistant Administrator Chuck Cagann

Housing (Indianapolis Housing Authority)

Executive Director. Reverend Ronald M. Ragan
Director of Administration Chester Little
Acting Director of Community Services Security. Cecil D. Ross
Director of Maintenance. F. Edward Butz
Director of Management. Nancy Smith

Planning & Zoning

Administrator. J. Nicholas Shelly
Areawide Planning. Wayne C. DePew
Community Services Planning Larry Carroll
Development Programming. Wayne C. DePew
Reproduction. Phil Pettit
Urban Design Harold Rominger
Zoning and Platting. Steven Granner

Urban Renewal

Administrator David Carley
Deputy Administrator Mark DeFabis

DEPARTMENT OF PARKS & RECREATION

Director F. Arthur Strong
Deputy Director Joseph Finnell
Superintendent of Outdoor Recreation Steve Waltz
Superintendent of Parks Mark Shambaugh
Superintendent of Recreation Joe Winns

DEPARTMENT OF PUBLIC WORKS

Director Richard A. Rippel
Deputy Director/Administration Carl V. Specker
Deputy Director/Operations Douglas Poole

Air Pollution

Administrator Stephen Dixon

City Market

Market Manager Alice Hiland

Flood Control

Manager Allen McFearin

DEPARTMENT OF PUBLIC SAFETY

Director Richard Blankenbaker

Animal Shelter

Administrator Matthew Schneider

Civil Defense

Administrator Douglas Crichlow

Police Department

Chief Joseph G. McAtee
Assistant Chief Michael Fogarty
Deputy Chief/Administration James Dabner
Deputy Chief/Investigations Jack Cottey
Deputy Chief/Operations Paul Annee
Deputy Chief/Services Francis Campbell

Fire Department

Chief Donald Strietelmeier
Assistant Chief Harold Bowers
Deputy Chief Thomas Douglas
Deputy Chief Alonzo Gordon
Executive Secretary William Cloud
Director/Fire Prevention James Mitchell
Director/Personnel & Public Relations Ronald Elliott
Administration Assistant to Chief Louis Dezelan

Weights & Measures

Administrator Frank Brugh

DEPARTMENT OF TRANSPORTATION

Director Fred Madorin
Deputy Director Keith Otto
Administrator/Parking Meters Terrence O'Hara
Administrator/Street Maintenance Roland Knox
Administrator/Traffic Engineering James Cox

MEMBERS OF OFFICIAL BOARDS

Capital Improvements Board

President P. E. MacAllister
Member Herbert Backer
Member David Orr
Member Amanda Strong
Member James Dora
Member George Maley
Member David R. Frick

Election Board

Secretary Bernard Gohman
Member Kurt Pantzer, Jr.
Member John Swartz

Board of Greater Indianapolis Progress Committee

President Donald W. Tanselle
Executive Director Margo A. Lyon

Board of Health & Hospital Corporation

Member Dr. James Cortese
Member Dr. H. Sprague Gardiner
Member Dorathy Jones
Member James Morris
Member Henry Dein

Indianapolis Airport Authority

President Milton Slosson
Vice President Michael Schaefer
Secretary John P. Kelly
Member John M. Vaughan

DEPARTMENT OF ADMINISTRATION

Human Rights Commission

Chairman Pamela Bennett
Member John Schwartz
Member John Brooks
Member William Brown
Member Artricia Chandler
Member Donald Christensen
Member Marcia DeMond
Member Albert Ferguson
Member Russell Hagerman
Member John Hall
Member Rick Eyster
Member Judy Forbes

Member Judy Overturf
 Member Rebecca Ransburg
 Member Larna Spearman
 Member John Bailey
 Member Jeff Lohman
 Member Columbus Mabry
 Member William Mott
 Member Sheila Shelton
 Member Julius Shaw

License Review Board

Chairman Kent Newton
 Member David Leonard
 Member Dr. Roy Clinthorne

Tax Adjustment Board

Member Fred Armstrong
 Member Edward Yates
 Member Robert Eickholtz
 Member Dwight Cottingham
 Member Dr. James R. Riggs
 Member Kenneth Giffin
 Member Andre Lacy

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Board of Zoning Appeals, Division I

Chairman Richard Thomas Hunter
 Member John Hall
 Vice Chairman Michael J. Fox
 Member JoAnna Walker
 Member Randall W. Jehs

Board of Zoning Appeals, Division II

Chairman	Robert Hayes
Vice Chairman	Fred Imhausen
Member	Micheal D. McGinley
Member	John C. Fuller
Member	Mrs. Hank Chafee

Board of Zoning Appeals, Division III

Chairman	W. James Wood
Vice Chairman	Donald D. Dick
Member	Steve H. Brizendine
Member	Mamie L. Townsend
Member	Theresa Shuffitt

Indianapolis Housing Authority Board

Chairman	F. Edward Butz
Vice Chairman	Cecil Ross
Member	Nancy Smith
Member	Reverand Ronald M. Ragan
Member	Chester Little

Indianapolis Historic Preservation Commission

Member	Sallie Rowland
Member	J. Philip Muller
Member	Bob LaRue
Member	Dallas Daniels
Member	Katie Betley
Member	John Walsh
Member	Judy Winchell
Member	Rodney Hall
Member	Thomas Hendrickson

Metropolitan Development Commission

President	Robert Samuelson
Vice President	Dr. Lehman D. Adams Jr.

Acting Secretary Paul G. Roland
 Member Larry Hannah
 Member George Bixler
 Member Rose Mary Clark
 Member Carol Kirk
 Member Romi Pattyn
 Member Eldon Cox

DEPARTMENT OF PARKS & RECREATION
Board of Parks & Recreation

Chairman F. Arthur Strong
 Vice Chairman Dave Probst
 Member Richard Lahr
 Member James Shaw
 Member Barbara O'Laughlin

DEPARTMENT OF PUBLIC WORKS

Air Pollution Control Board

Chairman Arlie Ullrich, Jr.
 Member Richard Phillips
 Member Walter Abell
 Member Dr. Robert S. Daly
 Member John E. Davis
 Member L. M. Lototzky
 Member Diane Welch
 Member David Rees

Board of Public Works

Chairman Richard A. Rippel
 Member Thomas O. Hale
 Member Donald R. Hudson
 Member Clarence W. Prentice
 Member Oscar C. Smith

DEPARTMENT OF PUBLIC SAFETY

Police Merit Board

Member. Richard McDonell
Member. John Lauter
Member. William H. Nye
Member. Charles R. Thomas, M.D.
Member. Mary Helen VanBuren

Fire Merit Board

Member. Dr. Paul Benedict
Member. George Geib
Member. Larna Spearman
Member. Linda Spencer
Member. Bruce Cordingly

Board of Public Safety

Chairman. Richard Blankenbaker
Member. Delano Bryant
Member. William Gardiner
Member. Dr. Dwight Schuster
Member. Robert Moorhead

DEPARTMENT OF TRANSPORTATION

Chairman. Fred Madorin
Member. Gary Booher
Member. W. Wayne Burking
Member. Carlton Curry
Member. Rita Neal

MARION COUNTY OFFICIALS

County Assessor Harold E. Bean, Jr.
County Auditor Harry E. Eakin
County Board of Review. Harold E. Bean, Jr.
County Commissioner Harold E. Bean, Jr.
County Commissioner Harry E. Eakin
County Commissioner Edward Buckley
County Coroner Karl Manders, M.D.
County Home. Henry Bahner
County Jail Commander Larry Koch

County Prosecutor	Stephen Goldsmith
County Recorder	Lucille Camp
County Surveyor	Jack A. Irwin, L.S.
County Treasurer	Edward Buckley
County Sheriff	James L. Wells
County Inheritance Tax Department	Beth O'Laughlin
Central Data Processing	Louis Bubala
Central Law Library	Lynn Conner
Cooperative Extension Service	Edward Ragsdale
Center Township Assessor	Henry Bayt
Decatur Township Assessor	Charles L. Coleman
Franklin Township Assessor	Donald Gleason
Lawrence Township Assessor	Lois Ricketts
Perry Township Assessor	Bonnie Stephenson
Pike Township Assessor	Marilyn Smith
Warren Township Assessor	Fredrick Monschein
Washington Township Assessor	Richard Cunningham
Wayne Township Assessor	Phillip D. Hinkle
Clerk of the Circuit Court	Bernard J. Gohman
Circuit Court	Frank P. Huse
Criminal Court 1	John Tranberg
Criminal Court 2	Webster L. Brewer
Criminal Court 3	Charles Daugherty
Criminal Court 4	Patricia J. Gifford
Criminal Court 5	Roy F. Jones
Juvenile Court	Valan Boring
Presiding Judge, Municipal Court	Harold Kohlmeyer
Probate Court	Victor Pfau
Superior Court 1	Charles Applegate
Superior Court 2	Kenneth H. Johnson
Superior Court 3	Betty Barteau
Superior Court 4	Richard L. Milan
Superior Court 5	Michael Dugan
Superior Court 6	Edward Madinger
Superior Court 7	Gerald Zore
Criminal Court Probation	Earl Coleman

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The Town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first Town Council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of the 1891 for the City of Indianapolis, a somewhat different form of government was established. While the Council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the Council through committees subject, however, in some cases to approval of the Council in all matters of expenditure of money and appropriation of funds by the Council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 Ward Councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the Council called the Board of Aldermen, composed of ten Aldermen representing five Aldermen districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and Common Council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of Council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter,

modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and Councilmen to four years and prohibited re-election.

In 1909 a novel Councilmanic law for Indianapolis alone was passed by the legislature. That law limited the number of Councilmen to nine. The law provided for the nomination by each party of six candidates, one from each of six Councilmanic Districts. In the election all of the voters of the City could vote for any nine candidates and the nine receiving the highest number of votes were elected. This law insured a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit Councilmen to succeed themselves.

History of the City—County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the “Unigov Act,” which consolidated the City and County into one governmental unit. The act further provided for the creation of an interim City—County Council which served as the legislative body for the City and County until the new Council was selected in November, 1971, and took office in January of 1972.

The act provided for the division of the County into twenty-five single member Councilmanic Districts, each district electing one resident from that district. In addition, there were four At-Large Councilmen, elected by voters of the entire County.

Unified Government of Indianapolis-Marion County in an attempt to make metropolitan government simpler, more functional and more responsive to citizens’ needs. Under the new structure, six major departments replaced the more than sixty which were in existence previously.

EXECUTIVE HEADS OF THE CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel	October 12, 1832 to September 30, 1833
Edgar, James (resigned as Trustee)	September 30 to December 9, 1833
Blythe, Benjamin I.	March 7, 1834 to February 14, 1835
Morrison, Alexander F.	February 14 to October 2, 1835
Palmer, Nathan B.	October 2, 1835 to April 13, 1836
Lockerbie, George	April 13, 1836 to April 4, 1837
Soule, Joshua	April 3, 1837 to April 2, 1838

PRESIDENTS OF TOWN COUNCIL

Morrison, James	1838 to 1839
Palmer, Nathan B.	1839 to 1840
Coburn, Henry P.	1840 to 1841
Sullivan, William (Resigned November 12, 1841).	1841
Culley, David V.	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.	1844 to 1845
Levy, Joseph A.	1845 to 1847
Rooker, Samuel S. (Resigned November 1, 1847)	1847
Cady, Charles W.	1847 to 1848

MAYORS

Henderson, Samuel	1847 to 1849
Newcomb, Horatio C. (Resigned November 7, 1851)	1849 to 1851
Scudder, Caleb	1851 to 1854
McCready, James.	1854 to 1856
West, Henry F. (Died November 8, 1856).	1856
Coulon, Charles (To fill vacancy until November 22, 1856).	1856
Wallace, William John (Resigned May 3, 1858)	1856 to 1858
Maxwell, Samuel D.	1858 to 1863
Caven, John	1863 to 1867; to 1881
Macauley, Daniel.	1867 to 1873
Mitchell, James L.	1873 to 1875
Grubbs, Daniel W.	1881 to 1884

McMaster, John L.	1884 to 1886
Denny, Caleb S.	1886 to 1890
Sullivan, Thomas L.	From January 1, 1890 to October 12, 1893
Denny, Caleb S.	From October 12, 1893 to 1895
Taggart, Thomas	From October 10, 1895 to 1901
Bookwalter, Charles A.	From October 10, 1901 to 1903
Holtzman, John W.	From October 15, 1903 to 1905
Bookwalter, Charles A.	1905 to 1909
Shank, Samuel Lewis (Resigned November 28, 1913).	1910 to 1913
Wallace, Harry R.	1913
Bell, Joseph E.	1914 to 1917
Fewett, Charles W.	1918 to 1921
Shank, Samuel Lewis	1922 to 1925
Duvall, John L. (Disqualified September 22, 1927)	1926 to 1927
Slack, L. Ert.	1927 to 1929
Sullivan, Reginald H.	1930 to 1934
Kern, John W. (Resigned September 2, 1937).	1935 to 1937
Boetcher, Walter C.	1937 to 1938
Sullivan, Reginald H.	1939 to 1942
Tyndall, Robert H. (Died July 9, 1947).	1943 to 1947
Denny, George L.	1947
Feeney, Al G. (Died November 12, 1950)	1948 to 1950
Bayt, Phillip L. (Resigned effective November 24, 1951).	1950 to 1951
Emhardt, Christian J. (November 24, 1951)	1951
Clark, Alex M.	1952 to 1956
Bayt, Phillip L. (Resigned December 31, 1958).	1956 to 1959
Boswell, Charles H. (Resigned August 6, 1962).	1959 to 1962
Losche, Albert H.	1962 to 1963
Barton, John J.	1964 to 1968
Lugar, Richard G.	1968 to 1975
Hudnut, William H. III	1976 to 1982

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