

JOURNAL OF PROCEEDINGS

OF THE

City-County Council

OF

INDIANAPOLIS-MARION COUNTY

State of Indiana

FROM

January 1, 2000 to December 31, 2000

Printed and Published Under the Authority of the
City-County Council of Indianapolis-Marion County

**CITY-COUNTY OFFICIALS
AND
EXECUTIVE PERSONNEL**

As of December 31, 2000

Mayor Bart Peterson

CITY-COUNTY COUNCIL OFFICERS

President Beurt R. SerVaas
 Vice President/Majority Leader Philip Borst
 Minority Leader Rozelle Boyd
 Clerk of the Council Suellen Hart

CITY-COUNTY COUNCIL MEMBERS

First District Bill Soards
 Second District Beurt R. SerVaas
 Third District Scott Schneider
 Fourth District William A. Dowden
 Fifth District Curtis Coonrod
 Sixth District Elwood C. Black
 Seventh District James Bradford
 Eighth District John Bainbridge
 Ninth District Monroe Gray, Jr.
 Tenth District William Douglas
 Eleventh District Rozelle Boyd
 Twelfth District Jody Tilford
 Thirteenth District Lance Langsford
 Fourteenth District Steve Talley
 Fifteenth District Mary B. Moriarty Adams
 Sixteenth District Maggie M. Brents
 Seventeenth District Harvey Knox
 Eighteenth District Lynn McWhirter
 Nineteenth District Bob Cockrum
 Twentieth District Robert Massie
 Twenty-first District Frank T. Short
 Twenty-second District Jackie Nytes
 Twenty-third District David Smith
 Twenty-fourth District Beulah A. Coughenour
 Twenty-fifth District Philip Borst
 At Large Lonnell Conley
 At Large Ron Gibson
 At Large Karen Horseman
 At Large Joanne Sanders

COMMITTEES OF THE CITY-COUNTY COUNCIL

Committee on Committees

Beurt SerVaas, Chairman
Philip Borst
Rozelle Boyd

Administration and Finance

Curtis Coonrod, Chairman
Bob Cockrum
Lance Langsford
Jackie Nytes
Joanne Sanders
Scott Schneider
Steve Talley
Jody Tilford

Capital Asset Management

David Smith, Chairman
John Bainbridge
Jim Bradford
Maggie Brents
Bob Cockrum
Lonnell Conley
Lynn McWhirter
Joanne Sanders

Community Affairs

Jim Bradford, Chairman
John Bainbridge
Elwood Black
Lonnell Conley
Ron Gibson
Lance Langsford
Scott Schneider
Bill Soards

Metropolitan Development

David Smith, Acting Chairman
Elwood Black
Beulah Coughenour
Karen Horseman
Lance Langsford
Lynn McWhirter
Jackie Nytes
Scott Schneider

Municipal Corporations

Jody Tilford, Chairman
Jim Bradford
Bob Cockrum
Curt Coonrod
Ron Gibson
Karen Horseman
Frank Short
Bill Soards

Parks and Recreation

Bob Cockrum, Chairman
Maggie Brents
William Douglas
Monroe Gray
Lance Langsford
Robert Massie
Bill Soards
Jody Tilford

Public Safety &

Criminal Justice
William Dowden, Chairman
Philip Borst
Curt Coonrod
William Douglas
Robert Massie
Mary Moriarty Adams
Scott Schneider
David Smith
Steve Talley

Public Works

Beulah Coughenour, Chairman
John Bainbridge
Curt Coonrod
Monroe Gray
Lynn McWhirter
Harvey Knox
Mary Moriarty Adams
Bill Soards

Rules and Public Policy

Robert Massie, Chairman
Philip Borst
Rozelle Boyd
Beulah Coughenour
William Dowden
Karen Horseman
Beurt SerVaas
Frank Short

**CALENDAR OF SESSIONS OF THE
CITY-COUNTY COUNCIL**

January 03, 2000	May 08, 2000	September 11, 2000
January 31, 2000	May 22, 2000	October 16, 2000
February 14, 2000	June 19, 2000	October 30, 2000
February 28, 2000	July 10, 2000	November 13, 2000
March 20, 2000	August 07, 2000	November 27, 2000
April 10, 2000	August 28, 2000	December 18, 2000
April 24, 2000		

CITY OFFICIALS

Deputy Mayor	Michael O' Connor
Deputy Mayor	Jane Henegar
Deputy Mayor	Bill Shrewsbury
Office of Controller	Katherine Davis
Purchasing Division	Deborah Green
Office of Corporation Counsel	A. Scott Chinn
Office of Youth and Family Services	Julia Davis
Cable Communications Agency	Rick Maultra
Internal Audit	Michael Humphreys
Department of Administration	Brenda Burke
Department of Metropolitan Development	Carolyn Coleman
Department of Parks and Recreation	Joseph Wynns
Department of Public Works	Greta Hawvermale
Department of Public Safety	Robert Turner
Department of Capital Asset Management	Greta Hawvermale

MARION COUNTY OFFICIALS

Clerk of the Circuit Court	Sarah Taylor
Community Corrections	Brian Barton
Cooperative Extension Service	Maryann Dickason
Court Administrator Agency	Lisa Allen
County Assessor	Joan Romeril
County Auditor	Marty Womacks
County Commissioner	Joan Romeril
County Commissioner	Marty Womacks
County Commissioner	Gregory Jordan
County Coroner	John McGoff, M.D.
County Election Board	Sarah Taylor
County Prosecutor	Scott Newman
County Recorder	Wanda Martin
County Surveyor	Jack A. Irwin
County Treasurer	Gregory Jordan
County Sheriff	Jack Cottey
Forensic Services Agency	James Hamby
Information Technology	Michael Hinelune
Marion County Children's Guardian Home	Paul Browne
Marion County Justice Agency	Melinda Haag
Marion County Public Defender Agency	David Cook
Voters Registration	Sherry Beck, Cathline Mullin

TOWNSHIP ASSESSORS

Center Township Assessor	James P. Maley, Jr.
Decatur Township Assessor	Charles L. Coleman
Franklin Township Assessor	Becky Williams
Lawrence Township Assessor	Paul Ricketts
Perry Township Assessor	Kathy Price
Pike Township Assessor	Liz Keele
Warren Township Assessor	Allen L. Durnil
Washington Township Assessor	Barry Wood
Wayne Township Assessor	Charles R. Spears

COURTS

Marion County Circuit Court	William Lawrence
Marion County Drug Court	David Dreyer
Superior Court, Criminal, 1	Tanya Walton-Pratt
Superior Court, Criminal, 2	Robyn Moberly
Superior Court, Criminal, 3	Cale Bradford
Superior Court, Criminal, 4	Patricia J. Gifford
Superior Court, Criminal, 5	Gary L. Miller
Superior Court, Criminal, 6	Jane Magnus-Stinson
Superior Court, Criminal, 7	William Mercuri
Superior Court, Criminal, 8	David Abdullah Shaheed
Superior Court, Criminal, 9	Charles Wiles
Superior Court, Criminal, 10	Richard Sallee
Superior Court, Criminal, 14	Z. Mae Jimison
Superior Court, Criminal, 15	Richard Good
Superior Court, Criminal, 16	Evan Goodman
Superior Court, Criminal, 17	Ruth Reichard
Superior Court, Criminal, 18	John Downer
Superior Court, Criminal, 19	Taylor Baker, Jr.
Superior Court, Criminal Probation	Robert Bingham
Superior Court, Juvenile Division	James W. Payne
Superior Court, Probate Division	Charles J. Deiter
Superior Court, Civil, 1	David Jester
Superior Court, Civil, 2	Kenneth H. Johnson
Superior Court, Civil, 3	Patrick L. McCarty
Superior Court, Civil, 4	Cynthia J. Ayers
Superior Court, Civil, 5	Stephen Eichholtz
Superior Court, Civil, 6	Thomas Carroll
Superior Court, Civil, 7	Gerald S. Zore
Superior Court, Civil, 10	Richard Huston
Superior Court, Civil, 11	John Price
Superior Court, Civil, 12	Susan Macey Thompson
Superior Court, Civil, 13	Stephen Frank
Superior Court, Title IV-D Court	Barbara A. Collins

MEMBERS OF OFFICIAL BOARDS

City-County Administrative Board

Brenda Burke, Chairman
Marty Womacks
Kathy Davis
Paul Ricketts
James Art

License Review Board

Bradley Skolnik, Chairman
Cindy Beeman
Tori Palmer

Metropolitan Development Commission

Randolph Snyder, President
Lee Marble
Lance Bundles
Steve Schaefer
James J. Curtis, Sr.
Eugene Hendricks
Edward Treacy
Robert Smith
Harold Anderson
Sylvia Trotter

Board of Zoning Appeals, Division I

Alan Retherford, Chairman
Vop Osili
Joe Giacoletti
Alene Crenshaw
Joanna Walker

Board of Zoning Appeals, Division II

Joseph Rink, Chairman
Jose D. Salinas
Mark Sneathen
Jason A. Gaines
Marci A. Roddick

Board of Zoning Appeals, Division III

Lincoln Plowman, Chairman
Darrell Bakken
Judith H. Conley
Greg Cunningham

Indianapolis Historic Preservation Commission

James T. Kienle, Chairman
George W. Geib
William A. Browne, Jr.
John R. Cox
Barbara Glass
Amy McDonnell
Wayne Patrick
Betty Landis

Air Pollution Control Board

Robert S. Daly, Chairman
Scott R. Brown
Bernard O. Paul
William W. Brown
David W. Hoppock
R. Bruce Wallace
Blake R. Jeffery
Dennis Achgill
Mary K. Reeder

Board of Asset Management & Public Works

Greta Hawvermale, Chairman
Tony Buford
Jackie J. Cissell
Arno W. Haupt
Hugh G. Baker
Roger Brown
Joyce A. Black

Police Merit Board

Jeff Oberlies, President
Michael Nolan
Cordelia Burks
George Stergiopoulos
Michael E. Morken
Dr. David Brokaw
Jerry Barker

Fire Merit Board

Patricia L. Chastain, President
Kevin Murray
Ralph Winkler
Joe Simpson
C. Michael Pitts
Martin J. Yohler

Board of Public Safety

Robert Turner, President
Ken Giffin
Bill Schneider
Dorothy Tackitt
George Taylor

Board of Parks and Recreation

Joseph L. B. Wynns, Chairman
Scott Fitzgerald
Diana Wilson Hall
Sheriee Shanklin
Bill Stinson

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was reincorporated and placed in the hands of its first town council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided such as Public Works, Public Safety, Public Parks and Public Health, and were conducted by boards appointed by the mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the city of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten aldermen representing five aldermanic districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of mayor and councilman to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. That law limited the number of councilmen to nine. The law provided for the nomination of six candidates by each party, one from each of six councilmanic districts. In the election all of the voters of the city could vote for any nine candidates and the nine receiving the highest number of votes were elected. This law insured a minority representation in the council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the city and county into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the city and county until the new twenty-nine member council was elected in November 1971 and took office in January of 1972.

The council is composed of twenty-five members elected from single member districts and four members elected to at-large by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replaced the more than sixty which were in existence previously.

**EXECUTIVE HEADS OF THE CITY OF INDIANAPOLIS
UNDER VARIOUS FORMS OF ORGANIZATION**

PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel	October 12, 1832 to September 30, 1833
Edgar, James (resigned as Trustee)	September 30 to December 9, 1833
Blythe, Benjamin L.	March 7, 1834 to February 14, 1835
Morrison, Alexander F.	February 14 to October 2, 1835
Palmer, Nathan B.	October 2, 1835 to April 13, 1836
Lockerbie, George	April 13, 1836 to April 4, 1837
Soule, Joshua.....	April 3, 1837 to April 2, 1838

PRESIDENTS OF TOWN COUNCIL

Morrison, James	1838 to 1839
Palmer, Nathan B.	1839 to 1840
Coburn, Henry P.	1840 to 1841
Sullivan, William (resigned November 12, 1841)	1841
Culley, David V.	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.	1844 to 1845
Levy, Joseph A.	1845 to 1847
Rooker, Samuel S. (resigned November 1, 1847).....	1847
Cady, Charles W.	1847 to 1848

MAYORS

Henderson, Samuel	1847 to 1849
Newcomb, Horatio C. (resigned November 7, 1851)	1849 to 1851
Scudder, Caleb	1851 to 1854
McCready, James	1854 to 1856
West, Henry F. (died November 8, 1856)	1856
Coulon, Charles (to fill vacancy until November 22, 1856)	1856
Wallace, William John (resigned May 3, 1858)	1856 to 1858
Maxwell, Samuel D.	1858 to 1863
Caven, John.....	1863 to 1867; 1875 to 1881
Macauley, Daniel	1867 to 1873
Mitchell, James L.	1873 to 1875
Grubbs, Daniel W.	1881 to 1884
McMaster, John L.	1884 to 1886
Denny, Caleb S.	1886 to 1890
Sullivan, Thomas L.	January 1, 1890 to October 12, 1893
Denny, Caleb S.	October 12, 1893 to 1895
Taggart, Thomas.....	October 10, 1895 to 1901
Bookwalter, Charles A.	October 10, 1901 to 1903
Holtzman, John W.	October 15, 1903 to 1905
Bookwalter, Charles A.	1905 to 1909
Shank, Samuel Lewis (resigned November 28, 1913)	1910 to 1913
Wallace, Harry R.	1913
Bell, Joseph E.	1914 to 1917
Jewett, Charles W.	1918 to 1921
Shank, Samuel Lewis.....	1922 to 1925
Duvall, John L. (disqualified September 22, 1927).....	1926 to 1927
Slack, L. Ert	1927 to 1929
Sullivan, Reginald H.	1930 to 1934
Kern, John W. (resigned September 2, 1937).....	1935 to 1937

Boetcher, Walter C.	1937 to 1938
Sullivan Reginald H.	1939 to 1942
Tyndall, Robert H. (died July 9, 1947)	1943 to 1947
Denny, George L.	1947
Feeney, Al G. (died November 12, 1950)	1948 to 1950
Bayt, Phillip L. (resigned November 24, 1951)	1950 to 1951
Emhardt, Christian J.	1951
Clark, Alex M.	1952 to 1956
Bayt, Phillip L. (resigned December 31, 1958)	1956 to 1958
Boswell, Charles H. (resigned August 6, 1962)	1959 to 1962
Losche, Albert H.	1962 to 1963
Barton, John J.	1964 to 1968
Lugar, Richard G.	1968 to 1975
Hudnut, William H. III.	1976 to 1991
Goldsmith, Stephen	1992 to 1999
Peterson, Bart	2000 to 2000

TABLE OF CONTENTS

1. Regular Session Journals 1

2. Proposal Index 983

3. General Ordinance Index 1101

4. Fiscal Ordinance Index 1123

5. Special Ordinance Index 1149

6. General Resolution Index 1153

7. Council Resolution Index 1155

8. Special Resolution Index 1165

9. Rezoning Ordinance Index 1177

10. Police Special Service District Council Index 1209

11. Fire Special Service District Council Index 1210

12. Solid Waste Special Service District Council Index 1211