

JOURNAL OF PROCEEDINGS
OF THE
City-County Council
OF
INDIANAPOLIS - MARION COUNTY
State of Indiana
FROM
JANUARY 1, 1975 to DECEMBER 31, 1975



Printed and Published Under the Authority of the
City-County Council of Indianapolis - Marion County

CITY-COUNTY OFFICIALS AND EXECUTIVE PERSONNEL

As of December 31, 1975

Mayor	Richard Lugar
Deputy Mayor	Thomas Hasbrook
Secretary to the Mayor	Patricia Midgley
Administrative Asst. to the Mayor	Richard Hohlt

CITY-COUNTY COUNCIL OFFICERS

President	Beurt SerVaas
Vice-President	Alan Kimbell
Minority Leader	Rozelle Boyd
Majority Leader	Alan Kimbell
City Clerk	Jean Wyttensch
Assistant Clerk	Beverly Rippe
General Counsel	Robert Elrod
Research Director	Michael McDaniel

CITY-COUNTY COUNCIL MEMBERS

First District	Gordon G. Gilmer
Second District	Beurt SerVaas
Third District	William Schneider
Fourth District	William Dowden
*Fifth District	Donald Caplinger
*Sixth District	Stephen West
*Seventh District	John Tinder
*Eighth District	Jack Patterson
*Ninth District	Henri Gibson
*Tenth District	Artricia Mae Noel
*Eleventh District	Rozelle Boyd
*Twelfth District	Donald McPherson
Thirteenth District	Richard Clark
*Fourteenth District	Allen Durnil
*Fifteenth District	A. Clark Elmore
*Sixteenth District	Harold Hawkins
*Seventeenth District	Harry Robbins
Eighteenth District	Dwight L. Cottingham
Nineteenth District	Kenneth N. Giffin

- *Twentieth District Joe T. Gorham
 - *Twenty-first District Henry Bayt
 - *Twenty-second District Edgar T. Campbell
 - *Twenty-third District Paul F. Cantwell
 - Twenty-fourth District Donald Griffith
 - Twenty-fifth District Donald Miller
 - *At Large Alan Kimbell
 - *At Large George Tintera
 - *At Large Roger Brown
 - *At Large John Ruckelshaus
- * Member of Police Special Service District Council and Member of Fire Special Service District Council

CONSOLIDATED CITY DEPARTMENTS

DEPARTMENT OF ADMINISTRATION

Director Fred Armstrong

Finance

City Controller Alfred Green

Purchasing

Purchasing Agent Erwin Schafer

Legal

Corporation Counsel Gary R. Landau

City Prosecutor Edward Lamb

Personnel

Director Joyce Cockram

Human Rights Commission

Director Nancy Shaw

Records

Director Willard Heiss

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Director Harold Egenes
Deputy Director Eugene Lausch

Planning and Zoning

Administrator F. Ross Vogelgesang
Reproduction Phil Pettit
Zoning and Platting Chuck Crook
Special Projects Charles S. Scheck
Current Planning Joretta White
Development Programming Charles Scheck
Areawide Planning Wayne C. Depew
Urban Design Harold W. Rominger

Housing

Administrator Carl S. Beck
Assistant for Management & Security John W. Mullin
Assistant for Finance Jean Dunmead

Urban Renewal

Administrator Archie Kuoppala
Deputy Administrator Charles Maxwell

Buildings

Administrator Ted Kaptain
Administrative Assistant Mary Hinkley
Operations Chief Ray Hendricks

Code Enforcement

Administrator John A. Meeks
Assistant Administrator Jeffery Gearhart

DEPARTMENT OF PUBLIC WORKS

Director William I. Spencer
Deputy Director of Administration Robert J. Smith
Deputy Director of Operations William R. Lewis

City Market

Market Master Frank Murray

Air Pollution

Administrator Michael DeBusschire

Flood Control

Head Engineer Edwin E. Board

DEPARTMENT OF PUBLIC SAFETY

Director Murrill Lowry

Fire Department

Chief Donald Lamb
Deputy Chief William Patterson
Deputy Chief Donald Ballinger
Deputy Chief John Blazic
Executive Secretary Lawrence R. Zook
Director of Fire Prevention James Mitchell
Director of Personnel & Public Relations Frank E. Pierce

Police Department

Chief Kenneth Hale
Assistant Chief William Pond
Deputy Chief, Operations David Elmore
Deputy Chief, Administrative Division James Dabner
Deputy Chief, Investigations Larry Turner
Deputy Chief, Service Division Frank Campbell

Animal Shelter

Administrator Harold Lyell

Weights and Measurers

Administrator Frank Brugh

Civil Defense

Administrator John Trimble

DEPARTMENT OF TRANSPORTATION

Director Fred L. Madorin
Deputy Director Keith Otto
Chief Street Engineer Dennis M. Neidigh
Chief Traffic Engineer James H. Cox
Chief Street Maintenance Roland F. Knox
Chief Parking Meter Joseph Williams

DEPARTMENT OF PARKS AND RECREATION

Director	Sue Anne Gilroy
Deputy Director	Art Strong
Supt. of Parks	John Cook
Business Manager	Richard Payne
Supt. of Golf	Michael Gony
Supt. of Recreation	Phil Rea

MEMBERS OF OFFICIAL BOARDS

INDIANAPOLIS AIRPORT AUTHORITY

President	Arthur Hern
Vice-President	Michael Schaefer
Member	Robert L. Dawson
Member	Donald Gilman

HUMAN RIGHTS COMMISSION

Member	Lee Brauer
Member	Roosevelt Jones
Member	Mary Miles
Member	Ruby Snyder
Member	John Wood
Member	Rev. Russell Blowers
Member	Jerry Harkness
Member	Thomas Krudy
Member	Michael Shumate
Member	Vernetta Stout
Member	John Hall
Member	Gene Leeuw
Member	Howard Mills
Member	Rebecca Ransburg
Member	Oscar Smith
Member	Evan Parker
Member	Robert Raby
Member	James Riggs
Member	Terry Smith
Member	Russell C. Hagerman
Member	Ramona Lee
Member	William Soards

Member	Larna Spearman
Member	Rev. Joshua Ceyther
Member	Martha Lamkin
Member	Jane Weddle

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Metropolitan Development Commission

President	James C. Bidwell
Vice-President	Robert H. Eichholtz
Secretary	C. O. Alig, Jr.
Member	George M. Bixler, Jr.
Member	Elden J. Cox
Member	James C. Clark
Member	Carolynn Johnson
Member	Thomas E. Lyday
Member	Edward Treacy

Board of Zoning Appeals, Division I

Member	Frank J. Russell
Member	Rev. James E. King
Member	Patricia Miller
Member	Lois Horth
Member	W. James Woolal

Board of Zoning Appeals, Division II

Member	Walter S. Blackburn
Member	Kenneth W. Carr
Member	Katherine S. Cox
Member	Leland E. Tanner
Member	Russell H. Van Treese

Board of Zoning Appeals, Division III

Member	Donna Turner
Member	James C. Cummings, Jr.
Member	Howard R. Keeler
Member	Doris Miller
Member	George Schmidt

Board of Housing Commissioners

Member	Charles E. Borders
Member	David R. Frick
Member	Edwin H. Hughes
Member	Robert H. Graves
Member	Joseph T. Taylor

DEPARTMENT OF PARKS AND RECREATION

Board of Parks & Recreation

Member	Oren Miller
Member	William Brockman
Member	Dewey Hoss
Member	Robert Beckwith

DEPARTMENT OF PUBLIC SAFETY

Board of Public Safety

Member	Murrill M. Lowry
Member	Frederick H. Evans
Member	C. Bruce McConnell
Member	Dwight W. Schuster
Member	James Kleifgen

Fire Merit Board

Member	George O. Comfort
Member	Francis E. Preston
Member	Gene A. White
Member	Nancy Foley
Member	Patrick H. Butler

Police Merit Board

Member	Francis W. Price
Member	John W. Lauter
Member	General Robert Moorhead
Member	Fred Wilson
Member	Agnes B. Barrett

DEPARTMENT OF PUBLIC WORKS

Board of Public Works

Member	Wendell D. Vandivier
Member	Thomas A. Caito
Member	Keith C. Smith
Member	Robert D. Stigner

DEPARTMENT OF TRANSPORTATION

Board of Transportation

Member	Fred L. Madorin
Member	Stanley G. Cederquist
Member	Gary L. Booher
Member	Carlton E. Curry
Member	Charles A. Pechette

Air Pollution Control Board

Chairman	David Rees
Member	Walter Abell
Member	Emitt Lamb
Member	Carl Vance
Member	John Sell
Member	Marilynn Tinkham
Member	Arlie Ullrich
Member	Leo Lototzky
Member	Mortimer Present

Marion County Tax Adjustment Board

Member	Fred L. Armstrong
Member	George Tintera
Member	Joline Moore Ohmart
Member	A. W. Hamilton
Member	Michael T. Dugan, Sr.
Member	Carle G. Blackwell, Jr.
Member	William Myers

License Review Board

Chairman	J. C. Kincaid
Member	Michael G. Barth, Jr.
Member	K. Clay Smith

Capital Improvements Board

Member	Herbert J. Backer
Member	James E. Dore
Member	Ken M. Hickman
Member	Pershing McAllister
Member	Robert H. McKinney
Member	Tom Moynahan
Member	Francis W. Polen

Marion County Election Board

Member	Richard Milan
Member	Judson Haggerty

Indianapolis Historic Preservation Commission

Member	Robert Beckman, Jr.
Member	J. Mack Huston
Member	Jack B. Kammins
Member	Joseph Wallace
Member	James Rogers
Member	Terry Bradbury
Member	Gene McCormick

COUNTY OFFICIALS

Cooperative Extension Service	Edward Ragsdale
County Auditor	Jerome Forestal
Central Data Processing	Jack Kelliher
County Board of Review	Frank Corsaro
County Commissioners	Jerome Forestal
.....	Frank Corsaro
.....	Lawrence Buell
County Coroner	Dr. Dennis Nicholas
County Assessor	Frank Corsaro
County Sheriff	Lawrence Broderick
Prosecutor	Noble Percy
County Recorder	Precious Byrd
Voters Registration	Helen Progue
.....	William Schreiber
County Home	Henry Bahner
County Jail	Larry Cook
County Surveyor	Joseph E. Prout
County Treasurer	Lawrence Buell
Center Twp. Assessor	James F. Cunningham
Decatur Twp. Assessor	James Kellum
Franklin Twp. Assessor	Donald Gleason
Lawrence Twp. Assessor	Ronald T. Roberts
Perry Twp. Assessor	Bonnie Stephenson
Warren Twp. Assessor	Marilynn Smith
Washington Twp. Assessor	Fredrick Monschien
Wayne Twp. Assessor	Ann Steckler Jones
Clerk of Circuit Court	Patrick Endsley
Superior Court #1	Paul Lustgarten
Superior Court #2	Webster L. Brawer
Superior Court #3	Betty Barteau
Superior Court #4	Raymond Guntz
Superior Court #5	Michael T. Dugan
Superior Court #6	Mercer Mance
Superior Court #7	Gerald S. Zore
Criminal Court #1	John W. Tranberg
Criminal Court #2	Saul I. Rabb
Criminal Court #3	Andrew Jacobs, Sr.
Criminal Court #4	John B. Wilson
Juvenile Court	Valan S. Boring
Probate Court	Victor S. Pfau
Criminal Court Probation	John Strohm
Presiding Judge, Municipal Court	D. William Cramer
Central Law Library	Monica L. Collins
County Inheritance Tax Dept.	Nancy Dowden

County Juvenile Center	Virgil Brand
Department of Public Welfare	Elizabeth Samkowski
County Election Board	Richard Milan

CITY-COUNTY COUNCIL STANDING COMMITTEES 1975

Administration—	Thomas Hasbrook
Richard Clark, Chairman	Stephen West
Henri Gibson	John Ruckelshaus
William Dowden	Henry Bayt
Donald Miller	Parks and Recreation—
Harry Robbins	Gordon Gilmer, Chairman
Jack Patterson	Harold Hawkins
Community Affairs—	Henri Gibson
Donald Griffith, Chairman	Donald Caplinger
Artricia Chandler	Allen Durnil
Dwight Cottingham	William Dowden
Allen Durnil	Roger Brown
A. Clark Elmore	Public Safety & Criminal Justice—
John Tinder	Alan Kimbell, Chairman
County & Townships—	Edgar Campbell
Dwight Cottingham, Chairman	George Tintera
William Schneider	Donald Griffith
Harold Hawkins	Harry Robbins
Donald Caplinger	Roger Brown
Donald Miller	Public Works—
Donald McPherson	Donald McPherson, Chairman
Economic Development—	Richard Clark
Stephen West, Chairman	George Tintera
A. Clark Elmore	William Schneider
Donald Miller	John Ruckelshaus
William Dowden	Paul Cantwell
Rozelle Boyd	Transportation—
Kenneth Giffin	Joe Gorham, Chairman
Roger Brown	Harry Robbins
Edgar Campbell	A. Clark Elmore
Metropolitan Development—	Henry Bayt
Stephen West, Chairman	Allen Durnil
Allen Durnil	Rules & Policy—
Donald Caplinger	John Tinder, Chairman
Gordon Gilmer	Beurt SerVaas
Artricia Chandler	Rozelle Boyd
Municipal Corporations—	Paul Cantwell
Jack Patterson, Chairman	Alan Kimbell
	William Schneider

**Calendar of Sessions
of the
City-County Council
1975**

1.	January 6, 1975, 7:30 P.M.	Regular
2.	January 20, 1975, 7:12 P.M.	Regular
3.	February 3, 1975, 7:15 P.M.	Regular
4.	February 18, 1975, 7:20 P.M.	Special
5.	March 3, 1975, 7:05 P.M.	Regular
6.	March 17, 1975, 7:20 P.M.	Regular
7.	April 14, 1975, 7:15 P.M.	Special
8.	April 28, 1975, 7:30 P.M.	Special
9.	May 7, 1975, 7:30 P.M.	Special
10.	May 19, 1975, 7:15 P.M.	Regular
11.	June 2, 1975, 7:30 P.M.	Regular
12.	June 16, 1975, 7:24 P.M.	Regular
13.	June 16, 1975, 11:30 P.M.	Special
14.	July 14, 1975, 7:26 P.M.	Special
15.	July 28, 1975, 7:23 P.M.	Special
16.	August 11, 1975, 7:15 P.M.	Special
17.	August 25, 1975, 7:15 P.M.	Special
18.	September 8, 1975, 7:30 P.M.	Special
19.	September 22, 1975, 7:30 P.M.	Special
20.	October 6, 1975, 7:15 P.M.	Regular
21.	October 20, 1975, 7:15 P.M.	Regular
22.	November 5, 1975, 7:15 P.M.	Special
23.	November 17, 1975, 7:30 P.M.	Regular
24.	November 25, 1975, 5:15 P.M.	Special
25.	December 1, 1975, 7:15 P.M.	Regular
26.	December 15, 1975, 7:40 P.M.	Regular

**Calendar of Sessions
of the
Police Special Service District Council
1975**

1.	January 6, 1975, 7:20 P.M.	Special
2.	January 20, 1975, 7:00 P.M.	Special
3.	February 18, 1975, 7:05 P.M.	Special
4.	April 14, 1975, 7:10 P.M.	Special
5.	April 28, 1975, 7:10 P.M.	Special

6.	June 2, 1975, 6:50 P.M.	Regular
7.	July 28, 1975, 7:10 P.M.	Special
8.	August 11, 1975, 7:00 P.M.	Special
9.	August 25, 1975, 7:00 P.M.	Special
10.	September 8, 1975, 7:15 P.M.	Special
11.	September 22, 1975, 11:27 P.M.	Special
12.	November 5, 1975, 7:05 P.M.	Special
13.	November 17, 1975, 7:08 P.M.	Special
14.	December 1, 1975, 7:08 P.M.	Regular
15.	December 15, 1975, 7:32 P.M.	Special

**Calendar of Sessions
of the
Fire Special Service District Council
1975**

1.	January 6, 1975, 7:09 P.M.	Special
2.	February 18, 1975, 7:12 P.M.	Special
3.	March 17, 1975, 7:00 P.M.	Special
4.	June 2, 1975, 7:10 P.M.	Regular
5.	July 28, 1975, 7:13 P.M.	Special
6.	September 8, 1975, 7:23 P.M.	Special
7.	October 6, 1975, 7:00 P.M.	Regular
8.	October 20, 1975, 7:00 P.M.	Regular
9.	December 1, 1975, 7:05 P.M.	Regular
10.	December 15, 1975, 7:36 P.M.	Special

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first town council composed of a president and six members.

The common council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten Aldermen, representing five Aldermen districts, two being elected from each district.

Under the 1891 act the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment

of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and councilmen to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. This law limits the number of councilmen to nine. The law provides for the nomination by each party of six candidates, one from each of six councilmanic districts. In the election all of the voters of the city may vote for any nine candidates and the nine receiving the highest number of votes are elected. This law insures a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the City and County into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the City and County until the new Council was selected in November, 1971, and took office in January of 1972.

The act provided for the division of the County into twenty-five single member councilmanic districts, each district electing one resident from that district. In addition, there were four at-large councilmen, elected by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replace the more than sixty which were in existence perviously.

EXECUTIVE HEADS OF CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel.....	October 12, 1832 to September 30, 1833
Edgar, James (Resigned as Trustee).....	Sept. 30 to December 9, 1833
Blythe, Benjamin I.....	March 7, 1834 to February 14, 1835
Morrison, Alexander F.....	February 14 to October 2, 1835
Palmer, Nathan B.....	October 2, 1835 to April 13, 1836
Lockerbie, George.....	April 13, 1836 to April 4, 1837
Soule, Joshua.....	April 3, 1837 to April 2, 1838

PRESIDENTS OF TOWN COUNCIL

Morrison, James.....	1838 to 1839
Palmer, Nathan B.....	1839 to 1840
Coburn, Henry P.....	1840 to 1841
Sullivan, William (Resigned November 12, 1841).....	1841
Culley, David V.....	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.....	1844 to 1845
Levy, Joseph A.....	1845 to 1847
Rooker, Samuel S. (Resigned November 1, 1847).....	1847
Cady, Charles W.....	1847 to 1848

MAYORS

Henderson, Samuel.....	1847 to 1849
Newcomb, Horatio C. (Resigned November 7, 1851).....	1849 to 1851
Scudder, Caleb.....	1851 to 1854
McCready, James.....	1854 to 1856
West, Henry F. (Died November 8, 1856).....	1856
Coulon, Charles (To fill vacancy until November 22, 1856).....	1856
Wallace, William John (Resigned May 3, 1858).....	1856 to 1858
Maxwell, Samuel D.....	1858 to 1863

Caven, John.....	1863 to 1867; to 1881
Macauley, Daniel.....	1867 to 1873
Mitchell, James L.....	1873 to 1875
Grubbs, Daniel W.....	1881 to 1884
McMaster, John L.....	1884 to 1886
Denny, Caleb S.....	1886 to 1890
Sullivan, Thomas L.....	From January 1, 1890 to Oct. 12, 1893
Denny, Caleb S.....	From October 12, 1893 to 1895
Taggart, Thomas.....	From October 10, 1895 to 1901
Bookwalter, Charles A.....	From October 10, 1901 to 1903
Holtzman, John W.....	From October 15, 1903 to 1905
Bookwalter, Charles A.....	1905 to 1909
Shank, Samuel Lewis (Resigned November 28, 1913).....	1910 to 1913
Wallace, Harry R.....	1913
Bell, Joseph E.....	1914 to 1917
Jewett, Charles W.....	1918 to 1921
Shank, Samuel Lewis.....	1922 to 1925
Duvall, John L. (Disqualified September 22, 1927).....	1926 to 1927
Slack, L. Ert.....	1927 to 1929
Sullivan, Reginald H.....	1930 to 1934
Kern, John W. (Resigned September 2, 1937).....	1935 to 1937
Boetcher, Walter C.....	1937 to 1938
Sullivan, Reginald H.....	1939 to 1942
Tyndall, Robert H. (Died July 9, 1947).....	1943 to 1947
Denny, George L.....	1947
Feeney, Al G. (Died November 12, 1950).....	1948 to 1950
Bayt, Phillip L. (Resigned effective November 24, 1951).....	1950 to 1951
Emhardt, Christian J. (November 24, 1951).....	1951
Clark, Alex M.....	1952 to 1956
Bayt, Phillip L. (Resigned Dec. 31, 1958).....	1956 to 1959
Boswell, Charles H. (Resigned August 6, 1962).....	1959 to 1962
Losche, Albert H.....	1962 to 1963
Barton, John J.....	1964 to 1968
Lugar, Richard G.	1968 to 1975