

JOURNAL OF PROCEEDINGS

OF THE

**City-County Council**

OF

INDIANAPOLIS-MARION COUNTY

State of Indiana

FROM

**January 1, 1993 to December 31, 1993**

Printed and Published Under the Authority of the  
City-County Council of Indianapolis-Marion County

**CITY-COUNTY OFFICIALS  
AND  
EXECUTIVE PERSONNEL**

As of December 31, 1993

Mayor ..... Stephen Goldsmith

**CITY-COUNTY COUNCIL OFFICERS**

President ..... Beurt R. SerVaas  
Vice President/Majority Leader ..... Stephen R. West  
Minority Leader ..... Rozelle Boyd  
Clerk of the Council ..... Beverly Rippy

**CITY-COUNTY COUNCIL MEMBERS**

First District ..... Gordon G. Gilmer  
Second District ..... Beurt R. SerVaas  
Third District ..... William G. Schneider  
Fourth District ..... William A. Dowden  
Fifth District ..... Linda Beadling  
Sixth District ..... Elwood C. Black  
Seventh District ..... Stuart W. Rhodes  
Eighth District ..... Randy J. Shambaugh  
Ninth District ..... Monroe Gray, Jr.  
Tenth District ..... Paul Jones  
Eleventh District ..... Rozelle Boyd  
Twelfth District ..... Betty M. Ruhmkorff  
Thirteenth District ..... Cory O'Dell  
Fourteenth District ..... Z. Mae Jimison  
Fifteenth District ..... Mary B. Moriarty  
Sixteenth District ..... Maggie M. Brents  
Seventeenth District ..... Jeffrey Golc  
Eighteenth District ..... Phillip Hinkle  
Nineteenth District ..... Kenneth Giffin  
Twentieth District ..... Timothy M. Mullin  
Twenty-first District ..... Frank T. Short  
Twenty-second District ..... Susan Williams  
Twenty-third District ..... David Smith  
Twenty-fourth District ..... Beulah A. Coughenour  
Twenty-fifth District ..... Philip Borst  
At Large ..... Carlton E. Curry  
At Large ..... Ron Franklin  
At Large ..... W. Tobin McClamroch  
At Large ..... Stephen R. West

## COMMITTEES OF THE CITY-COUNTY COUNCIL

### **Committee on Committees**

Beurt SerVaas, Chairman  
Rozelle Boyd  
Stephen West

### **Administration and Finance**

Stuart Rhodes, Chairman  
Elwood Black  
Beulah Coughenour  
Z. Mae Jimison  
Cory O'Dell  
Betty Ruhmkorff  
Randy Shambaugh  
Frank Short

### **Community Affairs**

Betty Ruhmkorff, Chairman  
Elwood Black  
Maggie Brents  
Beulah Coughenour  
Ron Franklin  
Monroe Gray, Jr.  
W. Tobin McClamroch  
David Smith

### **Economic Development**

Kenneth Giffin, Chairman  
Ron Franklin  
Paul Jones  
Timothy Mullin  
Betty Ruhmkorff  
David Smith  
Susan Williams

### **Metropolitan Development**

Philip Borst, Chairman  
Rozelle Boyd  
Maggie Brents  
Gordon Gilmer  
W. Tobin McClamroch  
Randy Shambaugh  
David Smith  
Susan Williams

### **Municipal Corporations**

William Schneider, Chairman  
Linda Beadling  
Elwood Black  
Carlton Curry  
Kenneth Giffin  
Jeffrey Golc  
Phillip Hinkle  
Cory O'Dell  
Frank Short

### **Parks and Recreation**

Cory O'Dell, Chairman  
Kenneth Giffin  
Monroe Gray, Jr.  
Paul Jones  
Timothy Mullin  
Stuart Rhodes  
William Schneider  
Randy Shambaugh

### **Public Safety & Criminal Justice**

William Dowden, Chairman  
Philip Borst  
Carlton Curry  
Ron Franklin  
Gordon Gilmer  
Jeffrey Golc  
Z. Mae Jimison  
Mary Moriarty  
William Schneider

### **Public Works**

Beulah Coughenour, Chairman  
Linda Beadling  
Rozelle Boyd  
Monroe Gray, Jr.  
Phillip Hinkle  
Paul Jones  
W. Tobin McClamroch  
Timothy Mullin  
Stuart Rhodes

### **Rules and Public Policy**

Carlton Curry, Chairman  
Philip Borst  
Rozelle Boyd  
William Dowden  
Beurt SerVaas  
Frank Short  
Stephen West

### **Transportation**

Gordon Gilmer, Chairman  
Linda Beadling  
Maggie Brents  
William Dowden  
Phillip Hinkle  
Mary Moriarty  
Cory O'Dell  
Susan Williams

## CALENDAR OF SESSIONS OF THE CITY-COUNTY COUNCIL

January 04, 1993  
January 25, 1993  
February 08, 1993  
February 22, 1993  
March 15, 1993  
April 12, 1993  
April 26, 1993

May 10, 1993  
May 24, 1993  
June 07, 1993  
June 21, 1993  
July 12, 1993  
August 02, 1993  
August 23, 1993

September 13, 1993  
September 27, 1993  
October 11, 1993  
October 25, 1993  
November 08, 1993  
November 22, 1993  
December 13, 1993

## CITY OFFICIALS

|  |                      |
|--|----------------------|
| Deputy Mayor . . . . .                           | Joseph Loftus        |
| Deputy Mayor . . . . .                           | Nancy Silvers        |
| Office of Controller . . . . .                   | James H. Steele, Jr. |
| Purchasing Division . . . . .                    | Andrea Knox Gregg    |
| Office of Corporation Counsel . . . . .          | Sue Beesley          |
| Office of Youth and Family Services . . . . .    | Joseph Wynns         |
| Cable Communications Agency . . . . .            | Jayne Gerdeman       |
| Internal Audit . . . . .                         | Michael Humphreys    |
| Department of Administration . . . . .           | Joseph Loftus        |
| Department of Metropolitan Development . . . . . | Dan Kozlowski        |
| Department of Parks and Recreation . . . . .     | Leon Younger         |
| Department of Public Works . . . . .             | Michael Stayton      |
| Department of Public Safety . . . . .            | Michael E. Beaver    |
| Department of Transportation . . . . .           | E. Mitchell Roob     |

## MARION COUNTY OFFICIALS

|  |                         |
|--|-------------------------|
| Clerk of the Circuit Court . . . . .             | Faye I. Mowery          |
| Community Corrections . . . . .                  | Julie von Arx           |
| Cooperative Extension Service . . . . .          | Ned Kalb                |
| Court Administrator Agency . . . . .             | Stephen Engelking       |
| County Assessor . . . . .                        | Bernard J. Gohmann, Jr. |
| County Auditor . . . . .                         | John von Arx            |
| County Commissioner . . . . .                    | Bernard J. Gohmann, Jr. |
| County Commissioner . . . . .                    | John von Arx            |
| County Commissioner . . . . .                    | Mary A. Buckler         |
| County Coroner . . . . .                         | Karl Manders, M.D.      |
| County Election Board . . . . .                  | Faye Mowery             |
| County Prosecutor . . . . .                      | Jeffrey Modisett        |
| County Recorder . . . . .                        | Joan Romeril            |
| County Surveyor . . . . .                        | Jack A. Irwin, L.S.     |
| County Treasurer . . . . .                       | Mary A. Buckler         |
| County Sheriff . . . . .                         | Joseph G. McAtee        |
| Forensic Services Agency . . . . .               | James Hamby             |
| Information Services Agency . . . . .            | John Cox                |
| Marion County Children's Guardian Home . . . . . | Paul Browne             |
| Marion County Healthcare Center . . . . .        | Kenneth Adkins          |
| Marion County Justice Agency . . . . .           | Michael Beaver          |
| Marion County Public Defender Agency . . . . .   | Frances Watson Hardy    |
| Voters Registration . . . . .                    | Janet E. Richhart       |

## TOWNSHIP ASSESSORS

|                              |                       |
|------------------------------|-----------------------|
| Center Township Assessor     | James P. Maley, Jr.   |
| Decatur Township Assessor    | Charles L. Coleman    |
| Franklin Township Assessor   | Clara L. Druen        |
| Lawrence Township Assessor   | Jack Graves           |
| Perry Township Assessor      | Mary K. Gillum        |
| Pike Township Assessor       | Marilyn M. Smith      |
| Warren Township Assessor     | Allen L. Durnil       |
| Washington Township Assessor | Richard L. Cunningham |
| Wayne Township Assessor      | Charles R. Spears     |

## COURTS

|                                    |                     |
|------------------------------------|---------------------|
| Marion County Circuit Court        | John M. Ryan        |
| Marion County Drug Court           | Jay Haggerty        |
| Municipal Court, Presiding Judge   | Evan Goodman        |
| Superior Court, Criminal, 1        | Paula E. Lopossa    |
| Superior Court, Criminal, 2        | Webster L. Brewer   |
| Superior Court, Criminal, 3        | John R. Barney, Jr. |
| Superior Court, Criminal, 4        | Patricia J. Gifford |
| Superior Court, Criminal, 5        | Gary L. Miller      |
| Superior Court, Criminal, 6        | Carr Darden         |
| Superior Court, Criminal Probation | George Walker       |
| Superior Court, Juvenile Division  | James W. Payne      |
| Superior Court, Probate Division   | Charles J. Deiter   |
| Superior Court, Civil, 1           | Anthony J. Metz III |
| Superior Court, Civil, 2           | Kenneth H. Johnson  |
| Superior Court, Civil, 3           | Patrick L. McCarty  |
| Superior Court, Civil, 4           | Cynthia J. Ayers    |
| Superior Court, Civil, 5           | James S. Kirsch     |
| Superior Court, Civil, 6           | John F. Hanley      |
| Superior Court, Civil, 7           | Gerald S. Zore      |
| Superior Court, Title IV-D Court   | Barbara A. Collins  |

## MEMBERS OF OFFICIAL BOARDS

### **City-County Administrative Board**

Caterina Cregor, Chairwoman  
John von Arx  
James H. Steele, Jr.  
Ruby Miller  
Ray Battey

### **License Review Board**

Bradley Skolnik, Chairman  
Cindy Beeman  
Kris Butler

### **Metropolitan Development Commission**

James A. Wade, Jr., President  
Michael Rodman  
Bill Brown  
James J. Curtis, Sr.  
Jack Hall  
Lois Horth  
Mary Anne Mills  
Julie Scott  
Randolph L. Snyder

### **Board of Zoning Appeals, Division I**

Charles Montgomery, Chairman  
Alan Rutherford  
Richard Davis  
Cleothus Pate  
Joanna Walker

### **Board of Zoning Appeals, Division II**

Diane Liptack, Chairman  
Mark Gibson  
Barbara Evans  
Stephen Johnes  
Frank Russell

### **Board of Zoning Appeals, Division III**

W. James Wood, Chairman  
Robert Lugar  
Mary Jane Klepek  
Timothy Sexton  
David Shirley

### **Indianapolis Historic Preservation Commission**

George W. Geib, President  
Richard Guernsey  
William Browne, Jr.  
John R. Cox  
Josephine Weathers-Rogers  
Lori Efroymsen  
Ann E. Scheele  
Robert LaRue  
Amy MacDonell

### **Air Pollution Control Board**

Robert S. Daly, Chairman  
Dwigh Boyd  
Dennis Gehlhausen  
Robert Hendren  
David W. Hoppock  
William Laque  
David Rees  
Ingrid Ritchie  
Brice Tressler

### **Board of Public Works**

Barry Baer, Chairman  
Tony Buford  
Jack Hall  
Arno Haupt  
Kenneth Hughes  
Tamara Hall

### **Police Merit Board**

Alan R. Kimbell, President  
Edwin T. French, Jr.  
Lerona J. Mitchell  
Merrill Moores  
Michael Morken  
Larry Wallace

### **Fire Merit Board**

Ralph Winkler, President  
Richard Harding  
Pat Chastain  
Jose Antonio Cuevas  
Ronald L. Cummings  
C. Michael Pitts

### **Board of Public Safety**

Michael Beaver, President  
Lesa Decker  
Richard Dickinson  
Rudolph Hightower  
Elliott Nelson

### **Board of Parks and Recreation**

Leon Younger, Chairman  
Ray Irvin  
Sally Lanham  
Jesse Moore  
Milton Thompson

### **Transportation Board**

E. Mitchell Roob, Jr., Chairman  
Holley Holmes  
Howard Howe  
Joe-Rene Hunter  
Walter Niemczura

## **History of the Common Council of the City of Indianapolis**

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was reincorporated and placed in the hands of its first town council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided such as Public Works, Public Safety, Public Parks and Public Health, and were conducted by boards appointed by the mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the city of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten aldermen representing five aldermanic districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of mayor and councilman to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. That law limited the number of councilmen to nine. The law provided for the nomination of six candidates by each party, one from each of six councilmanic districts. In the election all of the voters of the city could vote for any nine candidates and the nine receiving the highest number of votes were elected. This law insured a minority representation in the council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

## **History of the City-County Council of the City of Indianapolis**

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the city and county into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the city and county until the new twenty-nine member council was elected in November 1971 and took office in January of 1972.

The council is composed of twenty-five members elected from single member districts and four members elected to at-large by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replaced the more than sixty which were in existence previously.

# EXECUTIVE HEADS OF THE CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

## PRESIDENTS OF BOARDS OF TRUSTEES

|                                    |  |
|------------------------------------|--|
| Henderson, Samuel                  | October 12, 1832 to September 30, 1833 |
| Edgar, James (resigned as Trustee) | September 30 to December 9, 1833       |
| Blythe, Benjamin I.                | March 7, 1834 to February 14, 1835     |
| Morrison, Alexander F.             | February 14 to October 2, 1835         |
| Palmer, Nathan B.                  | October 2, 1835 to April 13, 1836      |
| Lockerbie, George                  | April 13, 1836 to April 4, 1837        |
| Soule, Joshua                      | April 3, 1837 to April 2, 1838         |

## PRESIDENTS OF TOWN COUNCIL

|  |                            |
|--|----------------------------|
| Morrison, James                                | 1838 to 1839               |
| Palmer, Nathan B.                              | 1839 to 1840               |
| Coburn, Henry P.                               | 1840 to 1841               |
| Sullivan, William (resigned November 12, 1841) | 1841                       |
| Culley, David V.                               | 1841 to 1844; 1850 to 1853 |
| Wilson, Lazarus B.                             | 1844 to 1845               |
| Levy, Joseph A.                                | 1845 to 1847               |
| Rooker, Samuel S. (resigned November 1, 1847)  | 1847                       |
| Cady, Charles W.                               | 1847 to 1848               |

## MAYORS

|   |                                     |
|---|-------------------------------------|
| Henderson, Samuel   | 1847 to 1849                        |
| Newcomb, Horatio C. (resigned November 7, 1851)           | 1849 to 1851                        |
| Scudder, Caleb  | 1851 to 1854                        |
| McCready, James   | 1854 to 1856                        |
| West, Henry F. (died November 8, 1856)                    | 1856                                |
| Coulon, Charles (to fill vacancy until November 22, 1856) | 1856                                |
| Wallace, William John (resigned May 3, 1858)              | 1856 to 1858                        |
| Maxwell, Samuel D.  | 1858 to 1863                        |
| Caven, John   | 1863 to 1867; 1875 to 1881          |
| Macauley, Daniel  | 1867 to 1873                        |
| Mitchell, James L.  | 1873 to 1875                        |
| Grubbs, Daniel W.   | 1881 to 1884                        |
| McMaster, John L.   | 1884 to 1886                        |
| Denny, Caleb S.   | 1886 to 1890                        |
| Sullivan, Thomas L.                                       | January 1, 1890 to October 12, 1893 |
| Denny, Caleb S.   | October 12, 1893 to 1895            |
| Taggart, Thomas   | October 10, 1895 to 1901            |
| Bookwalter, Charles A.                                    | October 10, 1901 to 1903            |
| Holtzman, John W.   | October 15, 1903 to 1905            |
| Bookwalter, Charles A.                                    | 1905 to 1909                        |
| Shank, Samuel Lewis (resigned November 28, 1913)          | 1910 to 1913                        |
| Wallace, Harry R.   | 1913                                |
| Bell, Joseph E.   | 1914 to 1917                        |
| Jewett, Charles W.  | 1918 to 1921                        |
| Shank, Samuel Lewis                                       | 1922 to 1925                        |
| Duvall, John L. (disqualified September 22, 1927)         | 1926 to 1927                        |



|   |              |
|---|--------------|
| Slack, L. Ert                                 | 1927 to 1929 |
| Sullivan, Reginald H.                         | 1930 to 1934 |
| Kern, John W. (resigned September 2, 1937)    | 1935 to 1937 |
| Boetcher, Walter C.                           | 1937 to 1938 |
| Sullivan Reginald H.                          | 1939 to 1942 |
| Tyndall, Robert H. (died July 9, 1947)        | 1943 to 1947 |
| Denny, George L                               | 1947         |
| Feeney, Al G. (died Nobember 12, 1950)        | 1948 to 1950 |
| Bayt, Phillip L. (resigned November 24, 1951) | 1950 to 1951 |
| Emhardt, Christian J.                         | 1951         |
| Clark, Alex M.                                | 1952 to 1956 |
| Bayt, Phillip L. (resigned December 31, 1958) | 1956 to 1958 |
| Boswell, Charles H. (resigned August 6, 1962) | 1959 to 1962 |
| Losche, Albert H.                             | 1962 to 1963 |
| Barton, John J.                               | 1964 to 1968 |
| Lugar, Richard G.                             | 1968 to 1975 |
| Hudnut, William H. III                        | 1976 to 1991 |
| Goldsmith, Stephen                            | 1992         |

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