

JOURNAL OF PROCEEDINGS

OF THE

City-County Council

OF

INDIANAPOLIS-MARION COUNTY

State of Indiana

FROM

JANUARY 1, 1979 to DECEMBER 31, 1979



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**CITY-COUNTY OFFICIALS
AND
EXECUTIVE PERSONNEL**

As of December 31, 1979

Office of the Mayor

Mayor	William H. Hudnut, III
Deputy Mayor	David R. Frick
Deputy Mayor	Joseph Slash
Secretary to the Mayor	Marcie Thompson

City-County Council Officers

President	Beurt R. SerVaas
Vice President/Majority Leader	Richard Clark
Minority Leader	Paul F. Cantwell
City Clerk	Beverly S. Rippy
Deputy City Clerk	Karen Kehlbeck
General Counsel	Robert G. Elrod
Research Director	Dan Fairley
Fiscal Analyst	Stuart Rhodes

City-County Council Members

First District	Gordon G. Gilmer
Second District	Beurt R. SerVaas
Third District	William G. Schneider
Fourth District	William A. Dowden
Fifth District	Thomas E. Pearce
Sixth District	Stephen R. West
Seventh District	John G. Tinder
Eighth District	Jack Patterson
Ninth District	Glenn L. Howard
Tenth District	Lula M. Journey
Eleventh District	Rozelle Boyd
Twelfth District	Betty M. Stewart

Thirteenth District	Richard F. Clark
Fourteenth District	Allen L. Durnil
Fifteenth District	Max Lyons
Sixteenth District	Harold E. Hawkins
Seventeenth District	Michael D. Vollmer
Eighteenth District	George E. Anderson
Nineteenth District	A. Keith Walters
Twentieth District	David P. McGrath
Twenty-first District	David J. Page
Twenty-second District	Edgar Campbell
Twenty-third District	Paul F. Cantwell
Twenty-fourth District	Beulah A. Coughenour
Twenty-fifth District	Donald W. Miller
At Large	Joyce Brinkman
At Large	Paula Parker
At Large	Alan R. Kimbell
At Large	George B. Tintera

**Standing Committees of the
City—County Council, 1979**

Administration

Donald Miller, Chairman
 Betty Stewart
 Thomas Pearce
 Harold Hawkins
 David McGrath
 Jack Patterson

Parks & Recreation

Gordon, Gilmer, Chairman
 George Anderson
 Paula Parker
 Paul Cantwell
 Edgar Campbell
 Max Lyons

Community Affairs

William Dowden, Chairman
 Rozelle Boyd
 Betty Stewart
 Paula Parker
 Beulah Coughenour
 David Page

Public Safety & Criminal Justice

Stephen West, Chairman
 Edgar Campbell
 Harold Hawkins
 Alan Kimbell
 David McGrath
 John Tinder

County & Townships

William Schneider, Chairman
George Anderson
Joyce Brinkman
Harold Hawkins
Glenn Howard
George Tintera

Public Works

Beulah Coughenour, Chairman
George Anderson
Michael Vollmer
Lula Journey
Donald Miller
Joyce Brinkman
Max Lyons

Economic Development

George Tintera, Chairman
Rozelle Boyd
Joyce Brinkman
Allen Durnil
Stephen West
A. Keith Walters

Rules & Policy

John Tinder, Chairman
Rozelle Boyd
Thomas Pearce
Richard Clark
Alan Kimbell
William Schneider
Beurt SerVaas

Metropolitan Development

Allen Durnil, Chairman
Richard Clark
Gordon Gilmer
Lula Journey
A. Keith Walters
Stephen West

Transportation

David McGrath, Chairman
Jack Patterson
Paul Cantwell
Betty Stewart
Max Lyons
Glenn Howard

Municipal Corporations

Paula Parker, Chairman
David Page
William Dowden
Alan Kimbell
Jack Patterson
Michael Vollmer

**Calendar of Sessions of the
City-County Council, 1979**

January 8, 7:10 p.m.	Regular
January 22, 7:17 p.m.	Regular

February 5, 7:06 p.m.	Regular
February 26, 7:11 p.m.	Regular
March 12, 7:06 p.m.	Regular
March 26, 7:10 p.m.	Regular
April 9, 7:00 p.m.	Regular
April 23, 7:08 p.m.	Regular
May 9, 7:09 p.m.	Regular
May 21, 7:12 p.m.	Regular
June 4, 7:34 p.m.	Regular
July 16, 7:15 p.m.	Regular
July 30, 7:15 p.m.	Regular
August 13, 7:21 p.m.	Regular
August 27, 7:08 p.m.	Regular
September 10, 7:00 p.m.	Regular
October 1, 7:14 p.m.	Regular
October 15, 7:00 p.m.	Regular
November 7, 6:52 p.m.	Regular
November 19, 7:07 p.m.	Regular
December 10, 7:04 p.m.	Regular

**Calendar of Sessions of the
Police Special Service District Council, 1979**

January 8, 6:53 p.m.	Special
May 9, 7:00 p.m.	Special
May 21, 6:54 p.m.	Special
June 4, 7:14 p.m.	Regular
July 16, 7:07 p.m.	Regular
July 30, 7:03 p.m.	Special
September 10, 6:20 p.m.	Special
October 1, 6:55 p.m.	Regular
November 7, 6:41 p.m.	Special
November 19, 6:45 p.m.	Special

**Calendar of Sessions of the
Fire Special Service District Council, 1979**

January 8, 6:55 p.m.	Special
May 9, 7:03 p.m.	Special
May 21, 7:00 p.m.	Special

July 30, 7:09 p.m.	Special
August 13, 7:16 p.m.	Special
September 10, 6:33 p.m.	Special
October 1, 7:03 p.m.	Regular
November 7, 6:44 p.m.	Special
November 19, 6:51 p.m.	Special

**Calendar of Sessions of the
Solid Waste Special Service District Council, 1979**

January 8, 6:58 p.m.	Special
February 5, 7:00 p.m.	Special
February 26, 7:07 p.m.	Special
March 12, 7:01 p.m.	Special
March 26, 6:58 p.m.	Special
April 9, 6:50 p.m.	Special
May 9, 7:06 p.m.	Special
May 21, 7:04 p.m.	Special
June 4, 7:24 p.m.	Regular
July 30, 7:12 p.m.	Special
September 10, 6:40 p.m.	Special
October 1, 7:07 p.m.	Regular
October 15, 6:50 p.m.	Special
November 7, 6:46 p.m.	Special
November 19, 6:58 p.m.	Special

CONSOLIDATED CITY DEPARTMENTS

Department of Administration

Director Faye Mowery

Finance

City Controller Fred L. Armstrong

Human Rights Commission

Director Nancy Shaw

Legal

Corporation Counsel Sheila S. Suess
City Prosecutor John P. Ryan

Personnel

Director Dr. Gary Benson

Purchasing

Purchasing Agent Harold Miller

Records

Director Willard Heiss

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Director Robert N. Kennedy
Deputy Director Holton Hayes
Deputy Director Eugene Lausch

Buildings

Administrator Ted Kaptain
Deputy Administrator Joe Honan
Chief of Operations Cecil Wheeler

Code Enforcement

Administrator Jon Meeks
Assistant Administrator Chuck Cagann

Housing
(Indianapolis Housing Authority)

Executive Director	Fred Thomas
Director of Administration	Larry Paul
Director of Community Services Security	Maureen Prevost
Director of Maintenance	Frank Stewart
Director of Management	Lamond Martin

Planning & Zoning

Administrator	J. Nicholas Shelley
Areawide Planning	Wayne C. DePew
Community Services Planning	Larry Carroll
Development Programming	Wayne C. DePew
Reproduction	Phil Pettit
Special Projects	J. Nicholas Shelley
Urban Design	Harold Rominger
Zoning and Platting	Steven Granner

Urban Renewal

Administrator	David Carley
Deputy Administrator	Mark DeFabis

DEPARTMENT OF PARKS & RECREATION

Director	Ray Crowe
Deputy Director	Dave Ison
Superintendent of Golf	Michael Gony
Superintendent of Outdoor Recreation	Art Strong

DEPARTMENT OF PUBLIC WORKS

Acting-Director	Donald R. McPherson
Deputy Director/Administration	Robert C. Smith
Deputy Director/Operations	William Lewis

Air Pollution

Administrator	William Allis
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City Market

Market Master Dale Kenney

Flood Control

Chief Engineer Gary L. Poore

DEPARTMENT OF PUBLIC SAFETY

Director Dr. Murill Lowry

Animal Shelter

Administrator Matthew Schneider

Civil Defense

Administrator Douglas Crichlow

Police Department

Chief Eugene Gallagher
Assistant Chief William Pond
Deputy Chief/Administration James Dabner
Deputy Chief/Investigations Jack Cottey
Deputy Chief/Operations Joseph G. McAtee
Deputy Chief/Services Francis Campbell

Fire Department

Chief William Patterson
Deputy Chief Harold Bowers
Deputy Chief Thomas Douglas
Deputy Chief Alonzo Gordon
Executive Secretary William Cloud
Director/Fire Prevention James Mitchell
Director/Personnel & Public Relations F. Edward Pierce

Weights & Measures

Administrator Frank Brugh

DEPARTMENT OF TRANSPORTATION

Director Fred Madorin
Deputy Director Keith Otto
Administrator/Parking Meters Terrence O'Hara
Administrator/Street Maintenance Roland Knox
Administrator/Traffic Engineering James Cox

MEMBERS OF OFFICIAL BOARDS

Capital Improvements Board

President P. E. MacAllister
Member Herbert Backer
Member David Orr
Member James Dora
Member George Maley
Member Francis Polen

Election Board

Secretary Bernard J. Gohmann, Jr.
Chairman Gordon Durnil
Vice Chairman Judson Haggerty

Board of Greater Indianapolis Progress Committee

Chairman Thomas W. Binford
Executive Director John L. Krauss

Board of Health & Hospital Corporation

Member Dr. James Cortese
Member Dr. H. Sprague Gardiner
Member Ernest Jones
Member James Morris
Member Henry Dein

Indianapolis Airport Authority

President	Milton Slosson
Vice President	Michael Schaefer
Secretary	Robert Dawson
Member	James Tuohy

DEPARTMENT OF ADMINISTRATION

Human Rights Commission

Chairman	Michael Shumate
Member	Pamela Bennett
Member	John Brooks
Member	William Brown
Member	Articia Chandler
Member	Don Christensen
Member	David Clase
Member	Robert Douglas
Member	Albert Ferguson
Member	Russell Hagerman
Member	John Hall
Member	Jerry Harkness
Member	Thomas Krudy
Member	Michael Kummer
Member	Martha Lamkin
Member	Ramona Lee
Member	John Myers
Member	Rebecca Ransburg
Member	Charles Russell
Member	Larna Spearman
Member	Howard Walker

License Review Board

Chairman	Kent Newton
Member	Patricia Nickell
Member	Dr. Roy Clinthorne

Tax Adjustment Board

Member	Fred Armstrong
Member	Kenneth Giffin
Member	Alan R. Kimbell
Member	Robert A. O'Neal
Member	Rev. Arthur Neuerman
Member	Robert H. Weedon
Member	Edward Yates

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Board of Zoning Appeals, Division I

Chairman	Leland E. Tanner
Secretary	Thomas Hunter
Member	Albert E. Kingham
Member	Mamie L. Townsend
Member	W. James Wood

Board of Zoning Appeals, Division II

Chairman	Fred Imhausen
Member	E. Charles Eckman
Member	Michael J. Fox
Member	Jo Ann Lynch
Member	Clarence Prentice

Board of Zoning Appeals, Division III

Chairman	W. James Wood
Member	Steve Brizindine
Member	Donald D. Dick
Member	Robert Hayes
Member	Mike Young

Indianapolis Housing Authority Board

Chairman	Douglas Wade
Vice Chairman	Charles Borders
Member	Martha Lampkin
Member	Chester Little
Member	Cecil D. Ross

Indianapolis Historic Preservation Commission

Member	Frank Little
Member	Wesley P. Martin
Member	James Rogers
Member	Sallie Rowland
Member	Helen Small
Member	Frank Walker
Member	Edna Woodard

Metropolitan Development Commission

Member	George Bixler
Member	Michael W. Boeke
Member	Eldon Cox
Member	Robert Eicholtz
Member	Larry Hannah
Member	Carlyn Johnson
Member	Robert Samuelson
Member	Henry Taylor
Member	John Walls

DEPARTMENT OF PARKS & RECREATION

Board of Parks & Recreation

Chairman	Ray Crowe
Vice Chairman	Richard Blankenbaker
Member	Stanley Fay
Member	John O'Donnell, Sr.
Member	David Probst

DEPARTMENT OF PUBLIC WORKS

Air Pollution Control Board

Chairman	David Rees
Vice Chairman	Richard R. Phillips
Member	Walter Abell
Member	Marilyn Berling
Member	John E. Davis
Member	L. M. Lototzky
Member	Dr. Robert W. Palmer
Member	Andrew Sims
Member	Arlie Ullrich, Jr.

Board of Public Works

Chairman	David Hoppock/Donald R. McPherson/Richard A. Rippel
Member	Lee R. Meriwether
Member	Harry Robbins
Member	Keith C. Smith
Member	Robert Stegner/Thomas O. Hale

DEPARTMENT OF PUBLIC SAFETY

Police Merit Board

Member	Richard W. Guthrie
Member	John Lauter
Member	Gen. Robert Moorhead
Member	Dr. Charles R. Thomas
Member	Mary Helen VanBuren

Fire Merit Board

Member	Dr. Paul Benedict
Member	Dr. George Comfort
Member	Bruce Cordingly
Member	Larna Spearman
Member	Linda Spencer

Board of Public Safety

Chairman	Dr. Murill Lowry
Member	Delano Bryant
Member	William Gardiner
Member	August F. Hook
Member	Dr. Dwight Schuster

DEPARTMENT OF TRANSPORTATION

Chairman	Fred Madorin
Member	Gary Booher
Member	W. Wayne Burking
Member	Carlton Curry
Member	Rita Neal

MARION COUNTY OFFICIALS

County Assessor	Harold E. Bean, Jr.
County Auditor	Harry E. Eakin
County Board of Review	Harold E. Bean, Jr.
County Commissioner	Harold E. Bean, Jr.
County Commissioner	Harry E. Eakin
County Commissioner	E. Allen Hunter
County Coroner	Karl Manders, M.D.
County Home	Henry Bahner
County Jail Commander	Larry Koch
County Prosecutor	Stephen Goldsmith
County Recorder	Lucille Camp
County Surveyor	Jack A. Irwin, L.S.
County Treasurer	E. Allen Hunter
County Sheriff	James Wells
County Inheritance Tax Department	Beth O'Laughlin
Central Data Processing	John Kelliher
Central Law Library	Lynn Connor
Cooperative Extension Service	Edward Ragsdale

Center Township Assessor	Henry Bayt
Decatur Township Assessor	Charles R. Coleman
Franklin Township Assessor	Donald Gleason
Lawrence Township Assessor	Lois Ricketts
Perry Township Assessor	Bonnie Stephenson
Pike Township Assessor	Marilyn Smith
Warren Township Assessor	Fredrick Monschein
Washington Township Assessor	Richard Cunningham
Wayne Township Assessor	Phillip D. Hinkle
Clerk of the Circuit Court	Bernard J. Gohmann, Jr.
Circuit Court	Frank Huse
Criminal Court 1	John Tranberg
Criminal Court 2	Webster L. Brewer
Criminal Court 3	Charles Daugherty
Criminal Court 4	Patricia J. Gifford
Juvenile Court	Valan Boring
Presiding Judge, Municipal Court	Harold Kohlmeyer
Probate Court	Victor Pfau
Superior Court 1	Charles Applegate
Superior Court 2	Kenneth H. Johnson
Superior Court 3	Betty Barbeau
Superior Court 4	Richard L. Milan
Superior Court 5	Michael Dugan
Superior Court 6	Edward Madinger
Superior Court 7	Gerald Zore
Criminal Court Probation	Earl Coleman

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The Town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first Town Council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the City of Indianapolis, a somewhat different form of government was established. While the Council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the Council through committees subject, however, in some cases to approval of the Council in all matters of expenditure of money and appropriation of funds by the Council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 Ward Councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the Council called the Board of Aldermen, composed of ten Aldermen, representing five Aldermen districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and a Common Council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of Council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and Councilmen to four years and prohibited re-election.

In 1909 a novel Councilmanic law for Indianapolis alone was passed by the legislature. This law limits the number of Councilmen to nine. The law provides for the nomination by each party of six candidates, one from each of six Councilmanic Districts. In the election all of the voters of the City may vote for any nine candidates and the nine receiving the highest number of votes are elected. This law insures a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit Councilmen to succeed themselves.

History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the City and County into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the City and County until the new Council was selected in November, 1971, and took office in January of 1972.

The act provided for the division of the County into twenty-five single member Councilmanic Districts, each district electing one resident from that district. In addition, there were four At-large Councilmen, elected by voters of the entire County.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replace the more than sixty which were in existence previously.

EXECUTIVE HEADS OF THE CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel	October 12, 1832 to September 30, 1833
Edgar, James (resigned as Trustee)	September 30 to December 9, 1833
Blythe, Benjamin I.	March 7, 1834 to February 14, 1835
Morrison, Alexander F.	February 14 to October 2, 1835
Palmer, Nathan B.	October 2, 1835 to April 13, 1836
Lockerbie, George	April 13, 1836 to April 4, 1837
Soule, Joshua	April 3, 1837 to April 2, 1838

PRESIDENTS OF TOWN COUNCIL

Morrison, James	1838 to 1839
Palmer, Nathan B.	1839 to 1840
Coburn, Henry P.	1840 to 1841
Sullivan, William (Resigned November 12, 1841).	1841
Culley, David V.	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.	1844 to 1845
Levy, Joseph A.	1845 to 1847
Rooker, Samuel S. (Resigned November 1, 1847)	1847
Cady, Charles W.	1847 to 1848

MAYORS

Henderson, Samuel	1847 to 1849
Newcomb, Horatio C. (Resigned November 7, 1851)	1849 to 1851
Scudder, Caleb	1851 to 1854
McCready, James.	1854 to 1856
West, Henry F. (Died November 8, 1856).	1856
Coulon, Charles (To fill vacancy until November 22, 1856).	1856
Wallace, William John (Resigned May 3, 1858)	1856 to 1858
Maxwell, Samuel D.	1858 to 1863
Caven, John	1863 to 1867; to 1881

Macauley, Daniel	1867 to 1873
Mitchell, James L.	1873 to 1875
Grubbs, Daniel W.	1881 to 1884
McMaster, John L.	1884 to 1886
Denny, Caleb S.	1886 to 1890
Sullivan, Thomas L.	From January 1, 1890 to October 12, 1893
Denny, Caleb S.	From October 12, 1893 to 1895
Taggart, Thomas	From October 10, 1895 to 1901
Bookwalter, Charles A.	From October 10, 1901 to 1903
Holtzman, John W.	From October 15, 1903 to 1905
Bookwalter, Charles A.	1905 to 1909
Shank, Samuel Lewis (Resigned November 28, 1913).	1910 to 1913
Wallace, Harry R.	1913
Bell, Joseph E.	1914 to 1917
Jewett, Charles W.	1918 to 1921
Shank, Samuel Lewis	1922 to 1925
Duvall, John L. (Disqualified September 22, 1927)	1926 to 1927
Slack, L. Ert.	1927 to 1929
Sullivan, Reginald H.	1930 to 1934
Kern, John W. (Resigned September 2, 1937).	1935 to 1937
Boetcher, Walter C.	1937 to 1938
Sullivan, Reginald H.	1939 to 1942
Tyndall, Robert H. (Died July 9, 1947).	1943 to 1947
Denny, George L.	1947
Feeney, Al G. (Died November 12, 1950)	1948 to 1950
Bayt, Phillip L. (Resigned effective November 24, 1951).	1950 to 1951
Emhardt, Christian J. (November 24, 1951)	1951
Clark, Alex M.	1952 to 1956
Bayt, Phillip L. (Resigned December 31, 1958).	1956 to 1959
Boswell, Charles H. (Resigned August 6, 1962).	1959 to 1962
Losche, Albert H.	1962 to 1963
Barton, John J.	1964 to 1968
Lugar, Richard G.	1968 to 1975
Hudnut, William H. III	1976 to 1979

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