

JOURNAL OF PROCEEDINGS

OF THE

**City-County Council**

OF

INDIANAPOLIS-MARION COUNTY

State of Indiana

FROM

**January 1, 1992 to December 31, 1992**

Printed and Published Under the Authority of the  
City-County Council of Indianapolis-Marion County

**CITY-COUNTY OFFICIALS  
AND  
EXECUTIVE PERSONNEL**

**As of December 31, 1992**

**OFFICE OF THE MAYOR**

Mayor ..... Stephen Goldsmith  
Senior Deputy Mayor ..... Caterina Cregor  
Deputy Mayor ..... Nancy Silvers

**Office of City Controller**

City Controller ..... James H. Steele, Jr.  
Administrator, Purchasing Division ..... Andrea Knox Gregg

**Office of Corporation Counsel**

Corporation Counsel ..... Sue Beesley

**Office of Youth and Family Services**

Administrator ..... John Thomas

**CITY-COUNTY COUNCIL OFFICERS**

President ..... Beurt R. SerVaas  
Vice President/Majority Leader ..... Stephen R. West  
Minority Leader ..... Rozelle Boyd  
Clerk of the Council ..... Beverly Rippy  
Assistant Clerk ..... Vivian Demos  
Assistant Clerk ..... Peggy Stawick  
General Counsel ..... Robert G. Elrod  
Chief Financial Officer ..... Robert Wilkes  
Research Director ..... Max L. Moser  
Office Manager ..... Suellen Hart

**CITY-COUNTY COUNCIL MEMBERS**

First District ..... Gordon G. Gilmer  
Second District ..... Beurt R. SerVaas  
Third District ..... William G. Schneider  
Fourth District ..... William A. Dowden  
Fifth District ..... Linda Beadling  
Sixth District ..... Elwood C. Black  
Seventh District ..... Stuart W. Rhodes  
Eighth District ..... Randy J. Shambaugh  
Ninth District. . (Glenn Howard resigned 11/04/92). . . . . Monroe Gray, Jr.

Tenth District	Paul Jones
Eleventh District	Rozelle Boyd
Twelfth District	Betty M. Ruhmkorff
Thirteenth District	Cory O'Dell
Fourteenth District	Z. Mae Jimison
Fifteenth District	Mary B. Moriarty
Sixteenth District	Maggie M. Brents
Seventeenth District	Jeffrey Golc
Eighteenth District	Phillip Hinkle
Nineteenth District	Kenneth Giffin
Twentieth District	Timothy M. Mullin
Twenty-first District	Frank T. Short
Twenty-second District	Susan Williams
Twenty-third District	David Smith
Twenty-fourth District	Beulah A. Coughenour
Twenty-fifth District	Philip Borst
At Large	Carlton E. Curry
At Large	Ron Franklin
At Large. (David Brooks resigned 01/22/92)	W. Tobin McClamroch
At Large	Stephen R. West

## COMMITTEES OF THE CITY-COUNTY COUNCIL

### Committee on Committees

Beurt SerVaas, Chairman  
Rozelle Boyd  
Stephen West

### Administration and Finance

Stuart Rhodes, Chairman  
Elwood Black  
Beulah Coughenour  
Carlton Curry  
Kenneth Giffin  
Z. Mae Jimison  
Betty Ruhmkorff  
Randy Shambaugh  
Frank Short

### Community Affairs

Betty Ruhmkorff, Chairman  
Elwood Black  
Maggie Brents  
Beulah Coughenour  
Ron Franklin  
Monroe Gray, Jr.  
W. Tobin McClamroch  
David Smith

### Economic Development

Kenneth Giffin, Chairman  
Ron Franklin  
Paul Jones  
Timothy Mullin  
Betty Ruhmkorff  
David Smith  
Susan Williams

### Metropolitan Development

Philip Borst, Chairman  
Rozelle Boyd  
Maggie Brents  
Gordon Gilmer  
W. Tobin McClamroch  
Randy Shambaugh  
David Smith  
Susan Williams

### Municipal Corporations

William Schneider, Chairman  
Linda Beadling  
Elwood Black  
Carlton Curry  
Jeffrey Golc  
Phillip Hinkle  
Cory O'Dell  
Frank Short

**Parks and Recreation**  
Cory O'Dell, Chairman  
Kenneth Giffin  
Monroe Gray, Jr.  
Paul Jones  
Timothy Mullin  
Stuart Rhodes  
William Schneider  
Randy Shambaugh

**Public Safety and Criminal Justice**  
William Dowden, Chairman  
Philip Borst  
Carlton Curry  
Ron Franklin  
Gordon Gilmer  
Jeffrey Golc  
Z. Mae Jimison  
Mary Moriarty  
William Schneider

**Public Works**  
Beulah Coughenour, Chairman  
Linda Beadling  
Rozelle Boyd  
Monroe Gray, Jr.  
Phillip Hinkle  
Paul Jones  
W. Tobin McClamroch  
Timothy Mullin  
Stuart Rhodes

**Rules and Public Policy**  
Carlton Curry, Chairman  
Philip Borst  
Rozelle Boyd  
William Dowden  
Beurt SerVaas  
Frank Short  
Stephen West

**Transportation**  
Gordon Gilmer, Chairman  
Linda Beadling  
Maggie Brents  
William Dowden  
Phillip Hinkle  
Mary Moriarty  
Cory O'Dell  
Susan Williams

## CALENDAR OF SESSIONS OF THE CITY-COUNTY COUNCIL

January 06, 1992  
January 27, 1992  
February 10, 1992  
February 24, 1992  
March 16, 1992  
April 06, 1992  
April 27, 1992  
May 11, 1992  
May 26, 1992  
June 08, 1992  
June 22, 1992

July 20, 1992  
August 03, 1992  
August 24, 1992  
September 08, 1992  
September 21, 1992  
October 12, 1992  
October 26, 1992  
November 09, 1992  
November 23, 1992  
December 14, 1992

**CONSOLIDATED CITY DEPARTMENTS**

**DEPARTMENT OF ADMINISTRATION**

Director ..... Caterina Cregor

**Administrative Services Division**

City Controller ..... James H. Steele, Jr.

**Human Resources Division**

Administrator .. (Carolyn O'Neil left 08/11/92) ..... Beth O'Laughlin

**Central Equipment Management Division**

Administrator .. ..... John McCorkhill

**Equal Opportunity Division**

Administrator ..... Robert Ransom

**Real Estate Services Division**

Administrator .. ..... Dan Kozlowski

**Information Services Agency**

Director. . . . . John Cox

**DEPARTMENT OF METROPOLITAN DEVELOPMENT**

Director ..... Nancy Silvers

**Division of Planning**

Administrator ..... Jon Meeks

**Division of Financial Services**

Administrator ..... Dr. Ali Kahn

**Division of Housing**

Administrator ..... Phyllis J. Griffith

**Division of Neighborhood and Development Services**

Administrator ..... June Dugan

**Historic Preservation Commission**

Administrator ..... David Baker

**City Market**

Administrator ..... David W. Andrichik

**DEPARTMENT OF PARKS AND RECREATION**

Director. .... Leon Younger

**Support Services Division**

Administrator ..... Robert Madden

**Financial Services Division**

Administrator ..... Jeff Seipenstein

**Marketing Services Division**

Administrator ..... Mark Howell

**Recreation and Special Facilities Division**

Administrator ..... Patrick O'Toole

**Natural Resources Division**

Administrator ..... Julee Jacob

**Golf Services Division**

Administrator ..... Robert Reed Pryor

**Eagle Creek Division**

Administrator ..... Charles Beard

## DEPARTMENT OF PUBLIC WORKS

Director ..... Barry S. Baer

### Storm and Wastewater Management Division

Administrator ..... Charles Bardonner

### Solid Waste Management Division

Administrator ..... Andrew Sims

### Environmental Resources Management Division

Administrator ..... Robert Holm

## DEPARTMENT OF PUBLIC SAFETY

Director ..... Michael E. Beaver

### Animal Control

Administrator ..... Matthew Schneider

### Emergency Management

Acting Administrator ..... Darren Klingler

### Police Department

Chief ..... James Toler

Deputy Chief, Administration ..... Danny Overley

Deputy Chief, District Support ..... Jack Sandlin

Deputy Chief, Professional Standards ..... James E. Campbell

### Fire Department

Chief ..... Keith Smith

Assistant Chief ..... Robert Zickler

Deputy Chief, Administration. (Louis Dezelan left 03/30/92) ..... Jim Greeson

### Weights and Measures

Administrator ..... Gus Pappas

**DEPARTMENT OF TRANSPORTATION**

Director. . (Joseph C. Staehler left 01/31/92) . . . . . E. Mitchell Roob

**Asset Management Division**

Administrator . . . . . Greg Heneke

**Operations Division**

Administrator . . . . . Robert Chapman

**Finance and Administration Division**

Administrator . . . . . Michael J. Williams



**MEMBERS OF OFFICIAL BOARDS**

**Capital Improvement Board**

President ..... James Dora  
Vice President ..... S. Henry Bundles, Jr.  
Member ..... William E. Bindley  
Member ..... David R. Frick  
Member ..... Michael G. Schaefer  
Member ..... John B. Smith  
Member ..... Marybeth Smith

**Election Board**

Chairman . (W. Tobin McClamroch resigned 03/10/92) ..... Murray Clark  
Vice Chairman ..... John Schwartz  
Member ..... Faye I. Mowery

**Board of Greater Indianapolis Progress Committee**

Chairman ..... Joe Barnett  
Executive Director ..... Anne Shane

**Board of Health & Hospital Corporation**

President . (Thomas C. Hasbrook retired 06/92) ..... John Whelan  
Vice Chairman ..... C. Conrad Johnston, Jr.  
Member ..... Henry C. Bock  
Member . (William R. Brown resigned 04/06/92) ..... Phil Pecar  
Member ..... Lula Journey  
Member ..... Randall D. Rogers  
Member ..... John M. Ross

**Indianapolis Airport Authority**

President ..... Michael W. Wells  
Vice President ..... Gordon St. Angelo  
Member ..... Betty J. Johnson  
Member ..... Lawrence A. O'Connor, Jr.  
Member ..... Murvin S. Enders

**DEPARTMENT OF ADMINISTRATION**

**City-County Administrative Board**

Chairman ..... Caterina Cregor  
Member ..... John von Arx  
Member ..... James H. Steele, Jr.  
Member ..... Ruby Miller  
Member ..... Ray Battey

**License Review Board**

Chairman. . (Richard Skiles resigned 06/22/92) . . . . . Bradley Skolnik  
Member. . . (Kenneth Kobe resigned 06/22/92) . . . . . Cindy Beeman  
Member. . . (Kiki McAlphine-Gaither resigned 06/22/92) . . . . . Kris Butler

**DEPARTMENT OF METROPOLITAN DEVELOPMENT**

**Board of Zoning Appeals, Division I**

Chairman . . . . . Charles Montgomery  
Vice Chairman . . . . . Alan Rutherford  
Member . . . . . Richard Davis  
Member . . . . . Cleothus Pate  
Member . . . . . Joanna Walker

**Board of Zoning Appeals, Division II**

Chairman . . . . . Diane Liptack  
Vice Chairman . . . . . Mark Gibson  
Member. . (William Hoffman resigned 02/21/92) . . . . . Barbara Evans  
Member . . . . . Stephen Johnes  
Member. . . . . Frank Russell

**Board of Zoning Appeals, Division III**

Chairman . . . . . W. James Wood  
Vice Chairman . . . . . Robert Lugar  
Member . . . . . Mary Jane Klepek  
Member . . . . . Timothy Sexton  
Member. . (Irene Heffley resigned 05/26/92) . . . . . David Shirley

**Indianapolis Historic Preservation Commission**

President . . . . . George W. Geib  
Vice President . . . . . Richard Guernsey  
Member. . (James Bradford resigned 03/27/92) . . . . . William Browne, Jr.  
Member . . . . . John R. Cox  
Member. . (Dallas Daniels resigned 03/27/92) . . . . . Josephine Weathers-Rogers  
Member. . (Lesa Dietrick resigned 03/27/92) . . . . . Lori Efroymsen  
Member . . . . . Ann E. Scheele  
Member . . . . . Robert LaRue  
Member . . . . . Amy MacDonell

**Metropolitan Development Commission**

President ..... James A. Wade, Jr.  
Vice President ..... Michael Rodman  
Member ..... Bill Brown  
Member ..... James J. Curtis, Sr.  
Member. . (Donnald Elliott resigned 5/11/92) ..... Jack Hall  
Member ..... Lois Horth  
Member ..... Mary Anne Mills  
Member ..... Julie Scott  
Member ..... Randolph L. Snyder

**DEPARTMENT OF PARKS AND RECREATION**

**Board of Parks and Recreation**

Chairman ..... Leon Younger  
Member ..... Ray Irvin  
Member ..... Sally Lanham  
Member ..... Jesse Moore  
Member ..... Milton Thompson

**DEPARTMENT OF PUBLIC WORKS**

**Air Pollution Control Board**

Chairman ..... Robert S. Daly  
Member. .... Dwight Boyd  
Member ..... Dennis Gehlhausen  
Member ..... Robert Hendren  
Member ..... David W. Hoppock  
Member ..... William Laque  
Member ..... David Rees  
Member ..... Ingrid Ritchie  
Member ..... Brice Tressler

**Board of Public Works**

Chairman. . (W. Shassere resigned 2/10/92; R. Rodriguez resigned 3/9/92) ..... Barry Baer  
Member ..... Tony Buford  
Member ..... Jack Hall  
Member ..... Arno Haupt  
Member ..... Kenneth Hughes  
Member. . (Karin Eastham resigned 11/02/92) ..... Tamara Hall

## DEPARTMENT OF PUBLIC SAFETY

### Police Merit Board

President ..... Alan R. Kimbell  
Member ..... Edwin T. French, Jr.  
Member ..... Lerona J. Mitchell  
Member ..... Merrill Moores  
Member ..... Michael Morken  
Member ..... Larry Wallace

### Fire Merit Board

President ..... Ralph Winkler  
Vice President ..... Richard Harding  
Member. . (Rudolph Hightower resigned 03/92) ..... Pat Chastain  
Member. . . . . Jose Antonio Cuevas  
Member ..... Ronald L. Cummings  
Member ..... C. Michael Pitts

### Board of Public Safety

President ..... Michael Beaver  
Member ..... Lesa Decker  
Member ..... Richard Dickinson  
Member ..... Rudolph Hightower  
Member ..... Elliott Nelson

## DEPARTMENT OF TRANSPORTATION

### Transportation Board

Chairman ..... E. Mitchell Roob, Jr.  
Member ..... Holley Holmes  
Member ..... Howard Howe  
Member. . (Francina Dlouhy resigned 04/07/92) ..... Joe-Rene Hunter  
Member. . (Rodney Bynum resigned 11/92) ..... Walter Niemczura

## MARION COUNTY OFFICIALS

County Assessor . . . . .	Bernard J. Gohmann, Jr.
County Auditor . . . . .	John von Arx
County Board of Review . . . . .	Bernard J. Gohmann, Jr.
County Commissioner . . . . .	Bernard J. Gohmann, Jr.
County Commissioner . . . . .	John von Arx
County Commissioner . . . . .	Mary A. Buckler
County Coroner . . . . .	Dennis J. Nicholas, M.D.
County Jail Commander . . . . .	Billy G. Romeril
County Prosecutor . . . . .	Jeffrey Modisett
County Recorder . . . . .	Joan Romeril
County Surveyor . . . . .	Jack A. Irwin, L.S.
County Treasurer . . . . .	Mary A. Buckler
County Sheriff . . . . .	Joseph G. McAtee
County Inheritance Tax Department . . . . .	Faye Santangelo
Central Law Library . . . . .	Terri L. Ross
Cooperative Extension Service . . . . .	Ned Kalb
Information Services Agency (ISA) . . . . .	John Cox
Marion County Healthcare Center . . . . .	Kenneth Adkins
Center Township Assessor . . . . .	James P. Maley, Jr.
Decatur Township Assessor . . . . .	Charles L. Coleman
Franklin Township Assessor . . . . .	Clara L. Druen
Lawrence Township Assessor . . . . .	Jack Graves
Perry Township Assessor . . . . .	Mary K. Gillum
Pike Township Assessor . . . . .	Marilyn M. Smith
Warren Township Assessor . . . . .	Allen L. Durnil
Washington Township Assessor . . . . .	Richard L. Cunningham
Wayne Township Assessor . . . . .	Charles R. Spears
Clerk of the Circuit Court . . . . .	Faye I. Mowery
Circuit Court . . . . .	John M. Ryan
Criminal Court 1 . . . . .	Paula E. Lopossa
Criminal Court 2 . . . . .	Webster L. Brewer
Criminal Court 3 . . . . .	John R. Barney, Jr.
Criminal Court 4 . . . . .	Patricia J. Gifford
Criminal Court 5 . . . . .	Gary L. Miller
Criminal Court 6 . . . . .	Carr Darden
Juvenile Court . . . . .	James W. Payne
Presiding Judge, Municipal Court . . . . .	Evan Goodman
Probate Court . . . . .	Charles J. Deiter
Superior Court 1 . . . . .	Anthony J. Metz III
Superior Court 2 . . . . .	Kenneth H. Johnson
Superior Court 3 . . . . .	Patrick L. McCarty
Superior Court 4 . . . . .	Cynthia J. Ayers
Superior Court 5 . . . . .	James S. Kirsch
Superior Court 6 . . . . .	John F. Hanley
Superior Court 7 . . . . .	Gerald S. Zore
Criminal Court Probation . . . . .	Stephen Wills

## History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was reincorporated and placed in the hands of its first town council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided such as Public Works, Public Safety, Public Parks and Public Health, and were conducted by boards appointed by the mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the city of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten aldermen representing five aldermanic districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of mayor and councilman to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. That law limited the number of councilmen to nine. The law provided for the nomination of six candidates by each party, one from each of six councilmanic districts. In the election all of the voters of the city could vote for any nine candidates and the nine receiving the highest number of votes were elected. This law insured a minority representation in the council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

## History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the city and county into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the city and county until the new twenty-nine member council was elected in November 1971 and took office in January of 1972.

The council is composed of twenty-five members elected from single member districts and four members elected to at-large by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replaced the more than sixty which were in existence previously.

## EXECUTIVE HEADS OF THE CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

### PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel .....	October 12, 1832 to September 30, 1833
Edgar, James (resigned as Trustee) .....	September 30 to December 9, 1833
Blythe, Benjamin I. ....	March 7, 1834 to February 14, 1835
Morrison, Alexander F. ....	February 14 to October 2, 1835
Palmer, Nathan B. ....	October 2, 1835 to April 13, 1836
Lockerbie, George .....	April 13, 1836 to April 4, 1837
Soule, Joshua .....	April 3, 1837 to April 2, 1838

### PRESIDENTS OF TOWN COUNCIL

Morrison, James .....	1838 to 1839
Palmer, Nathan B. ....	1839 to 1840
Coburn, Henry P. ....	1840 to 1841
Sullivan, William (resigned November 12, 1841) .....	1841
Culley, David V. ....	1841 to 1844; 1850 to 1853
Wilson, Lazarus B. ....	1844 to 1845
Levy, Joseph A. ....	1845 to 1847
Rooker, Samuel S. (resigned November 1, 1847) .....	1847
Cady, Charles W. ....	1847 to 1848

### MAYORS

Henderson, Samuel .....	1847 to 1849
Newcomb, Horatio C. (resigned November 7, 1851) .....	1849 to 1851
Scudder, Caleb .....	1851 to 1854
McCready, James .....	1854 to 1856
West, Henry F. (died November 8, 1856) .....	1856
Coulon, Charles (to fill vacancy until November 22, 1856) .....	1856
Wallace, William John (resigned May 3, 1858) .....	1856 to 1858
Maxwell, Samuel D. ....	1858 to 1863
Caven, John .....	1863 to 1867; 1875 to 1881
Macauley, Daniel .....	1867 to 1873
Mitchell, James L. ....	1873 to 1875
Grubbs, Daniel W. ....	1881 to 1884
McMaster, John L. ....	1884 to 1886
Denny, Caleb S. ....	1886 to 1890
Sullivan, Thomas L. ....	January 1, 1890 to October 12, 1893
Denny, Caleb S. ....	October 12, 1893 to 1895
Taggart, Thomas .....	October 10, 1895 to 1901
Bookwalter, Charles A. ....	October 10, 1901 to 1903
Holtzman, John W. ....	October 15, 1903 to 1905



Bookwalter, Charles A. . . . .	1905 to 1909
Shank, Samuel Lewis (resigned November 28, 1913) . . . . .	1910 to 1913
Wallace, Harry R. . . . .	1913
Bell, Joseph E. . . . .	1914 to 1917
Jewett, Charles W. . . . .	1918 to 1921
Shank, Samuel Lewis . . . . .	1922 to 1925
Duvall, John L. (disqualified September 22, 1927) . . . . .	1926 to 1927
Slack, L. Ert . . . . .	1927 to 1929
Sullivan, Reginald H. . . . .	1930 to 1934
Kern, John W. (resigned September 2, 1937) . . . . .	1935 to 1937
Boetcher, Walter C. . . . .	1937 to 1938
Sullivan Reginald H. . . . .	1939 to 1942
Tyndall, Robert H. (died July 9, 1947) . . . . .	1943 to 1947
Denny, George L . . . . .	1947
Feeney, Al G. (died November 12, 1950) . . . . .	1948 to 1950
Bayt, Phillip L. (resigned November 24, 1951) . . . . .	1950 to 1951
Emhardt, Christian J. . . . .	1951
Clark, Alex M. . . . .	1952 to 1956
Bayt, Phillip L. (resigned December 31, 1958) . . . . .	1956 to 1958
Boswell, Charles H. (resigned August 6, 1962) . . . . .	1959 to 1962
Losche, Albert H. . . . .	1962 to 1963
Barton, John J. . . . .	1964 to 1968
Lugar, Richard G. . . . .	1968 to 1975
Hudnut, William H. III . . . . .	1976 to 1991
Goldsmith, Stephen . . . . .	1992

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