

JOURNAL OF PROCEEDINGS

OF THE

City-County Council

OF

INDIANAPOLIS-MARION COUNTY

State of Indiana

FROM

JANUARY 1, 1987 TO DECEMBER 31, 1987

Printed and Published Under the Authority of the
City-County Council of Indianapolis-Marion County

**CITY-COUNTY OFFICIALS
AND
EXECUTIVE PERSONNEL**

As of December 31, 1987

Office of the Mayor

Mayor	William H. Hudnut, III
Senior Deputy Mayor	John M. Ryan
Deputy Mayor	John L. Krauss
Deputy Mayor	Joseph A. Slash

City-County Council Officers

President	Beurt R. SerVaas
Vice President/Majority Leader	Stephen R. West
Minority Leader	Glenn L. Howard
City Clerk	Beverly S. Rippy
Deputy City Clerk	Lynda J. Ludlow
Deputy City Clerk	Trena M. Susemichel
General Counsel	Robert G. Elrod
Research Director	Thomas H. Stoughton
Senior Fiscal Analyst	J. Jack Hartnett

City-County Council Members

First District	Gordon G. Gilmer
Second District	Beurt R. SerVaas
Third District	William G. Schneider
Fourth District	William A. Dowden
Fifth District	John Solenberg
Sixth District	Stephen R. West
Seventh District	Stuart W. Rhodes
Eighth District	Holley M. Holmes
Ninth District	Glenn L. Howard
Tenth District	Paul Jones
Eleventh District	Rozelle Boyd
Twelfth District	Betty M. Stewart
Thirteenth District	Richard F. Clark
Fourteenth District	Allen L. Durnil
Fifteenth District	Mary B. Moriarty
Sixteenth District	Harold E. Hawkins
Seventeenth District	Jeff Golc
Eighteenth District	Dwight Cottingham
Nineteenth District	Kenneth Giffin
Twentieth District	David P. McGrath
Twenty-first District	Ray Irvin
Twenty-second District	Susan Williams
Twenty-third District	Stanley P. Strader
Twenty-fourth District	Beulah A. Coughenour

Twenty-fifth District	Philip Borst
At Large	David Brooks
At Large	Carlton E. Curry
At Large	Beverly Mukes-Gaither
At Large	Julius Shaw

Standing Committees of the City-County Council, 1987

Committee on Committees

Beurt SerVaas, Chairman
Glenn Howard
Stephen West

Administration

Stuart Rhodes, Chairman
Beulah Coughenour
Kenneth Giffin
Harold Hawkins
Holley Holmes
David McGrath
Mary Moriarty
Julius Shaw

Community Affairs

Stanley Strader, Chairman
Carlton Curry
Paul Jones
Mary Moriarty
Beverly Mukes-Gaither
Betty Stewart

County & Townships

Dwight Cottingham, Chairman
Kenneth Giffin
Jeff Golc
Harold Hawkins
Holley Holmes
Stuart Rhodes

Economic Development

William Schneider, Chairman
Rozelle Boyd
David Brooks
Gordon Gilmer
Mary Moriarty
Beverly Mukes-Gaither
Betty Stewart

Metropolitan Development

Philip Borst, Chairman
Rozelle Boyd
David Brooks
Gordon Gilmer
Ray Irvin
Beverly Mukes-Gaither
John Solenberg
Stanley Strader
Susan Williams

Municipal Corporations

Richard Clark, Chairman
Allen Durnil
Jeff Golc
Beverly Mukes-Gaither
Julius Shaw
John Solenberg
Susan Williams

Parks and Recreation

Allen Durnil, Chairman
Richard Clark
Kenneth Giffin
Glenn Howard
Ray Irvin
Paul Jones
Betty Stewart

Public Safety & Criminal Justice

William Dowden, Chairman
Philip Borst
Carlton Curry
Harold Hawkins
Holley Holmes
Glenn Howard
Ray Irvin
William Schneider
Julius Shaw

Public Works

Beulah Coughenour, Chairman
Rozelle Boyd
David Brooks
Dwight Cottingham
Glenn Howard
Stuart Rhodes

Rules and Policy

David McGrath, Chairman
Dwight Cottingham
William Dowden
Glenn Howard
Paul Jones
Beurt SerVaas
Stephen West

Transportation

Gordon Gilmer, Chairman
Carlton Curry
Jeff Golc
David McGrath
John Solenberg
Susan Williams

**Calendar of Sessions of the
City-County Council, 1987**

January 5, 1987
January 26, 1987
February 23, 1987
March 9, 1987
March 23, 1987
April 13, 1987
April 27, 1987
May 11, 1987
June 8, 1987
June 22, 1987

July 20, 1987
August 3, 1987
August 17, 1987
September 14, 1987
September 28, 1987
October 12, 1987
October 26, 1987
November 9, 1987
November 23, 1987
Decembr 21, 1987

CONSOLIDATED CITY DEPARTMENTS

DEPARTMENT OF ADMINISTRATION

Director Donald R. McPherson

Finance

City Controller Fred L. Armstrong

Office of Equal Opportunity

Chief Officer Martha Bulluck

Legal

Corporation Counsel Kristie L. Hill

City Prosecutor Mark A. Mertz

Personnel

Director Thomas E. Parker, Jr.

Purchasing

Purchasing Agent Stephen D. Millspaugh

Records

Director Fred Gamble

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Director Mike D. Higbee

Deputy Director Eugene W. Lausch

Division of Development Services

Administrator Jon A. Meeks

Deputy of Current Planning/Plan Review Gene Valanzano

Deputy of Inspection Services Jeff Gearhart

Economic and Housing Development

Administrator John W. Labaj

Deputy Administrator David M. Whitcher

Division of Housing

Administrator Rudy Hightower
Deputy of Administration James Davie
Deputy of Materials Lamond Martin
Deputy of Technical Services David Borland

Division of Planning

Administrator Stuart Reller
Deputy Administrator Clark Kahlo

Historic Preservation Commission

Administrator David Baker

City Market

Administrator Sandra Welch-Richard

DEPARTMENT OF PARKS AND RECREATION

Director F. Arthur Strong
Deputy Director Joseph F. Finnell
Administrator of Parks Mark Shambaugh
Administrator of Recreation Joseph L. B. Wynns
Administrator of Eagle Creek Park Steve Waltz
Administrator of Golf Reed Pryor

DEPARTMENT OF PUBLIC WORKS

Director Barbara S. Gole
Deputy Director Virginia DeRolf

Air Pollution

Administrator David R. Jordon

Drainage & Flood Control

Administrator Allen McFearin

DEPARTMENT OF PUBLIC SAFETY

Director Richard I. Blankenbaker
Deputy Director Joseph J. Shelton

Animal Control

Administrator Matthew Schneider

Emergency Management

Administrator W. Steven Collier

Police Department

Chief Paul A. Annee
Assistant Chief John E. Offutt
Deputy Chief, Administration Michael D. Fogarty
Deputy Chief, Investigations Robert Ward
Deputy Chief, Operations James E. Campbell

Fire Department

Chief Joseph Kimbrew
Assistant Chief Keith Smith
Deputy Chief, Administration Louis Dezelan
Deputy Chief, Operations David Grider

Weights & Measures

Administrator Gus Pappas

DEPARTMENT OF TRANSPORTATION

Director Fred L. Madorin
Deputy Director George H. Lynch
Administrator/Street Operations Gary L. Poore
Administrator/Traffic Engineering James H. Cox

MEMBERS OF OFFICIAL BOARDS

Capital Improvement Board

President P.E. MacAllister
Member Herbert Backer
Member David Orr
Member Amanda Strong
Member James Dora
Member George Maley
Member David R. Frick

Election Board

Secretary Bernard Gohmann
Member Krut Pantzer, Jr.
Member John Swartz

Board of Greater Indianapolis Progress Committee

Chairman Donald W. Tanselle
Executive Director Margo A. Lyon

Board of Health & Hospital Corporation

Chairman Randall D. Rogers
Member Dr. H. Sprague Gardiner
Member John F. Wight
Member William Brown
Member Randy Rogers
Member Carlyn Johnson
Member Dr. Henry C. Bock
Member Thomas C. Hasbrook

Indianapolis Airport Authority

President John M. Vaughn
Vice President Michael Schaefer
Secretary John P. Kelly
Member Faye Mowery

DEPARTMENT OF ADMINISTRATION

License Review Board

Chairman Kent Newton
Member David Leonard
Member Dr. Roy Clinthorne

Tax Adjustment Board

Chairman Andre Lacey
Vice Chairman Dwight Cottingham
Member Dr. James R. Riggs
Member Fred Armstrong
Member Nancy Gastineau
Member Robert Cochrun
Member Robert O'Neil, Jr.

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Board of Zoning Appeals, Division I

Chairman Richard Thomas Hunter
Vice Chairman Wade D. Rubick
Member JoAnna Walker
Member Charles Montgomery
Member Randell W. Jehs

Board of Zoning Appeals, Division II

Chairman Michael D. McGingley
Vice Chairman Joan Gibbs
Member Robert O'Brien
Member Frank Russell
Member Harold Smith

Board of Zoning Appeals, Division III

Chairman James W. Wood
Vice Chairman Steve H. Brizendine
Member Bill Locey
Member Judy Newton
Member Richard Stanfield

Indianapolis Housing Authority Board

Chairman F. Edward Butz
Vice Chairman Cecil Ross
Member Nancy Smith
Member Reverand Ronald M. Ragan
Member Harriet M. Thompson

Indianapolis Historic Preservation Commission

Chairman	Bruce A. Cordingley
Vice Chairman	Katie Betley
Member	Bob LaRue
Member	Dallas Daniels
Member	Sallie Rowland
Member	Larry Bowman
Member	Lisa Dietrick
Member	Richard Guermandey

Metropolitan Development Commission

Chairman	Robert Samuelson
Vice Chairman	Lehman D. Adams, Jr.
Member	Paul G. Roland
Member	George Bixler
Member	Rose Mary Clark
Member	Carol Kirk
Member	Eldon Cox
Member	James A. Wade
Member	James Curtis

DEPARTMENT OF PARKS AND RECREATION

Board of Parks & Recreation

Chairman	F. Arthur Strong
Vice Chairman	Dave Probst
Member	Richard Lahr
Member	Barbara O'Laughlin
Member	Benjamin Singleteary

DEPARTMENT OF PUBLIC WORKS

Air Pollution Control Board

Chairman	Archie Ullrich, Jr.
Member	Richard Phillips
Member	Walter Abell
Member	Dr. Robert S. Daly
Member	John E. Davis
Member	Diane Welch
Member	David Rees
Member	Dallas Schnitzius
Member	Ingrid Ritchie

Board of Public Works

Chairman Barbara S. Gole
Member Thomas O. Hale
Member Donald R. Hudson
Member George Erganian
Member Oscar C. Smith

DEPARTMENT OF PUBLIC SAFETY

Police Merit Board

Member Richard McDowell
Member John Lauter
Member Robert M. Hayes
Member Charles R. Thomas, M.D.
Member Mary Helen VanBuren

Fire Merit Board

Member Dr. Paul Benedict
Member George Geib
Member Larna Spearman
Member Linda Spencer
Member William T. Lawrence

Board of Public Safety

Chairman Richard Blankenbaker
Member Delano Bryant
Member Beverly Gaither
Member Dr. Dwight Schuster
Member Robert Moorhead

DEPARTMENT OF TRANSPORTATION

Chairman Fred Madorin
Member Gary Booher
Member W. Wayne Burking
Member Russell W. Brown
Member Walter T. Scott

MARION COUNTY OFFICIALS

County Assessor Harold E. Bean, Jr.
County Auditor Faye Mowery
County Board of Review Harold E. Bean, Jr.
County Commissioner Harole E. Bean, Jr.

County Commissioner	Faye Mowery
County Commissioner	Edward Buckley
County Coroner	Karl Manders, M.D.
County Home	Henry Bahner
County Jail Commander	Larry Koch
County Prosecutor	Stephen Goldsmith
County Recorder	Beth O'Laughlin
County Surveyor	Jack A. Irwin, L.S.
County Treasurer	Edward Buckley
County Sheriff	James L. Wells
County Inheritance Tax Department	Judy McPhee
Central Data Processing	Louis Bubala
Central Law Library	Lynn Conner
Cooperative Extension Service	Oscar Hopkins
Center Township Assessor	James T. Maley, Jr.
Decatur Township Assessor	Charles L. Coleman
Franklin Township Assessor	Marilyn A. Gleason
Lawrence Township Assessor	Lois Ricketts
Perry Township Assessor	Mary K. Gillum
Pike Township Assessor	Marilyn Smith
Warren Township Assessor	Fredrick Monschein
Washington Township Assessor	Richard Cunningham
Wayne Township Assessor	Phillip D. Hinkle
Clerk of the Circuit Court	Bernard J. Gohmann
Circuit Court	John M. Ryan
Criminal Court 1	John Tranberg
Criminal Court 2	Webster L. Brewer
Criminal Court 3	Charles Daugherty
Criminal Court 4	Patricia J. Gifford
Criminal Court 5	Roy F. Jones
Juvenile Court	Valan Boring
Presiding Judge, Municipal Court	Harold Kohlmeier
Probate Court	Victor Pfau
Superior Court 1	Charles Applegate
Superior Court 2	Kenneth H. Johnson
Superior Court 3	Betty Barteau
Superior Court 4	Richard L. Milan
Superior Court 5	Michael Dugan
Superior Court 6	Edward Madinger
Superior Court 7	Gerald Zore
Criminal Court Probation	Earl Coleman

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The Town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was reincorporated and placed in the hands of its first Town Council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of the 1891 for the City of Indianapolis, a somewhat different form of government was established. While the Council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the Council through committees subject, however, in some cases to approval of the Council in all matters of expenditure of money and appropriation of funds by the Council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 Ward Councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the Council called the Board of Aldermen, composed of ten Aldermen representing five Aldermen districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and Common Council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of Council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and Councilmen to four years and prohibited re-election.

In 1909 a novel Councilmanic law for Indianapolis alone was passed by the legislature. That law limited the number of Councilmen to nine. The law provided for the nomination by each party of six candidates, one from each of six Councilmanic Districts. In the election all of the voters of the City could vote for any nine candidates and the nine receiving the highest number of votes were elected. This law insured a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit Councilmen to succeed themselves.

History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the City and County into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the City and County until the new twenty-nine member Council was elected in November, 1971, and took office in January of 1972.

The Council is composed of twenty-five members elected from single member districts and four members elected to at-large by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replaced the more than sixty which were in existence previously.

**EXECUTIVE HEADS OF THE CITY OF
INDIANAPOLIS UNDER VARIOUS
FORMS OF ORGANIZATION**

PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel	October 12, 1832 to September 30, 1833
Edgar, James (resigned as Trustee)	September 30 to December 9, 1833
Blythe, Benjamin I.	March 7, 1834 to February 14, 1835
Morrison, Alexander F.	February 14 to October 2, 1835
Palmer, Nathan B.	October 2, 1835 to April 13, 1836
Lockerbie, George	April 13, 1836 to April 4, 1837
Soule, Joshua	April 3, 1837 to April 2, 1838

PRESIDENTS OF TOWN COUNCIL

Morrison, James	1838 to 1839
Palmer, Nathan B.	1839 to 1840
Coburn, Henry P.	1840 to 1841
Sullivan, William (resigned November 12, 1841)	1841
Culley, David V.	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.	1844 to 1845
Levy, Joseph A.	1845 to 1847
Rooker, Samuel S. (resigned November 1, 1847)	1847
Cady, Charles W.	1847 to 1848

MAYORS

Henderson, Samuel	1847 to 1849
Newcomb, Horatio C. (resigned November 7, 1851)	1849 to 1851
Scudder, Caleb	1851 to 1854
McCready, James	1854 to 1856
West, Henry F. (died November 8, 1856)	1856
Coulon, Charles (to fill vacancy until November 22, 1856)	1856
Wallace, William John (resigned May 3, 1858)	1856 to 1858
Maxwell, Samuel D.	1858 to 1863
Caven, John	1863 to 1867; 1875 to 1881
Macauley, Daniel	1867 to 1873
Mitchell, James L.	1873 to 1875
Grubbs, Daniel W.	1881 to 1884
McMaster, John L.	1884 to 1886
Denny, Caleb S.	1886 to 1890
Sullivan, Thomas L.	January 1, 1890 to October 12, 1893
Denny, Caleb S.	October 12, 1893 to 1895
Taggart, Thomas	October 10, 1895 to 1901
Bookwalter, Charles A.	October 10, 1901 to 1903
Holtzman, John W.	October 15, 1903 to 1905

Bookwalter, Charles A.	1905 to 1909
Shank, Samuel Lewis (resigned November 28, 1913)	1910 to 1913
Wallace, Harry R.	1913
Bell, Joseph E.	1914 to 1917
Jewett, Charles W.	1918 to 1921
Shank, Samuel Lewis	1922 to 1925
Duvall, John L. (disqualified September 22, 1927)	1926 to 1927
Slack, L. Ert	1927 to 1929
Sullivan, Reginald H.	1930 to 1934
Kern, John W. (resigned September 2, 1937)	1935 to 1937
Boetcher, Walter C.	1937 to 1938
Sullivan Reginald H.	1939 to 1942
Tyndall, Robert H. (died July 9, 1947)	1943 to 1947
Denny, George L	1947
Feeney, Al G. (died November 12, 1950)	1948 to 1950
Bayt, Phillip L. (resigned November 24, 1951)	1950 to 1951
Emhardt, Christian J.	1951
Clark, Alex M.	1952 to 1956
Bayt, Phillip L. (resigned December 31, 1958)	1956 to 1958
Boswell, Charles H. (resigned August 6, 1962)	1959 to 1962
Losche, Albert H.	1962 to 1963
Barton, John J.	1964 to 1968
Lugar, Richard G.	1968 to 1975
Hudnut, William H. III	1976 to 1987

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