

JOURNAL OF PROCEEDINGS

OF THE

City-County Council

OF

INDIANAPOLIS-MARION COUNTY

State of Indiana

FROM

JANUARY 1, 1986 to DECEMBER 31, 1986

Printed and Published Under the Authority of the
City-County Council of Indianapolis-Marion County

**CITY—COUNTY OFFICIALS
AND
EXECUTIVE PERSONNEL**

As of December 31, 1986

Office of the Mayor

Mayor William H. Hudnut, III
Senior Deputy Mayor Joseph A. Slash
Deputy Mayor John L. Krauss
Administrative Assistant Nancy Coleman

City—County Council Officers

President Beurt R. SerVaas
Vice President/Majority Leader Donald W. Miller
Minority Leader Lula Journey
City Clerk Beverly S. Rippy
Deputy City Clerk Karen S. Meier
General Counsel Robert G. Elrod
Research Director Thomas Stoughton
Senior Fiscal Analyst Roy C. Icenogle

City—County Council Members

First District Gordon G. Gilmer
Second District Beurt R. SerVaas
Third District William G. Schneider
Fourth District William A. Dowden
Fifth District Patricia Nickell
Sixth District Stephen R. West

Seventh District	Stuart W. Rhodes
Eighth District	Holley M. Holmes
Ninth District	Glenn L. Howard
Tenth District	Lula M. Journey
Eleventh District	Rozelle Boyd
Twelfth District	Betty M. Stewart
Thirteenth District	Richard F. Clark
Fourteenth District	Allen L. Durnil
Fifteenth District	Wayne E. Rader
Sixteenth District	Harold E. Hawkins
Seventeenth District	Amy S. Bradley
Eighteenth District	Dwight Cottingham
Nineteenth District	Ken Giffin
Twentieth District	David P. McGrath
Twenty-first District	David J. Page
Twenty-second District	Susan Williams
Twenty-third District	Stanley P. Strader
Twenty-fourth District	Beulah A. Coughenour
Twenty-fifth District	Donald W. Miller
At Large	Ray Crowe
At Large	Carlton E. Curry
At Large	Philip Borst
At Large	Julius F. Shaw

**Standing Committees of the
City—County Council, 1986**

Administration

Stephen West, Chairman
Holley Holmes
Julius Shaw
Harold Hawkins
David McGrath
Stanley Strader
Carlton Curry
Beulah Coughenour

Parks & Recreation

Allen Durnil, Chairman
Glenn Howard
Stanley Strader
Ray Crowe
Stuart Rhodes
Lula Journey

Community Affairs

Betty Stewart, Chairman
Ray Crowe
Carlton Curry
Ken Giffin
Patricia Nickell
Susan Williams
Amy Bradley

County & Townships

Dwight Cottingham, Chairman
Ken Giffin
Susan Williams
Harold Hawkins
Amy Bradley
Holley Holmes

Economic Development

William Schneider, Chairman
Rozelle Boyd
Richard Clark
Gordon Gilmer
Betty Stewart
Glenn Howard
Wayne Rader

Metropolitan Development

Philip Borst, Chairman
Ray Crowe
Wayne Rader
Donald Miller
Stanley Strader

Public Safety & Criminal Justice

William Dowden, Chairman
Lula Journey
Harold Hawkins
Philip Borst
Holley Holmes
Ken Giffin
Patricia Nickell
Julius Shaw
Stephen West

Public Works

Beulah Coughenour, Chairman
Rozelle Boyd
Patricia Nickell
Glenn Howard
David Page
Stuart Rhodes
Amy Bradley

Rules & Policy

David McGrath, Chairman
Dwight Cottingham
William Dowden
Donald Miller
Harold Hawkins
Beurt SerVaas
Lula Journey

Transportation

Gordon Gilmer, Chairman
Wayne Rader
David McGrath
Carlton Curry
Stuart Rhodes

David Page
Rozelle Boyd

William Schneider
David Page
Susan Williams

Municipal Corporations

Richard Clark, Chairman
Allen Durnil
Ken Giffin
Julius Shaw
Glenn Howard

Committee On Committee

Beurt SerVaas, Chairman
Donald Miller
Lula Journey

**Calendar of Sessions of the
City-County Council, 1986**

January 6, 7:11 p.m.	Regular
January 27, 7:05 p.m.	Regular
February 10, 7:10 p.m.	Regular
February 24, 5:05 p.m.	Regular
March 10, 7:00 p.m.	Regular
March 24, 7:00 p.m.	Regular
April 14, 7:00 p.m.	Regular
April 28, 7:00 p.m.	Regular
May 12, 7:00 p.m.	Regular
June 2, 7:00 p.m.	Regular
June 23, 7:00 p.m.	Regular
July 21, 7:10 p.m.	Regular
August 4, 7:12 p.m.	Regular
August 18, 7:15 p.m.	Regular
September 8, 6:30 p.m.	Regular
September 29, 7:07 p.m.	Regular
October 13, 7:00 p.m.	Regular
October 27, 7:00 p.m.	Regular
November 10, 6:05 p.m.	Regular
November 24, 7:02 p.m.	Regular
December 15, 7:06 p.m.	Regular

CONSOLIDATED CITY DEPARTMENTS

DEPARTMENT OF ADMINISTRATION

Director Donald R. McPherson

Finance

City Controller Fred L. Armstrong

Office of Equal Opportunity

Chief Officer Martha Bulluck

Legal

Corporation Counsel John P. Ryan

City Prosecutor Mark A. Mertz

Personnel

Director Thomas E. Parker

Purchasing

Purchasing Agent Anita R. Miller

Records

Director Fred Gamble

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Director (until November 1986 - David E. Carley). Mike Higbee

Deputy Director Eugene Lausck
Deputy Director Barbara Gurwitz

Division of Development Services

Administrator Jon A. Meeks
Deputy Administrator (until October 1986 - Keith A. Thomas) Gene Valanzano
Deputy of Current Planning Steve Granner
Deputy of Inspection Services Jeff Gearhart

Economic and Housing Development

Administrator (until November 1986) Mike Higbee
Deputy Administrator (Acting Administrator) John Labaj
Deputy Administrator Mark Stokes

Division of Planning

Administrator Stuart Reller
Deputy Administrator David Kingen

Historic Preservation Commission

Administrator (until October 1986) Vickie J. Sandstead
Acting Administrator William Selm
Assistant Administrator Taras Halibey

City Market

Administrator Sandra Welch-Richard

Housing Authority

Administrator	Rudy Hightower
Deputy Administrator	Lamond Martin
Deputy Director/Technical Services	David Borland, Sr.
Deputy Director/Materials	Daniel Fahy

DEPARTMENT OF PARKS & RECREATION

Director	F. Arthur Strong
Deputy Director	Joseph H. Finnell
Administrator of Eagle Creek Division	Steve Waltz
Administrator of Parks Division	Mark Shambaugh
Administrator of Recreation	Joe Winns

DEPARTMENT OF PUBLIC WORKS

Director	Barbara S. Gole
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Air Pollution

Administrator	Walter J. Kulakowski
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Flood Control

Manager	Allen McFearin
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DEPARTMENT OF PUBLIC SAFETY

Director	Richard Blankenbaker
Deputy Director	John Peacock

Animal Control

Administrator. Matthew Schneider

Civil Defense

Administrator. W. Steven Collier

Police Department

Chief. Joseph G. McAtee
Assistant Chief Joseph Shelton
Deputy Chief/Administration Micheal Fogarty
Deputy Chief/Investigations Robert Ward
Deputy Chief/Operations Paul Annee

Fire Department

Chief. Donald Strietelmeier
Assistant Chief Harold L. Bowers
Finance Coordinator William Cloud
Director/Fire Prevention. Jerry Whitaker
Director/Personnel & Public Relations. Louis Dezelan

Weights & Measures

Administrator. Gus Pappas

DEPARTMENT OF TRANSPORTATION

Director. Fred L. Madorin
Deputy Director George H. Lynch
Deputy Director Joseph C. Staehler
Chief Engineer/Street Engineering Division. John P. Willen
Chief Engineer/Traffic Engineering Division James H. Cox
Manager/Maintenance Division. Gary L. Poore

MEMBERS OF OFFICIAL BOARDS

Capital Improvements Board

President	James E. Dora
Member	Michael Schaefer
Member	S. Henry Bundles, Jr.
Member	Maribeth Smith
Member	John B. Smith
Member	Robert H. McKinney
Member	David R. Frick
Member	William K. McGowan, Jr.

Election Board

Secretary	Bernard J. Gohmann
Member	Kurt F. Pantzer, Jr.
Member	John M. Swartz

Board of Greater Indianapolis Progress Committee

Chairman	Dr. Glenn W. Irwin, Jr.
Executive Director	Margo A. Lyon

Board of Health & Hospital Corporation

Chairman	Randall D. Rogers
Vice Chairman	Dr. Henry C. Bock
Member	C. Conrad Johnston, Jr.
Member	John F. White
Member	William R. Brown
Member	Carlyn Johnson
Member	Thomas C. Hasbrook

Indianapolis Airport Authority

President	John M. Vaughn
Member	Gordon St. Angelo
Member	James L. Tuohy
Member	Lawrence A. O'Connor, Jr.
Member	Cecil D. Ross

DEPARTMENT OF ADMINISTRATION

License Review Board

Presiding Chairman	David Leonards
Panel Chairman	Kent Newton
Panel Chairman	Mary Marsh

Tax Adjustment Board

Chairman	Robert E. Cockrum
Vice Chairman	Dwight Cottingham
Member	Michael Vollmer
Member	Fred L. Armstrong
Member	Xavier Maudlin
Member	Robert I. Highfill
Member	Steven Hyatt

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Board of Zoning Appeals, Division I

Chairman	Richard Thomas Hunter
Vice Chairman	Randell W. Jehs
Member	JoAnna Walker
Member	Charles Montgomery
Member	Wade D. Rubick

Board of Zoning Appeals, Division II

Chairman	Frank J. Russell
Vice Chairman	Robert O'Brien
Member	Micheal D. McGingley
Member	Joan Gibbs
Member	Harold E. Smith

Board of Zoning Appeals, Division III

Chairman	W. James Wood
Vice Chairman	Steve H. Brizendine
Secretary	Bill Locey
Member	Judy Newton
Member	Richard Stanfield

Indianapolis Historic Preservation Commission

Chairman	Helene Cross
Member	Katie Betley
Member	Robert LaRue
Member	Dallas Daniels
Member	Daisy Lloyd
Member	Larry J. Wallace
Member	Linda Spencer
Member	Richard Guernsey
Member	Janice Norman

Metropolitan Development Commission

President	Robert Samuelson
Member	Lehman D. Adams, Jr., DDS
Member	Paul G. Roland
Member	George Bixler
Member	Lois Horth
Member	Carol Kirk
Member	Mary Anne Mills
Member	James A. Wade
Member	James Curtis

DEPARTMENT OF PARKS & RECREATION
Board of Parks & Recreation

Chairman	Franz Arthur Strong
Vice Chairman	Dave Probst
Member	Richard Lahr
Member	Barbara E. O'Laughlin
Member	Benjamin Singleteary

DEPARTMENT OF PUBLIC WORKS

Air Pollution Control Board

Chairman	Arlie Ullrich, Jr.
Member	John E. Merrill
Member	Walter L. Abell
Member	Dr. Robert S. Daly
Member	William E. Laque
Member	Robert Hendren
Member	David Rees
Member	Dallas Schnitzius
Member	Ingrid Ritchie

Board of Public Works

Chairman	Barbara S. Gole
Member	Thomas O. Hale
Member	Jack Hall, M.D.
Member	George Erganian
Member	Thomas J. Henry

DEPARTMENT OF PUBLIC SAFETY

Police Merit Board

Chairman	Charles R. Thomas, M.D.
Member	Richard McDowell

Member Robert M. Hayes
 Member Mary Helen VanBuren
 Member John Lauter

Fire Merit Board

Chairman Larna Spearman
 Member George Geib
 Member Dr. Paul Benedict
 Member Lerona J. Mitchell
 Member William T. Lawrence

Board of Public Safety

Chairman Richard Blankenbaker
 Member Robert McConnell
 Member Beverly Gaither
 Member Eugene G. Roach, M.D.
 Member Robert Moorhead

DEPARTMENT OF TRANSPORTATION

Chairman Fred L. Madorin
 Member Jerry Cosby
 Member W. Wayne Burking
 Member Russell W. Brown
 Member Howard Howe

MARION COUNTY OFFICIALS

County Assessor Harold E. Bean, Jr.
 County Auditor Faye Mowery
 County Board of Review Harold E. Bean, Jr.
 County Commissioner Harold E. Bean, Jr.
 County Commissioner Faye Mowery
 County Commissioner Edward Buckley

County Coroner	Dennis J. Nicholas, M.D.
County Home.	Jack Musker
County Jail Commander	Larry Koch
County Prosecutor.	Stephen Goldsmith
County Recorder.	Beth O'Laughlin
County Surveyor.	Jack A. Irwin, L.S.
County Treasurer	Edward Buckley
County Sheriff	James L. Wells
County Inheritance Tax Department.	Judy McPhee
Central Data Processing	Clark Johnson
Central Law Library.	Lynn Conner
Cooperative Extension Service	Oscar Hopkins
Center Township Assessor.	James P. Maley, Jr.
Decatur Township Assessor	Charles L. Coleman
Franklin Township Assessor	Marilyn A. Gleason
Lawrence Township Assessor.	Lois J. Ricketts
Perry Township Assessor.	Mary K. Gillum
Pike Township Assessor	Marilyn M. Smith
Warren Township Assessor	Fredrick Monschein
Washington Township Assessor	Richard L. Cunningham
Wayne Township Assessor.	Phillip D. Hinkle
Clerk of the Circuit Court	Bernard J. Gohmann
Circuit Court	John M. Ryan
Criminal Court 1	John W. Tranberg
Criminal Court 2	Webster L. Brewer
Criminal Court 3	John R. Barney, Jr.
Criminal Court 4	Patricia J. Gifford
Criminal Court 5	Roy F. Jones
Juvenile Court	James W. Payne
Presiding Judge, Municipal Court	Harold Kohlmeyer
Probate Court.	Victor S. Pfau
Superior Court 1	Anthony J. Metz, III
Superior Court 2	Kenneth H. Johnson
Superior Court 3	Betty Barteau
Superior Court 4	Richard L. Milan
Superior Court 5	Michael T. Dugan
Superior Court 6	Edward Madinger
Superior Court 7	Gerald S. Zore
Criminal Court Probation	Stephen R. Wills

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The Town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first Town Council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of the 1891 for the City of Indianapolis, a somewhat different form of government was established. While the Council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the Council through committees subject, however, in some cases to approval of the Council in all matters of expenditure of money and appropriation of funds by the Council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 Ward Councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the Council called the Board of Aldermen, composed of ten Aldermen representing five Aldermen districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and Common Council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of Council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and Councilmen to four years and prohibited re-election.

In 1909 a novel Councilmanic law for Indianapolis alone was passed by the legislature. That law limited the number of Councilmen to nine. The law provided for the nomination by each party of six candidates, one from each of six Councilmanic Districts. In the election all of the voters of the City could vote for any nine candidates and the nine receiving the highest number of votes were elected. This law insured a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit Councilmen to succeed themselves.

History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the City and County into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the City and County until the new twenty-nine member Council was elected in November, 1971, and took office in January of 1972.

The Council is composed of twenty-five members elected from single member districts and four members elected to at-large by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replaced the more than sixty which were in existence previously.

EXECUTIVE HEADS OF THE CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel	October 12, 1832 to September 30, 1833
Edgar, James (resigned as Trustee)	September 30 to December 9, 1833
Blythe, Benjamin I.	March 7, 1834 to February 14, 1835
Morrison, Alexander F.	February 14 to October 2, 1835
Palmer, Nathan B.	October 2, 1835 to April 13, 1836
Lockerbie, George	April 13, 1836 to April 4, 1837
Soule, Joshua	April 3, 1837 to April 2, 1838

PRESIDENTS OF TOWN COUNCIL

Morrison, James	1838 to 1839
Palmer, Nathan B.	1839 to 1840
Coburn, Henry P.	1840 to 1841
Sullivan, William (Resigned November 12, 1841).	1841
Culley, David V.	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.	1844 to 1845
Levy, Joseph A.	1845 to 1847
Rooker, Samuel S. (Resigned November 1, 1847)	1847
Cady, Charles W.	1847 to 1848

MAYORS

Henderson, Samuel	1847 to 1849
Newcomb, Horatio C. (Resigned November 7, 1851)	1849 to 1851
Scudder, Caleb	1851 to 1854
McCready, James.	1854 to 1856
West, Henry F. (Died November 8, 1856).	1856

Coulon, Charles (To fill vacancy until November 22, 1856)	1856
Wallace, William John (Resigned May 3, 1858)	1856 to 1858
Maxwell, Samuel D.	1858 to 1863
Caven, John	1863 to 1867; to 1881
Macauley, Daniel.	1867 to 1873
Mitchell, James L.	1873 to 1875
Grubbs, Daniel W.	1881 to 1884
McMaster, John L.	1884 to 1886
Denny, Caleb S.	1886 to 1890
Sullivan, Thomas L.	From January 1, 1890 to October 12, 1893
Denny, Caleb S.	From October 12, 1893 to 1895
Taggart, Thomas	From October 10, 1895 to 1901
Bookwalter, Charles A.	From October 10, 1901 to 1903
Holtzman, John W.	From October 15, 1903 to 1905
Bookwalter, Charles A.	1905 to 1909
Shank, Samuel Lewis (Resigned November 28, 1913).	1910 to 1913
Wallace, Harry R.	1913
Bell, Joseph E.	1914 to 1917
Jewett, Charles W.	1918 to 1921
Shank, Samuel Lewis	1922 to 1925
Duval, John L. (Disqualified September 22, 1927)	1926 to 1927
Slack, L. Ert.	1927 to 1929
Sullivan, Reginald H.	1930 to 1934
Kern, John W. (Resigned September 2, 1937).	1935 to 1937
Boetcher, Walter C.	1937 to 1938
Sullivan, Reginald H.	1939 to 1942
Tyndall, Robert H. (Died July 9, 1947).	1943 to 1947
Denny, George L.	1947
Feeney, Al G. (Died November 12, 1950)	1948 to 1950
Bayt, Phillip L. (Resigned effective November 24, 1951).	1950 to 1951
Emhardt, Christian J. (November 24, 1951).	1951
Clark, Alex M.	1952 to 1956
Bayt, Phillip L. (Resigned December 31, 1958).	1956 to 1959
Boswell, Charles H. (Resigned August 6, 1962).	1959 to 1962
Losche, Albert H.	1962 to 1963
Barton, John J.	1964 to 1968
Lugar, Richard G.	1968 to 1975
Hudnut, William H. III	1976 to 1986

TABLE OF CONTENTS

1. Regular Session Journals.	1-1229
2. Proposal Index	1230-1358
3. General Ordinance Index	1359-1381
4. Fiscal Ordinance Index.	1382-1408
5. Special Ordinance Index.	1409-1417
6. General Resolution Index	1418-1420
7. Council Resolution Index	1421-1426
8. Special Resolution Index	1427-1448
9. Rezoning Ordinance Index	1449-1487

BEGINNING AFTER PAGE 1487

10. Police Special Service District Council Index.	1-2
11. Fire Special Service District Council Index	3-4
12. Solid Waste Collection Special Service District Council Index.	5