

JOURNAL OF PROCEEDINGS

OF THE

**City-County Council**

OF

INDIANAPOLIS-MARION COUNTY

State of Indiana

FROM

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**CITY-COUNTY OFFICIALS  
AND  
EXECUTIVE PERSONNEL**

**As of December 31, 1990**

**OFFICE OF THE MAYOR**

Mayor .....	William H. Hudnut, III
Senior Deputy Mayor .....	Harry E. Eakin
Deputy Mayor .....	John L. Krauss
Deputy Mayor .....	Paula Parker-Sawyers

**CITY-COUNTY COUNCIL OFFICERS**

President .....	Beurt R. SerVaas
Vice President/Majority Leader .....	Stephen R. West
Minority Leader .....	Susan Williams
Clerk of the Council .....	Beverly Rippey-Dick
Assistant Clerk .....	Vivian Demos
Assistant Clerk .....	Peggy Stawick
General Counsel .....	Robert G. Elrod
Research Director .....	Max L. Moser
Office Manager .....	Suellen Hart

**CITY-COUNTY COUNCIL MEMBERS**

First District .....	Gordon G. Gilmer
Second District .....	Beurt R. SerVaas
Third District .....	William G. Schneider
Fourth District .....	William A. Dowden
Fifth District .....	John Solenberg
Sixth District .....	Stephen R. West
Seventh District .....	Stuart W. Rhodes
Eighth District .....	Holley M. Holmes
Ninth District .....	Glenn L. Howard
Tenth District .....	Paul Jones
Eleventh District .....	Rozelle Boyd
Twelfth District .....	Betty M. Ruhmkorff
Thirteenth District .....	Richard F. Clark
Fourteenth District .....	Cory O'Dell
Fifteenth District .....	Mary B. Moriarty
Sixteenth District .....	Harold E. Hawkins
Seventeenth District .....	Jeffrey Golc
Eighteenth District .....	Dwight Cottingham
Nineteenth District .....	Kenneth Giffin
Twentieth District .....	David P. McGrath
Twenty-first District .....	Ray R. Irvin

Twenty-second District	Susan Williams
Twenty-third District	Diana Strader
Twenty-fourth District	Beulah A. Coughenour
Twenty-fifth District	Philip Borst
At Large	David Brooks
At Large	Carlton E. Curry
At Large	Beverly Mukes-Gaither
At Large	Julius Shaw

## COMMITTEES OF THE CITY-COUNTY COUNCIL

### Committee on Committees

Beurt SerVaas, Chairman  
Susan Williams  
Stephen R. West

### Administration

Stuart Rhodes, Chairman  
Beulah Coughenour  
Kenneth Giffin  
Harold Hawkins  
Holley Holmes  
David McGrath  
Mary Moriarty  
Julius Shaw

### Community Affairs

Stanley Strader, Chairman  
Carlton Curry  
Paul Jones  
Mary Moriarty  
Beverly Mukes-Gaither  
Betty Ruhmkorff

### County and Townships

Dwight Cottingham, Chairman  
Kenneth Giffin  
Jeffrey Golc  
Harold Hawkins  
Holley Holmes  
Stuart Rhodes

### Economic Development

William Schneider, Chairman  
Rozelle Boyd  
David Brooks  
Gordon Gilmer  
Mary Moriarty  
Beverly Mukes-Gaither  
Betty Ruhmkorff

### Metropolitan Development

Philip Borst, Chairman  
Rozelle Boyd  
David Brooks  
Gordon Gilmer  
Ray Irvin  
Beverly Mukes-Gaither  
John Solenberg  
Stanley Strader  
Susan Williams

### Municipal Corporations

Richard Clark, Chairman  
Allen Durnil  
Jeffrey Golc  
Beverly Mukes-Gaither  
Julius Shaw  
John Solenberg  
Susan Williams

**Parks and Recreation**

Allen Durnil, Chairman  
Richard Clark  
Kenneth Giffin  
Glenn Howard  
Ray Irvin  
Paul Jones  
Betty Ruhmkorff  
Stanley Strader

**Public Safety and Criminal Justice**

William Dowden, Chairman  
Philip Borst  
Carlton Curry  
Harold Hawkins  
Holley Holmes  
Glenn Howard  
Ray Irvin  
William Schneider  
Julius Shaw

**Public Works**

Beulah Coughenour, Chairman  
Rozelle Boyd  
David Brooks  
Dwight Cottingham  
Carlton Curry  
Glenn Howard  
Stuart Rhodes

**Rules and Policy**

David McGrath, Chairman  
Dwight Cottingham  
William Dowden  
Paul Jones  
Beurt SerVaas  
Stephen West  
Susan Williams

**Transportation**

Gordon Gilmer, Chairman  
Dwight Cottingham  
Jeffrey Golc  
David McGrath  
John Solenberg  
Susan Williams

**CALENDAR OF SESSIONS OF THE  
CITY-COUNTY COUNCIL**

January 08, 1990  
January 22, 1990  
February 05, 1990  
February 26, 1990  
March 12, 1990  
March 26, 1990  
April 09, 1990  
April 23, 1990  
May 14, 1990  
June 11, 1990  
June 25, 1990

July 23, 1990  
August 06, 1990  
August 27, 1990  
September 10, 1990  
September 24, 1990  
October 08, 1990  
October 22, 1990  
November 12, 1990  
November 26, 1990  
December 10, 1990

# CONSOLIDATED CITY DEPARTMENTS

## DEPARTMENT OF ADMINISTRATION

Director ..... Donald R. McPherson

### Finance

City Controller ..... Fred L. Armstrong

### Office of Equal Opportunity

Chief Officer ..... Robert Ransom

### Legal

Corporation Counsel ..... Kristie L. Hill

City Prosecutor ..... Mark A. Mertz

### Personnel

Director (Thomas E. Parker, Jr. died April, 1990) ..... Carolyn O'Neil

Acting Director (April, 1990 - December, 1990) ..... Lee Richardson

### Purchasing

Purchasing Agent ..... Stephen D. Millspaugh

### Records

Director ..... Fred Gamble

## DEPARTMENT OF METROPOLITAN DEVELOPMENT

Director ..... M. D. Higbee

Deputy Director ..... Eugene W. Lausch

Deputy Director ..... Carl J. Lile

### Division of Development Services

Administrator ..... Jon A. Meeks

Deputy of Current Planning/Plan Review ..... Gene Valanzano

Deputy of Inspection Services ..... C. David Lynn

Deputy of Permits and Records ..... Jill L. Kooiman

## **Economic and Housing Development**

Administrator . . . . . John W. Labaj  
Deputy Administrator . . . . . David M. Whitcher  
Deputy Administrator . . . . . Christine Glancy

### **Division of Housing**

Administrator (Rudy Hightower resigned April, 1990) . . . . . Katherine Fox-Tourner  
Deputy of Administration . . . . . James Davie  
Deputy of Materials . . . . . Lamond Martin  
Deputy of Technical Services . . . . . David Borland

### **Division of Planning**

Administrator . . . . . Stuart Reller  
Deputy Administrator . . . . . Clark Kahlo

### **Historic Preservation Commission**

Administrator . . . . . David Baker

### **City Market**

Administrator . . . . . James Gable

## **DEPARTMENT OF PARKS AND RECREATION**

Director . . . . . F. Arthur Strong  
Deputy Director of Operations . . . . . Joseph L. B. Wynns  
Deputy Director of Support Services . . . . . Thomas Krudy  
Administrator of Recreation . . . . . Ralph Taylor  
Administrator of Eagle Creek Park . . . . . Stephen Waltz  
Administrator of Golf . . . . . Reed Pryor

## **DEPARTMENT OF PUBLIC WORKS**

Director . . . . . Patrick L. Stevens  
Deputy Director . . . . . William Shassere

### **Air Pollution**

Administrator . . . . . David R. Jordon  
Assistant Administrator . . . . . Bernard O. Paul

### **Drainage and Flood Control**

Administrator . . . . . Jeffrey Dailey  
Administrative Engineer . . . . . David E. Keaffaber

**DEPARTMENT OF PUBLIC SAFETY**

Director ..... Joseph J. Shelton  
Deputy Director ..... Andrew C. Tinker

**Animal Control**

Administrator ..... Matthew Schneider

**Emergency Management**

Administrator ..... Norman Lorsung

**Police Department**

Chief ..... Paul A. Annee  
Assistant Chief ..... John E. Offutt  
Deputy Chief, Administration ..... Michael D. Fogarty  
Deputy Chief, Investigations ..... Robert Ward  
Deputy Chief, Operations ..... James E. Campbell

**Fire Department**

Chief ..... Joseph Kimbrow  
Assistant Chief ..... Keith Smith  
Deputy Chief, Administration ..... Louis Dezelan  
Deputy Chief, Operations ..... David Grider

**Weights and Measures**

Administrator ..... Gus Pappas

**DEPARTMENT OF TRANSPORTATION**

Director ..... Joseph C. Staehler  
Executive Assistant ..... George H. Lynch  
Administrator of Development ..... Danny L. Smith  
Administrator of Finance/Administration ..... Michael Williams



## MEMBERS OF OFFICIAL BOARDS

### Capital Improvement Board

Member . . . . .	J. Albert Smith
Member . . . . .	John B. Smith
Member . . . . .	S. Henry Bundles, Jr.
Member . . . . .	Michael Schaefer
Member . . . . .	James Dora
Member . . . . .	William McGowan, Jr.
Member . . . . .	David R. Frick
Member . . . . .	William Bindley

### Election Board

Secretary . . . . .	Faye I. Mowery
Member . . . . .	Charles Applegate
Member . . . . .	John Schwartz

### Board of Greater Indianapolis Progress Committee

Chairman . . . . .	Jack Shaw
Executive Director . . . . .	Carson Soule

### Board of Health & Hospital Corporation

Chairman . . . . .	Randall D. Rogers
Member . . . . .	Lula Journey
Member . . . . .	William Brown
Member . . . . .	Randy Rogers
Member . . . . .	Carlyn Johnson
Member . . . . .	Henry C. Bock
Member . . . . .	Thomas C. Hasbrook

### Indianapolis Airport Authority

President . . . . .	John M. Vaughn
Vice President . . . . .	Lawrence O'Connor, Jr.
Secretary . . . . .	Gordon St. Angelo
Member . . . . .	Betty Johnson
Member . . . . .	James Tuohy

## DEPARTMENT OF ADMINISTRATION

### License Review Board

Chairman . . . . .	Kent Newton
Member . . . . .	Mary Marsh
Member . . . . .	Laura Knutson

**Tax Adjustment Board**

Chairman ..... Fred Armstrong  
Vice Chairman ..... Dwight Cottingham  
Member ..... John Holt  
Member ..... Carlyn Johnson  
Member ..... Mary Berry  
Member ..... Thomas L. Brown  
Member ..... Mike Vollmer

**DEPARTMENT OF METROPOLITAN DEVELOPMENT**

**Board of Zoning Appeals, Division I**

Chairman ..... Randall W. Jehs  
Vice Chairman ..... Wade D. Rubick  
Member ..... JoAnna Walker  
Member ..... Charles Montgomery  
Member ..... Alan Rutherford

**Board of Zoning Appeals, Division II**

Chairman. .... Frank Russell  
Member ..... Mark Gibson  
Member ..... Diane Liptack  
Member ..... Lesa Dietrick  
Member ..... William Hoffman

**Board of Zoning Appeals, Division III**

Chairman ..... James W. Wood  
Vice Chairman ..... Robert Williams  
Member ..... Mary Jane Klepek  
Member ..... Edna Hales  
Member ..... James Merritt

**Indianapolis Historic Preservation Commission**

Member. .... Albert Armstrong  
Member ..... James Bradford  
Member ..... Helene Cross  
Member ..... Dallas Daniels  
Member ..... Ann Scheele  
Member ..... A. Toni Cordingley

**Metropolitan Development Commission**

Chairman ..... James A. Wade  
Vice Chairman ..... Lehman D. Adams, Jr.  
Member ..... Donald Elliott  
Member ..... Ed Buckley  
Member ..... Michael Rodman  
Member ..... Lois Horth  
Member ..... Mary Anne Mills  
Member ..... Larry Tindall  
Member ..... James Curtis

**DEPARTMENT OF PARKS AND RECREATION**

**Board of Parks and Recreation**

Chairman ..... F. Arthur Strong  
Vice Chairman ..... Milton Booth  
Member ..... Richard Lahr  
Member ..... Charles E. Kendall  
Member ..... Archie Mabon

**DEPARTMENT OF PUBLIC WORKS**

**Air Pollution Control Board**

Member ..... Dwight Boyd  
Member ..... Robert Hendren  
Member ..... Robert S. Daly  
Member ..... Dennis Gehlhausen  
Member ..... William Laque  
Member ..... David Rees  
Member ..... Dallas Schnitzius  
Member ..... Ingrid Ritchie

**Board of Public Works**

Chairman ..... Patrick L. Stevens  
Member ..... Thomas O. Hale  
Member ..... Kenneth Hughes  
Member ..... George Erganian  
Member ..... Jack Hall

## DEPARTMENT OF PUBLIC SAFETY

### Police Merit Board

Member ..... Raeburn Evans  
Member ..... Mary Moore  
Member ..... Robert M. Hayes  
Member ..... Merrill Moores  
Member ..... Michael Morken  
Member ..... Alyce Dressler

### Fire Merit Board

Member ..... Ralph Winkler  
Member ..... Richard Harding  
Member ..... Toby Malichi  
Member ..... C. Michael Pitts  
Member ..... Lerona Mitchell  
Member ..... Jose Antonio Cuevas

### Board of Public Safety

Chairman ..... Joseph Shelton  
Member ..... Paula Parker-Sawyers  
Member ..... William Gardiner  
Member ..... P. E. McAllister  
Member ..... Robert Moorhead  
Member ..... Elliott Nelson

## DEPARTMENT OF TRANSPORTATION

### Transportation Board

Chairman ..... Joseph Staehler  
Member ..... Howard Howe  
Member ..... Jerry Cosby  
Member ..... Russell W. Brown  
Member ..... Jack Bailey

## MARION COUNTY OFFICIALS

County Assessor .....	Bernard Gohmann, Jr.
County Auditor .....	John von Arx
County Board of Review .....	Bernard Gohmann, Jr.
County Commissioner .....	Bernard Gohmann, Jr.
County Commissioner .....	John von Arx
County Commissioner .....	Mary Buckler
County Coroner .....	Dennis Nicholas, M.D.
County Home .....	Henry Bahner
County Jail Commander .....	Larry Koch
County Prosecutor .....	Stephen Goldsmith
County Recorder .....	Beth O'Laughlin
County Surveyor .....	Jack A. Irwin, L.S.
County Treasurer .....	Mary Buckler
County Sheriff .....	Joseph McAtee
County Inheritance Tax Department .....	Judy McPhee
Central Data Processing .....	Louis Bubala
Central Law Library .....	Lynn Conner
Cooperative Extension Service .....	Ned Kalb
Center Township Assessor .....	James T. Maley, Jr.
Decatur Township Assessor .....	Charles L. Coleman
Franklin Township Assessor .....	Clara Duren
Lawrence Township Assessor .....	Jack Graves
Perry Township Assessor .....	Mary K. Gillum
Pike Township Assessor .....	Marilyn Smith
Warren Township Assessor .....	Fredrick Monschein
Washington Township Assessor .....	Richard Cunningham
Wayne Township Assessor .....	Phillip D. Hinkle
Clerk of the Circuit Court .....	Faye I. Mowery
Circuit Court .....	John M. Ryan
Criminal Court 1 .....	John Tranberg
Criminal Court 2 .....	Webster L. Brewer
Criminal Court 3 .....	John R. Barney, Jr.
Criminal Court 4 .....	Patricia J. Gifford
Criminal Court 5 .....	Roy F. Jones
Juvenile Court .....	Valan Boring
Presiding Judge, Municipal Court .....	Evan Goodman
Probate Court .....	Victor Pfau
Superior Court 1 .....	Anthony Metz III
Superior Court 2 .....	Kenneth H. Johnson
Superior Court 3 .....	Betty Barteau
Superior Court 4 .....	Richard L. Milan
Superior Court 5 .....	James Kirsch
Superior Court 6 .....	Edward Madinger
Superior Court 7 .....	Gerald Zore
Criminal Court Probation .....	Stephen Wills

## History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The Town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was reincorporated and placed in the hands of its first Town Council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of the 1891 for the City of Indianapolis, a somewhat different form of government was established. While the Council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the Council through committees subject, however, in some cases to approval of the Council in all matters of expenditure of money and appropriation of funds by the Council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 Ward Councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the Council called the Board of Aldermen, composed of ten Aldermen representing five Aldermen districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and Common Council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of Council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and Councilmen to four years and prohibited re-election.

In 1909 a novel Councilmanic law for Indianapolis alone was passed by the legislature. That law limited the number of Councilmen to nine. The law provided for the nomination by each party of six candidates, one from each of six Councilmanic Districts. In the election all of the voters of the City could vote for any nine candidates and the nine receiving the highest number of votes were elected. This law insured a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit Councilmen to succeed themselves.

## History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the City and County into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the City and County until the new twenty-nine member Council was elected in November, 1971, and took office in January of 1972.

The Council is composed of twenty-five members elected from single member districts and four members elected to at-large by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replaced the more than sixty which were in existence previously.

# EXECUTIVE HEADS OF THE CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

## PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel	October 12, 1832 to September 30, 1833
Edgar, James (resigned as Trustee)	September 30 to December 9, 1833
Blythe, Benjamin I.	March 7, 1834 to February 14, 1835
Morrison, Alexander F.	February 14 to October 2, 1835
Palmer, Nathan B.	October 2, 1835 to April 13, 1836
Lockerbie, George	April 13, 1836 to April 4, 1837
Soule, Joshua	April 3, 1837 to April 2, 1838

## PRESIDENTS OF TOWN COUNCIL

Morrison, James	1838 to 1839
Palmer, Nathan B.	1839 to 1840
Coburn, Henry P.	1840 to 1841
Sullivan, William (resigned November 12, 1841)	1841
Culley, David V.	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.	1844 to 1845
Levy, Joseph A.	1845 to 1847
Rooker, Samuel S. (resigned November 1, 1847)	1847
Cady, Charles W.	1847 to 1848

## MAYORS

Henderson, Samuel	1847 to 1849
Newcomb, Horatio C. (resigned November 7, 1851)	1849 to 1851
Scudder, Caleb	1851 to 1854
McCready, James	1854 to 1856
West, Henry F. (died November 8, 1856)	1856
Coulon, Charles (to fill vacancy until November 22, 1856)	1856
Wallace, William John (resigned May 3, 1858)	1856 to 1858
Maxwell, Samuel D.	1858 to 1863
Caven, John	1863 to 1867; 1875 to 1881
Macaulay, Daniel	1867 to 1873
Mitchell, James L.	1873 to 1875
Grubbs, Daniel W.	1881 to 1884
McMaster, John L.	1884 to 1886
Denny, Caleb S.	1886 to 1890
Sullivan, Thomas L.	January 1, 1890 to October 12, 1893
Denny, Caleb S.	October 12, 1893 to 1895
Taggart, Thomas	October 10, 1895 to 1901
Bookwalter, Charles A.	October 10, 1901 to 1903
Holtzman, John W.	October 15, 1903 to 1905



Bookwalter, Charles A. . . . .	1905 to 1909
Shank, Samuel Lewis (resigned November 28, 1913) . . . . .	1910 to 1913
Wallace, Harry R. . . . .	1913
Bell, Joseph E. . . . .	1914 to 1917
Jewett, Charles W. . . . .	1918 to 1921
Shank, Samuel Lewis . . . . .	1922 to 1925
Duvall, John L. (disqualified September 22, 1927) . . . . .	1926 to 1927
Slack, L. Ert . . . . .	1927 to 1929
Sullivan, Reginald H. . . . .	1930 to 1934
Kern, John W. (resigned September 2, 1937) . . . . .	1935 to 1937
Boetcher, Walter C. . . . .	1937 to 1938
Sullivan Reginald H. . . . .	1939 to 1942
Tyndall, Robert H. (died July 9, 1947) . . . . .	1943 to 1947
Denny, George L . . . . .	1947
Feeney, Al G. (died November 12, 1950) . . . . .	1948 to 1950
Bayt, Phillip L. (resigned November 24, 1951) . . . . .	1950 to 1951
Emhardt, Christian J. . . . .	1951
Clark, Alex M. . . . .	1952 to 1956
Bayt, Phillip L. (resigned December 31, 1958) . . . . .	1956 to 1958
Boswell, Charles H. (resigned August 6, 1962) . . . . .	1959 to 1962
Losche, Albert H. . . . .	1962 to 1963
Barton, John J. . . . .	1964 to 1968
Lugar, Richard G. . . . .	1968 to 1975
Hudnut, William H. III . . . . .	1976 to 1990

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