

JOURNAL OF PROCEEDINGS

of the

City-County Council

of

INDIANAPOLIS-MARION COUNTY

State of Indiana

from

January 1, 1973 to December 31, 1973



Printed and Published Under the Authority of the
City-County Council of Indianapolis-Marion County

CITY-COUNTY OFFICIALS AND EXECUTIVE PERSONNEL

As of December 31, 1973

OFFICE OF MAYOR

Mayor.....	Richard G. Lugar
Deputy Mayor.....	Michael DeFabis
Secretary to the Mayor.....	Patricia Midgely
Administrative Asst. to the Mayor.....	Richard White

CITY-COUNTY COUNCIL OFFICERS

President.....	Thomas C. Hasbrook
Vice-President.....	Beurt SerVaas
Minority Leader.....	Rozelle Boyd
Majority Leader.....	Beurt SerVaas
City Clerk.....	Jean A. Wyttenbach
Assistant Clerk.....	Beverly Kennedy
General Counsel.....	Robert G. Elrod
Research Director.....	Chuck Gebuhr

CITY-COUNTY COUNCIL MEMBERS

First District.....	Gordon G. Gilmer
Second District.....	Beurt SerVaas
Third District.....	William G. Schneider
Fourth District.....	William A. Dowden
*Fifth District.....	Harold J. Egenes
*Sixth District.....	Stephen R. West
*Seventh District.....	Thomas C. Hasbrook
*Eighth District.....	Jack F. Patterson
*Ninth District.....	Henri Gibson
*Tenth District.....	Artricia Mae Noel
*Eleventh District.....	Rozelle Boyd
*Twelfth District.....	Donald R. McPherson
Thirteenth District.....	Richard F. Clark
*Fourteenth District.....	Beverly Miller
*Fifteenth District.....	Clark Elmore
*Sixteenth District.....	Harold Hawkins

*Seventeenth District	Lawrence F. Broderick
Eighteenth District	Dwight L. Cottingham
Nineteenth District	Kenneth N. Giffin
*Twentieth District	Joe T. Gorham
*Twenty-first District	Henry Bayt
*Twenty-second District	Edgar T. Campbell
*Twenty-third District	Paul F. Cantwell
Twenty-fourth District	Donald N. Griffith
Twenty-fifth District	William K. Byrum
*At large	Roger Brown
*At large	Alan R. Kimbell
*At large	John C. Ruckelshaus
*At large	George Tintera

*Member of Police Special Service District Council and
Member of Fire Special Service District Council

CONSOLIDATED CITY DEPARTMENTS

DEPARTMENT OF ADMINISTRATION

Director.....Fred L. Armstrong

Finance

City Controller.....Alfred Green

Purchasing

Purchasing Agent.....Robert W. Bidlack

Legal

Corporation Counsel.....Gary R. Landau

Personnel

Director.....Richard Cunningham

Human Rights Commission

Director.....Russell Hagerman

Records

Director.....Willard Heiss

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Director.....Michael A. Carroll

Deputy Director.....Eugene Lausch

Planning and Zoning

Administrator.....Ross Vogelgesang
Asst. Administrator.....Martin Oslos
Reproduction.....Philip Pettit
Zoning and Platting.....Stephen Graner
Special Projects.....Charles Scheck
Current Planning.....Joretta Alexander
Development Programming.....Donald L. Spaid
Areawide Planning.....Wayne Depew
Design.....Harold Rominger
Legal Advisor.....Joan R. Caldwell

Housing

Administrator.....Carl Beck
Administrative Asst.....Louis Jones
Asst. Administrator.....John Mullen

Urban Renewal

Administrator.....Archie Kuoppola
Asst. Administrator.....S. Earl Campbell, Jr.
Legal Counsel.....John O'Connor

Buildings

Administrator.....Lloyd Scholl
Asst. Administrator.....Henry Working
Operations Chief.....Ray Henricks

Code Enforcement

Administrator.....James Crawford
Assoc. Administrator.....Jon Meeks
Investigator.....Jeffrey Gearhart

DEPARTMENT OF PUBLIC WORKS

Director.....Roger C. Pate
Deputy Director.....Richard Wetter

City Market

Market Master.....Frank Murray

Air Pollution

Administrator.....Lewis F. Scott

Flood Control

Head Engineer.....Edwin Board

DEPARTMENT OF PUBLIC SAFETY

Director.....William A. Leak

Fire Department

Chief.....Donald E. Lamb
Deputy Chief.....William J. Patterson
Deputy Chief.....John J. Blazie
Deputy Chief.....Robert Chaplain
Executive Secretary.....Lawrence F. Zook
Director of Fire Prevention.....James E. Mitchell
Director of Personnel & Public Relations.....Donald E. Bollinger

Police Department

Chief.....Winston L. Churchill
Asst. Chief, Executive Division.....Donald Schaedel
Deputy Chief, Operations.....George Pollard
Deputy Chief, Inspection & Training.....James Dabner
Deputy Chief, Investigations.....Ralph Lumpkin
Deputy Chief, Traffic Division.....Raymond Strattan

Dog Pound

Administrator.....Lt. Harold Lyell

Weights and Measures

Administrator.....W. Ross Copeland

Civil Defense

Administrator.....John Trimble

DEPARTMENT OF TRANSPORTATION

Director.....Richard B. Wetzel
Deputy Director.....Keith D. Otto
Chief, Administrative Services.....Keith D. Otto
Chief Street Engineer.....Bill W. Jones
Chief Traffic Engineer.....James H. Cox
Chief, Street Maintenance.....Roland Knox
Chief, Parking Meter.....Joseph C. Williams

DEPARTMENT OF PARKS AND RECREATION

Director.....William I. Spencer
Deputy Director.....Clarence M. Girtch
Supt. of Parks.....Mort Rolsky
Business Manager.....Herschel Dean
Supt. of Golf.....James T. Popcheff
Supt. of Recreation.....Franz A. Strong
Supt. of Outdoor Recreation.....Harry H. Feldman

MEMBERS OF OFFICIAL BOARDS

INDIANAPOLIS AIRPORT AUTHORITY

President.....Arthur F. Hearn
Vice President.....Michael G. Schaefer
Secretary.....Milton H. Slosson
Member.....Kenneth E. Keene
Member.....Chalmer Schlosser
Member.....Lee N. McMay

DEPARTMENT OF ADMINISTRATION

Member.....Owen H. Meharg
Member.....Fred L. Armstrong
Member.....Gary R. Landau

HUMAN RIGHTS COMMISSION

Chairman.....Russell C. Hagerman
Member.....Rev. Russel Blowers
Member.....Lee M. Brauer
Member.....Rev. Laurence Hosil
Member.....Dr. Frank Johnson, Jr.
Member.....Roosevelt Jones
Member.....Martha Lamkin
Member.....Ramona Lee
Member.....Howard S. Mills, Jr.
Member.....Rev. Ray Montgomery
Member.....Evan Parker
Member.....Robert R. Raby
Member.....Kenneth Slack
Member.....Ruby Snyder
Member.....Thomas E. Wetterer
Member.....John Wood
Member.....Jerry Harkness
Member.....William Douglas
Member.....Hanna Bacon
Member.....Douglas Smith
Member.....Lonnie Spearman

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Metropolitan Development Commission

President.....Henry C. Ryder
Vice President.....Dr. Frank P. Lloyd

Secretary-----C. O. Alig, Jr.
 Member-----James C. Bidwell
 Member-----George M. Bixler, Jr.
 Member-----Allen L. Durnil
 Member-----Robert H. Eichholtz
 Member-----Dr. Ralph E. Hanley
 Member-----Harlan L. Moore

Board of Zoning Appeals

Division I

Member-----Rev. James E. King
 Member-----Liebert I. Mossler
 Member-----Patricia Miller
 Member-----Frank J. Russell
 Member-----William J. Schmidt

Division II

Member-----Walter S. Blackburn
 Member-----Kenneth W. Carr
 Member-----Katherine S. Cox
 Member-----Eldon Cox
 Member-----Father Voelker

Division III

Member-----James C. Cummings, Jr.
 Member-----Thomas N. Swift
 Member-----Elton Thompson
 Member-----John F. White
 Member-----George Maley

Board of Housing Commissioners

Member-----Robert A. Efroymsen
 Member-----David Frick
 Member-----Edwin H. Hughes, III
 Member-----Dr. Joseph T. Taylor

DEPARTMENT OF PARKS AND RECREATION

Board of Parks & Recreation

Member-----Bobbie Beckwith
 Member-----William O. Brockman
 Member-----Dewey F. Hoss
 Member-----William S. Sahn

DEPARTMENT OF PUBLIC SAFETY

Board of Public Safety

Member-----Dwight S. Schuster, M.D.

Member-----Reuben L. White, D.D.S.
Member-----George Cafouros
Member-----Reuben Lipman

Fire Merit Board

Member-----George O. Comfort, Ph. D.
Member-----Ronald L. Gray
Member-----Francis E. Preston
Member-----Gene A. White, M.D.

Police Merit Board

Member-----Richard L. Fairchild
Member-----James M. Kleifgen
Member-----Murrill M. Lowry, Ph. D.
Member-----Francis W. Price, M. D.
Member-----Larna K. Spearman

DEPARTMENT OF PUBLIC WORKS

Board of Public Works

Member-----Wendell D. Vandivier
Member-----Thomas A. Caito
Member-----Keith C. Smith
Member-----Robert D. Stegner

DEPARTMENT OF TRANSPORTATION

Board of Transportation

Member-----Gary L. Booher
Member-----Stanley G. Cederquist
Member-----Carlton Curry
Member-----Charles A. Pechette

AIR POLLUTION CONTROL BOARD

Chairman-----Carl B. Vance
Member-----Walter L. Abell
Member-----Emmett B. Lamb, M.D.
Member-----L. M. Lototzky
Member-----Mortimer Present
Member-----David F. Rees
Member-----John M. Sell
Member-----Marilyn Tinkham
Member-----Richard G. Weldele

MARION COUNTY TAX ADJUSTMENT BOARD

Member-----Fred L. Armstrong

Member.....Kenneth N. Griffin
 Member.....Richard F. Hahn
 Member.....John A. Kitley
 Member.....Lester Neal
 Member.....Ortho L. Scales
 Member.....Louis A. Weiland

LICENSE REVIEW BOARD

Chairman.....K. Clay Smith
 Member.....Michael G. Barth, Jr.
 Member.....J. C. Kincaid

CAPITAL IMPROVEMENTS BOARD

Member.....Herbert Backer
 Member.....William A. Brennan, Jr.
 Member.....John Burkhart
 Member.....Francis W. Polen
 Member.....James E. Dora
 Member.....Pershing McAllister
 Member.....Tom Moynahan

MARION COUNTY ELECTION BOARD

Member.....Richard L. Milan
 Member.....John O. Moss

INDIANAPOLIS HISTORIC PRESERVATION COMMISSION

Member.....Jack B. Kammins
 Member.....Howard C. Caldwell, Sr.
 Member.....James Rogers
 Member.....Linton Cox
 Member.....Joseph C. Wallace

COUNTY OFFICIALS

Cooperative Extension Service.....Edward A. Ragsdale
 County Auditor.....Edward Hoffman
 Central Data Processing.....John Kelliher
 Co. Board of Review.....William Mercuri
 County Commissioners.....Lawrence L. Buell
 Edward G. Hoffman, Jr.
 William Mercuri
 County Coroner.....Dennis J. Nichols, M.D.

County Assessor	William Mercuri
County Sheriff	Lee Eads
Prosecutor	Noble R. Percy
County Recorder	Faye I. Mowery
Voters Registration	Helen Pogue
	William Schreiber
County Home	Henry H. Bahner
County Jail	Col. Larry Koch
County Surveyor	Joseph E. Prout
County Treasurer	Lawrence L. Buell
Center Twp. Assessor	James F. Cunningham
Decatur Twp. Assessor	James Kellum
Franklin Twp. Assessor	James H. Powers
Lawrence Twp. Assessor	Ronald T. Roberts
Perry Twp. Assessor	Bonnie E. Stephenson
Pike Twp. Assessor	Mary McCloud
Warren Twp. Assessor	Frederick Monschien
Washington Twp. Assessor	William H. Thompson
Wayne Twp. Assessor	Glen H. Burkhart
Clerk of Circuit Court	E. Allen Hunter
Circuit Court	John L. Niblack
Superior Court #1	Charles C. Daugherty
Superior Court #2	Wilbur H. Grant
Superior Court #3	Glen W. Funk
Superior Court #4	Frank A. Symmes, Jr.
Superior Court #5	Addison M. Dowling
Superior Court #6	Rufus C. Kuykendall
Superior Court #7	Charles W. Applegate
Criminal Court #1	John T. Davis
Criminal Court #2	Saul I. Raab
Criminal Court #3	Harold Kohlmeyer
Criminal Court #4	John B. Wilson Jr.
Juvenile Court	Harold Fields
Probate Court	Edward Madinger
Criminal Court Probation	John V. Strom
Presiding Judge Municipal Court	D. William Cramer
Central Law Library	Virginia Wilkes
County Inheritance Tax Dept.	Edna J. Dunn

County Juvenile Center-----Virgil Brand
Dept. of Public Welfare-----Elizabeth Samkowski

CITY-COUNTY COUNCIL STANDING COMMITTEES OF 1973

1. ADMINISTRATION—*Joe T. Gorham, Richard F. Clark, William A. Dowden, George Tintera, Henri Gibson
2. ECONOMIC DEVELOPMENT—*Stephen R. West, Richard F. Clark, William A. Dowden, A. Clark Elmore, Kenneth N. Giffin, Alan R. Kimbell, Rozelle Boyd
3. MUNICIPAL CORPORATIONS—*Jack F. Patterson, Harold J. Egenes, John C. Ruckelshaus, Stephen R. West, Henry Bayt
4. TRANSPORTATION—*William K. Byrum, A. Clark Elmore, Kenneth N. Giffin, Joe T. Gorham, Henry Bayt
5. COMMUNITY AFFAIRS—*John C. Ruckelshaus, Dwight L. Cottingham, A. Clark Elmore, Donald N. Griffith, Beverly Miller, Artricia Mae Noel, Paul F. Cantwell, George Tintera
6. COUNTY AND TOWNSHIPS—*Dwight L. Cottingham, Donald R. McPherson, Donald N. Griffith, William G. Schneider, Harold Hawkins
7. PUBLIC SAFETY—*Alan R. Kimbell, Roger Brown, Donald N. Griffith, Beverly Miller, Edgar T. Campbell, George Tintera
8. PUBLIC WORKS—*Donald R. McPherson, Kenneth N. Giffin, John C. Ruckelshaus, William G. Schneider, Paul F. Cantwell
9. METROPOLITAN DEVELOPMENT—*Harold J. Egenes, Wil-

liam K. Byrum, Richard F. Clark, Gordon G. Gilmer, Jack F. Patterson, Lawrence F. Broderick, Artricia Mae Noel

10. PARKS AND RECREATION—*Gordon G. Gilmer, Roger Brown, William A. Dowden, Beverly Miller, Harold Hawkins

CALENDAR OF SESSIONS OF THE CITY-COUNTY COUNCIL 1973

	Page
1. January 8, 1973, 4:30 P.M. -----Special -----	3
2. January 22, 1973, 6:30 P.M. -----Special -----	25
3. February 5, 1973, 7:00 P.M. -----Regular-----	49
4. February 19, 1973, 7:00 P.M. -----Regular-----	93
5. March 5, 1973, 7:00 P.M. -----Regular-----	125
6. March 19, 1973, 7:00 P.M. -----Regular-----	149
7. April 2, 1973, 7:00 P.M. -----Regular-----	177
8. April 23, 1973, 7:00 P.M. -----Special -----	201
9. May 7, 1973, 7:00 P.M. -----Regular-----	225
10. May 21, 1973, 7:00 P.M. -----Regular-----	265
11. June 4, 1973, 7:00 P.M. -----Regular-----	289
12. June 18, 1973, 7:00 P.M. -----Regular-----	317
13. July 16, 1973, 7:00 P.M. -----Regular-----	361
14. July 30, 1973, 7:00 P.M. -----Special -----	393
15. August 6, 1973, 7:00 P.M. -----Special -----	445
16. August 20, 1973, 7:00 P.M. -----Special -----	465
17. September 10, 1973, 7:00 P.M. -----Special -----	509
18. September 24, 1973, 7:00 P.M. -----Regular-----	613
19. October 1, 1973, 7:00 P.M. -----Regular-----	669
20. October 15, 1973, 7:00 P.M. -----Regular-----	681
21. November 5, 1973, 7:00 P.M. -----Regular-----	713
22. November 19, 1973, 7:00 P.M. -----Regular-----	741
23. December 3, 1973, 7:00 P.M. -----Regular-----	773
24. December 17, 1973, 7:00 P.M. -----Regular-----	805

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first town council composed of a president and six members.

The common council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten Aldermen, representing five Aldermanic districts, two being elected from each district.

Under the 1891 act the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and councilmen to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. This law limits the number of councilmen to nine. The law provides for the nomination by each party of six candidates, one from each of six councilmanic districts. In the election all of the voters of the city may vote for any nine candidates and the nine receiving the highest number of votes are elected. This law insures a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the City and County into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the City and County until the new Council was selected in November, 1971, and took office in January of 1972.

The act provided for the division of the County into twenty-five single member councilmanic districts, each district electing one resident from that district. In addition, there were four at-large councilmen, elected by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replace the more than sixty which were in existence previously.

EXECUTIVE HEADS OF CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

Presidents of Boards of Trustees

Henderson, Samuel	October 12, 1832 to September 30, 1833
Edgar, James (Resigned as Trustee)	Sept. 30 to December 9, 1833
Blythe, Benjamin I.	March 7, 1834 to February 14, 1835
Morrison, Alexander F.	February 14 to October 2, 1835
Palmer, Nathan B.	October 2, 1835 to April 13, 1836
Lockerbie, George	April 13, 1836 to April 4, 1837
Soule, Joshua	April 3, 1837 to April 2, 1838

Presidents of Town Council

Morrison, James	1838 to 1839
Palmer, Nathan B.	1839 to 1840
Coburn, Henry P.	1840 to 1841
Sullivan, William (Resigned November 12, 1841)	1841
Culley, David V.	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.	1844 to 1845
Levy, Joseph A.	1845 to 1847
Rooker, Samuel S. (Resigned November 1, 1847)	1847
Cady, Charles W.	1847 to 1848

Mayors

Henderson, Samuel	1847 to 1849
Newcomb, Horatio C. (Resigned November 7, 1851)	1849 to 1851
Scudder, Caleb	1851 to 1854
McCready, James	1854 to 1856
West, Henry F. (Died November 8, 1856)	1856
Coulon, Charles (To fill vacancy until November 22, 1856)	1856
Wallace, William John (Resigned May 3, 1858)	1856 to 1858
Maxwell, Samuel D.	1858 to 1863
Caven, John	1863 to 1867; to 1881

Macauley, Daniel	1867 to 1873
Mitchell, James L.	1873 to 1875
Grubbs, Daniel W.	1881 to 1884
McMaster, John L.	1884 to 1886
Denny, Caleb S.	1886 to 1890
Sullivan, Thomas L.	From January 1, 1890 to Oct. 12, 1893
Denny, Caleb S.	From October 12, 1893 to 1895
Taggart, Thomas	From October 10, 1895 to 1901
Bookwalter, Charles A.	From October 10, 1901 to 1903
Holtzman, John W.	From October 15, 1903 to 1905
Bookwalter, Charles A.	1905 to 1909
Shank, Samuel Lewis (Resigned November 28, 1913)	1910 to 1913
Wallace, Harry R.	1913
Bell, Joseph E.	1914 to 1917
Jewett, Charles W.	1918 to 1921
Shank, Samuel Lewis	1922 to 1925
Duvall, John L. (Disqualified September 22, 1927)	1926 to 1927
Slack, L. Ert	1927 to 1929
Sullivan, Reginald H.	1930 to 1934
Kern, John W. (Resigned September 2, 1937)	1935 to 1937
Boetcher, Walter C.	1937 to 1938
Sullivan, Reginald H.	1939 to 1942
Tyndall, Robert H. (Died July 9, 1947)	1943 to 1947
Denny, George L.	1947
Feeney, Al G. (Died November 12, 1950)	1948 to 1950
Bayt, Phillip L. (Resigned effective November 24, 1951)	1950 to 1951
Emhardt, Christian J. (November 24, 1951)	1951
Clark, Alex M.	1952 to 1956
Bayt, Phillip L. (Resigned Dec. 31, 1958)	1956 to 1959
Boswell, Charles H. (Resigned August 6, 1962)	1959 to 1962
Losche, Albert H.	1962 to 1963
Barton, John J.	1964 to 1968
Lugar, Richard G.	1968 to 1976