

JOURNAL OF PROCEEDINGS

OF THE

City-County Council

OF

INDIANAPOLIS - MARION COUNTY

State of Indiana

FROM

JANUARY 1, 1972 to DECEMBER 31, 1972



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CITY - COUNTY OFFICIALS AND EXECUTIVE PERSONNEL

As of December 31, 1972

OFFICE OF THE MAYOR

Mayor.....	Richard G. Lugar
Sr. Deputy Mayor.....	John W. Walls
Deputy Mayor.....	David O. Meeker
Secretary to the Mayor.....	Patricia Midgely
Administrative Asst.....	James T. Mooris
Press Secretary.....	Richard White

CITY-COUNTY COUNCIL OFFICERS

President.....	Thomas C. Hasbrook
Vice-President.....	Beurt R. SerVaas
Minority Leader.....	Rozelle Boyd
Majority Leader.....	Beurt R. SerVaas
City Clerk.....	*Marjorie H. O'Laughlin
Assistant Clerk (Acting Clerk 5-22 to 11-20).....	*Jean A. Wytttenbach
*Marjorie O'Laughlin took leave of absence 5-22-72, resigning 11-14-72	
*Jean A. Wytttenbach appointed Clerk on Nov. 20, 1972	

CITY-COUNTY COUNCIL MEMBERS

First District.....	Gordon G. Gilmer
Second District.....	Beurt R. SerVaas
Third District.....	William G. Schneider
Fourth District.....	William A. Dowden
*Fifth District.....	Harold J. Egenes
*Sixth District.....	Stephen R. West
*Seventh District.....	Thomas C. Hasbrook
*Eighth District.....	Jack F. Patterson
*Ninth District.....	Henri Gibson
*Tenth District.....	Artricia Mae Noel
*Eleventh District.....	Rozelle Boyd
*Twelfth District.....	Donald R. McPherson
Thirteenth District.....	Richard F. Clark
*Fourteenth District.....	Beverly Miller

*Fifteenth District.....	A. Clark Elmore
*Sixteenth District.....	Harold Hawkins
*Seventeenth District.....	Lawrence F. Broderick
Eighteenth District.....	Dwight L. Cottingham
Nineteenth District.....	Kenneth N. Giffin
*Twentieth District.....	Joe T. Gorham
*Twenty-first District.....	Henry Bayt
*Twenty-second District.....	Edgar T. Campbell
*Twenty-third District.....	Paul F. Cantwell
Twenty-fourth District.....	Donald N. Griffith
Twenty-fifth District.....	William K. Byrum
*At Large.....	Roger Brown
*At Large.....	Alan R. Kimbell
*At-Large.....	John C. Ruckelshaus
*At-Large.....	George Tintera
*Member of Police and Fire Special Service District Councils	

CONSOLIDATED CITY DEPARTMENTS

DEPARTMENT OF ADMINISTRATION

Director.....Owen H. Meharg

Finance

City Controller.....Fred L. Armstrong

Purchasing

Purchasing Agent.....Robert W. Bidlack

Legal

Corporation Counsel.....Gary R. Landau

City Prosecutor.....Edgar H. Lamb

Personnel

Director.....Richard Clark

Human Rights Commission

Director.....Nancy Shaw

Records

Director.....Willard Heiss

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Director.....Michael A. Carroll
Deputy Director.....Eugene W. Lausch

Planning and Zoning

Administrator.....F. Ross Vogelgesang
Administrative Asst.....Donald L. Spaid
Administrative Asst.....Wayne Depew
Administrative Asst.....Raymond O. Lee
Administrative Asst.....Harold Rominger

Housing

Administrator.....Carl Beck

Urban Renewal

Administrator.....Archie Kuoppola

Buildings

Administrator.....Lloyd Scholl

Code Enforcement

Administrator.....Eugene W. Lausch

DEPARTMENT OF PUBLIC WORK

Director.....Roger C. Pate
Deputy Director.....Richard Wetter

City Market

Market Master.....Frank Murray

Air Pollution

Administrator.....Lewis F. Scott

Flood Control

Head Engineer.....Edwin Board

DEPARTMENT OF PUBLIC SAFETY

Director.....William A. Leak

Fire Department

Chief.....Donald E. Lamb
Deputy Chief.....William J. Patterson
Deputy Chief.....John J. Bazic
Deputy Chief.....Robert Chaplain
Executive Secretary.....Lawrence F. Zook
Director of Fire Prevention.....James E. Mitchell
Director of Personnel and Public Relations.....Donald E. Bollinger

Police Department

Chief.....Winston L. Churchill
Asst. Chief, Executive Division.....Donald Schaedel
Deputy Chief, Operations.....George Pollard
Deputy Chief, Inspection and Training.....James Davenport
Deputy Chief, Investigations.....Ralph Lumpkin
Deputy Chief, Traffic.....Raymond Stratton

Dog Pound

Administrator.....Lt. Harold Lyell

Weights and Measures

Administrator.....Frank L. Brugh

Civil Defense

Administrator.....John Trimble

DEPARTMENT OF TRANSPORTATION

Director.....Richard B. Wetzel
Deputy Director.....Carl Litscher

Street Operations

Chief Street Engineer.....Roland Knox

Parking Meter

Administrator.....Thomas E. Parker, Jr.

DEPARTMENT OF PARKS AND RECREATION

Director.....William I. Spencer
Deputy Director.....Clarence Girtch
Supt. of Parks.....Mort Rolsky
Business Manager.....Herschel Dean
Supt. of Golf.....James T. Popcheff
Supt. of Recreation.....Frank A. Strong
Supt. of Outdoor Recreation.....Harry H. Feldman

MEMBERS OF OFFICIAL BOARDS

INDIANAPOLIS AIRPORT AUTHORITY

President.....Arthur F. Hearn
Vice President.....Michael G. Schaefer
Secretary.....Milton H. Slosson
Member.....Kenneth E. Keene
Member.....Chalmer Schlosser
Member.....Lee N. McKay

DEPARTMENT OF ADMINISTRATION

Member.....Owen H. Meharg
Member.....Fred L. Armstrong
Member.....Gary R. Landau

HUMAN RIGHTS COMMISSION

Member.....Nola Allen
Member.....Hannah Bacon
Member.....Cora Balch
Member.....Rev. Russell Blowers
Member.....John Burkhart, III
Member.....Harry Durlinger
Member.....William Douglas
Member.....Frances Faust
Member.....John Finley
Member.....Jerome Forestal

Member.....	Wesley Groshans
Member.....	Russell C. Hagerman
Member.....	Laurence Hosie
Member.....	Dr. Frank Johnson
Member.....	Martha E. Lamkin
Member.....	Ramona Lee
Member.....	Bertha Lichtenstein
Member.....	Howard S. Mills, Jr.
Member.....	Dr. Ray Montgomery
Member.....	Gerald L. Morford
Member.....	Robert R. Raby
Member.....	Richard Skinner
Member.....	Marshall D. Smith
Member.....	Lorna Spearman
Member.....	Charles Williams
Member.....	Thomas Wetterer
Member.....	John Wood

DEPARTMENT OF METROPOLITAN DEVELOPMENT

METROPOLITAN DEVELOPMENT COMMISSION

Member.....	C. O. Alig, Jr.
Member.....	James C. Bidwell
Member.....	George Bixler, Jr.
Member.....	Allen L. Durnil
Member.....	Robert H. Eichholtz
Member.....	Dr. Ralph E. Hanley
Member.....	Dr. Frank P. Lloyd
Member.....	Harley Moore
Member.....	Henry Ryder

BOARD OF ZONING APPEALS

Division I

Member.....	Rev. James E. King
Member.....	George H. Maley
Member.....	Patricia Miller
Member.....	Frank J. Russell
Member.....	William J. Schmidt, Sr.

Division II

- Member.....Walter S. Blackburn
- Member.....Kenneth W. Carr
- Member.....Katherine S. Cox
- Member.....Kash Holiday
- Member.....Liebert I. Mossler
- Member.....Eldon Cox

Division III

- Member.....James C. Cummings, Jr.
- Member.....Thomas N. Swift
- Member.....Elton Thompson
- Member.....Father Voelker
- Member.....John F. White

Board of Housing Commissioners

- Member.....Robert A. Efroymsen
- Member.....Edwin H. Hughes, III
- Member.....Dr. Joseph T. Taylor
- Member.....Bruce C. Savage
- Member.....Edward T. Windham

DEPARTMENT OF PARKS AND RECREATION

BOARD OF PARKS AND RECREATION

- Member.....Bobbie Beckwith
- Member.....Dewey F. Hoss
- Member.....William O. Brockman
- Member.....William S. Sahn

DEPARTMENT OF PUBLIC SAFETY

Board of Public Safety

- Member.....Dr. Dwight Schuster
- Member.....Dr. Reuben L. White
- Member.....George Cafouros
- Member.....Reuben Lipman

Fire Merit Board

- Member.....George O. Comfort, Ph.D.
- Member.....Hans Geisler, M.D.
- Member.....Ronald L. Gray
- Member.....Francis Preston

Police Merit Board

- Member.....Richard Fairchild
- Member.....James M. Kleifgen
- Member.....Murrill M. Lowry, Ph.D.
- Member.....Francis W. Price, M.D.
- Member.....Larna K. Spearman

DEPARTMENT OF PUBLIC WORKS

Board of Public Works

- Member.....Thomas A. Caito
- Member.....Keith C. Smith
- Member.....Robert Stegner
- Member.....Wendell D. Vandivier

AIR POLLUTION CONTROL BOARD

- Chairman.....Carl B. Vance
- Member.....Emmett B. Lamb, M.D.
- Member.....David F. Rees
- Member.....Mortimer T. Present
- Member.....L. M. Lototzky
- Member.....Marilyn Tinkham
- Member.....Richard G. Weldele
- Member.....Walter L. Abell
- Member.....John M. Sell

TAX ADJUSTMENT BOARD

- Member.....Fred L. Armstrong
- Member.....Kenneth N. Giffin
- Member.....Ortho L. Scales

Member.....John A. Kitley
 Member.....Louis A. Weiland
 Member.....Richard F. Hahn
 Member.....Kenneth T. Martz

DEPARTMENT OF TRANSPORTATION

Board of Transportation

Member.....Gary L. Booher
 Member.....Stanley G. Cederquist
 Member.....Carlton Curry
 Member.....Charles A. Pechette

CAPITAL IMPROVEMENTS BOARD

Member.....Herbert Backer
 Member.....William A. Brennan, Jr.
 Member.....John Burkhart
 Member.....Francis Polen
 Member.....Jim Dora
 Member.....P. E. MacAllister
 Member.....Thomas Moynahan

LICENSE REVIEW BOARD

Member.....Michael DeFabis
 Member.....Albert G. Rueben
 Member.....J. C. Kincaid

INDIANAPOLIS HISTORIC PRESERVATION COMMISSION

Member.....Jack B. Kammins
 Member.....Howard C. Caldwell, Sr.
 Member.....James Rogers
 Member.....Linton Cox
 Member.....Joseph C. Wallace

BOARD OF HEALTH AND HOSPITAL CORPORATION

Member.....Jean C. SerVaas

Member.....	Sprague H. Gardiner, M.D.
Member.....	James V. Cortese, M.D.
Member.....	Melvin Baird, M.D.
Member.....	Bernard Landman, Jr.
Member.....	Jack F. Patterson

BOARD OF INDIANAPOLIS PROGRESS COMMITTEE

President.....	Gene E. Sease, M.D.
Vice President.....	John Benbow
Vice President.....	Eldon Campbell
Vice President.....	Otto Frenzel, III
Vice President.....	Frank E. McKinney, Jr.
Vice President.....	James Olson
Vice President.....	Richard Steele
Vice President.....	Harold Wisely, M.D.

COUNTY OFFICIALS

County Auditor.....	Edward G. Hoffmann, Jr.
Central Data Processing.....	John Kelliher
Board of Review.....	William Mercuri
Co. Commissioners.....	Lawrence L. Buell
	Edward G. Hoffman, Jr.
	William S. Mercuri
Coroner.....	Dennis Nicholas, M.D.
Assessor.....	William S. Mercuri
Sheriff.....	Lee R. Eads
Jail.....	Col. Lawrence Koch
Prosecutor.....	Noble R. Pearcy
Recorder.....	Faye I. Mowery
Voters Registration.....	Helen Pogue
	William Schreiber
County Home.....	Henry H. Bahner
Surveyor.....	Joseph Prout
Treasurer.....	Lawrence L. Buell
Center Twp. Assessor.....	James F. Cunningham
Decatur Twp. Assessor.....	James Kellum
Franklin Twp. Assessor.....	James H. Powers
Lawrence Twp. Assessor.....	Roland T. Roberts
Perry Twp. Assessor.....	Bonnie E. Stephenson
Pike Twp. Assessor.....	Mary McCloud

Warren Twp. Assessor.....	Frederick Monschien
Washington Twp. Assessor.....	William H. Thompson
Wayne Twp. Assessor.....	Glen H. Burkhart
Clerk of Circuit Court.....	E. Allen Hunter
Circuit Court.....	John L. Niblack
Superior Court #1.....	Charles C. Daugherty
Superior Court #2.....	Wilbur H. Grant
Superior Court #3.....	Glen W. Funk
Superior Court #4.....	Frank A. Symmes, Jr.
Superior Court #5.....	Addison M. Dowling
Superior Court #6.....	Rufus C. Kuykendall
Superior Court #7.....	Charles W. Applegate
Criminal Court #1.....	John T. Davis
Criminal Court #2.....	Saul I. Rabb
Criminal Court #3.....	Harold Kohlmeyer
Criminal Court #4.....	John B. Wilson, Jr.
Criminal Court Probation.....	John V. Strom
Probate Court.....	Edward Madinger
Juvenile Court.....	Harold N. Fields
Presiding Judge, Municipal Court.....	William D. Kramer
Central Law Library.....	Virginia Wilkes
County Inheritance Tax Dept.....	Edna J. Dunn
County Election Board.....	Richard Milan
Dept. of Public Welfare.....	Wayne A. Stanton

CITY-COUNTY COUNCIL STANDING COMMITTEES OF 1972

1. ADMINISTRATION—*Joe T. Gorham, Richard F. Clark, William A. Dowden, George Tintera, Henri Gibson
2. ECONOMIC DEVELOPMENT—*Stephen R. West, Richard F. Clark, William A. Dowden, A. Clark Elmore, Kenneth N. Giffin, Rozelle Boyd, George Tintera
3. MUNICIPAL CORPORATIONS—*Jack F. Patterson, Harold J. Egenes, John C. Ruckelshaus, Stephen R. West, Henry Bayt
4. TRANSPORTATION—*William K. Byrum, A. Clark Elmore, Gordon G. Gilmer, Joe T. Gorham, Henry Bayt
5. COMMUNITY AFFAIRS—*John C. Ruckelshaus, Dwight L. Cottingham, A. Clark Elmore, Donald N. Griffith, Beverly Miller, Artricia Mae Noel, Paul F. Cantwell

6. COUNTY AND TOWNSHIPS—*L. Wright L. Cottingham, Donald R. McPherson, Donald N. Griffith, William G. Schneider, Harold Hawkins
7. PUBLIC SAFETY—*Alan R. Kimbell, Roger Brown, Donald N. Griffith, Beverly Miller, Edgar T. Campbell, George Tintera
8. PUBLIC WORKS—*Donald R. McPherson, Kenneth N. Giffin, John C. Ruckelshaus, William G. Schneider, Paul F. Cantwell
9. METROPOLITAN DEVELOPMENT—*Harold J. Egenes, William K. Byrum, Richard F. Clark, Kenneth N. Giffin, Jack G. Patterson, Lawrence F. Broderick, Artricia Mae Noel
10. PARKS AND RECREATION—*Gordon G. Gilmer, Roger Brown, William A. Dowden, Beverly Miller, Harold Hawkins

*Committee Chairperson

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History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first town council composed of a president and six members.

The common council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten Aldermen, representing five Aldermen districts, two being elected from each district.

Under the 1891 act the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment

of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and councilmen to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. This law limits the number of councilmen to nine. The law provides for the nomination by each party of six candidates, one from each of six councilmanic districts. In the election all of the voters of the city may vote for any nine candidates and the nine receiving the highest number of votes are elected. This law insures a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the City and County into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the City and County until the new Council was selected in November, 1971, and took office in January of 1972.

The act provided for the division of the County into twenty-five single member councilmanic districts, each district electing one resident from that district. In addition, there were four at-large councilmen, elected by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replace the more than sixty which were in existence perviously.

EXECUTIVE HEADS OF CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel.....	October 12, 1832 to September 30, 1833
Edgar, James (Resigned as Trustee).....	Sept. 30 to December 9, 1833
Blythe, Benjamin I.....	March 7, 1834 to February 14, 1835
Morrison, Alexander F.....	February 14 to October 2, 1835
Palmer, Nathan B.....	October 2, 1835 to April 13, 1836
Lockerbie, George.....	April 13, 1836 to April 4, 1837
Soule, Joshua.....	April 3, 1837 to April 2, 1838

PRESIDENTS OF TOWN COUNCIL

Morrison, James.....	1838 to 1839
Palmer, Nathan B.....	1839 to 1840
Coburn, Henry P.....	1840 to 1841
Sullivan, William (Resigned November 12, 1841).....	1841
Culley, David V.....	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.....	1844 to 1845
Levy, Joseph A.....	1845 to 1847
Rooker, Samuel S. (Resigned November 1, 1847).....	1847
Cady, Charles W.....	1847 to 1848

MAYORS

Henderson, Samuel.....	1847 to 1849
Newcomb, Horatio C. (Resigned November 7, 1851).....	1849 to 1851
Scudder, Caleb.....	1851 to 1854
McCready, James.....	1854 to 1856
West, Henry F. (Died November 8, 1856).....	1856
Coulon, Charles (To fill vacancy until November 22, 1856).....	1856
Wallace, William John (Resigned May 3, 1858).....	1856 to 1858
Maxwell, Samuel D.....	1858 to 1863

Caven, John.....	1863 to 1867; to 1881
Macauley, Daniel.....	1867 to 1873
Mitchell, James L.....	1873 to 1875
Grubbs, Daniel W.....	1881 to 1884
McMaster, John L.....	1884 to 1886
Denny, Caleb S.....	1886 to 1890
Sullivan, Thomas L.....	From January 1, 1890 to Oct. 12, 1893
Denny, Caleb S.....	From October 12, 1893 to 1895
Taggart, Thomas.....	From October 10, 1895 to 1901
Bookwalter, Charles A.....	From October 10, 1901 to 1903
Holtzman, John W.....	From October 15, 1903 to 1905
Bookwalter, Charles A.....	1905 to 1909
Shank, Samuel Lewis (Resigned November 28, 1913).....	1910 to 1913
Wallace, Harry R.....	1913
Bell, Joseph E.....	1914 to 1917
Jewett, Charles W.....	1918 to 1921
Shank, Samuel Lewis.....	1922 to 1925
Duvall, John L. (Disqualified September 22, 1927).....	1926 to 1927
Slack, L. Ert.....	1927 to 1929
Sullivan, Reginald H.....	1930 to 1934
Kern, John W. (Resigned September 2, 1937).....	1935 to 1937
Boetcher, Walter C.....	1937 to 1938
Sullivan, Reginald H.....	1939 to 1942
Tyndall, Robert H. (Died July 9, 1947).....	1943 to 1947
Denny, George L.....	1947
Feeney, Al G. (Died November 12, 1950).....	1948 to 1950
Bayt, Phillip L. (Resigned effective November 24, 1951)....	1950 to 1951
Emhardt, Christian J. (November 24, 1951).....	1951
Clark, Alex M.....	1952 to 1956
Bayt, Phillip L. (Resigned Dec. 31, 1958).....	1956 to 1959
Boswell, Charles H. (Resigned August 6, 1962).....	1959 to 1962
Losche, Albert H.....	1962 to 1963
Barton, John J.....	1964 to 1968
Lugar, Richard G.....	1968 to 1972