

JOURNAL OF PROCEEDINGS

of the

City-County Council

of

INDIANAPOLIS-MARION COUNTY

State of Indiana

from

January 1, 1970 to December 31, 1970



Printed and Published Under the Authority of the
City-County Council of Indianapolis-Marion County

CITY-COUNTY OFFICIALS AND EXECUTIVE PERSONNEL

As of December 31, 1970
OFFICE OF THE MAYOR

Mayor.....	Richard G. Lugar
Deputy Mayor.....	John W. Walls
Secretary to the Mayor.....	Patricia Midgely
Information Director.....	Robert D. Beckmann, Jr.
Special Projects Director.....	James T. Morris

CITY-COUNTY COUNCIL OFFICERS

President.....	Thomas C. Hasbrook
Vice President.....	Beurt R. SerVaas
City Clerk.....	Marjorie H. O'Laughlin
Deputy City Clerk	Jean A. Wytttenbach

COUNCILMEN

*First District, City.....	Thomas C. Hasbrook
*Second District, City.....	Rev. Andrew L. Williams
*Third District, City.....	Harold J. Egenes
*Fourth District, City.....	Donald R. McPherson
*Fifth District, City.....	Joe T. Gorham
*Sixth District, City.....	William A. Leak
*At Large.....	Lawrence F. Broderick
*At Large.....	Jerome P. Forestal
*At Large.....	Daniel P. Moriarty

Deceased, November 8, 1970

Vacancy filed on November 16, 1970 by Lester E. Neal

First District, County.....	Beurt R. SerVaas
Second District, County.....	William K. Byrum
Third District, County.....	Dwight L. Cottingham
Fourth District, County.....	Rozelle Boyd
Fifth District, County.....	William A. Brown
*Members of the Police Special Service District Council and of the Fire Special Service District Council	

AIR POLLUTION

Director.....	Raymond E. Wetzel
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CITY MARKET

Superintendent-----Frank Murray

CIVIL DEFENSE

Director-----Charles Husman

FINANCE

City Controller-----Fred L. Armstrong

Deputy City Controller-----Samuel W. McWilliams

FIRE DEPARTMENT

Chief-----David A. Russell

Assistant Chief-----John J. Balzic

Assistant Chief-----Lee Fulmer

Assistant Chief-----Richard VanSant

Secretary-----Lawrence Zook

Director of Fire Prevention-----Donald E. Bollinger

LEGAL

Corporation Counsel-----Harold H. Kohlmeyer

City Attorney-----Gary R. Landau

City Prosecutor-----Edgar Lamb

MUNICIPAL GARAGE

Superintendent-----Stanley C. Boyer

PARKING METER

Administrator-----Thomas E. Parker, Jr.

PERSONNEL

Director-----Richard Clark

POLICE DEPARTMENT

(As of December 31, 1970)

Chief-----Winston L. Churchill

Deputy Chief, Executive Division-----Donald Schaedel

Deputy Chief, Operations-----Raymond Strattan

Deputy Chief, Inspection and Training-----Spurgeon Davenport

Deputy Chief, Investigations-----Ralph Lumpkin

PURCHASING

Purchasing Agent-----Robert W. Bidlack

WEIGHTS AND MEASURES

Director-----W. Ross Copeland

MEMBERS OF OFFICIAL BOARDS

AIR POLLUTION CONTROL BOARD

Chairman	Carl B. Vance
Member	Walter L. Abell
Member	Emmett B. Lamb
Member	L. M. Lototsky
Member	Harlan L. Moore
Member	David F. Reese
Member	John M. Sell
Member	Marilyn Tinkham
Member	Richard G. Wedele

AIRPORT AUTHORITY

President	Arthur F. Hearn
Vice President	Michael G. Schaefer
Secretary	Milton H. Slosson
Member	Kenneth E. Keene
Executive Director	Daniel C. Orcutt

FIRE MERIT BOARD

Member	Dr. George O. Comfort, Ph.D.
Member	Ronald L. Gray
Member	Dr. Russell L. Judd, M.D.
Member	Francis Preston

HUMAN RIGHTS COMMISSION

Executive Secretary	J. Griffin Crump
Member	Nola Allen
Member	Russell Blowers
Member	John Burkhart III
Member	William Douglas
Member	John Finley
Member	Bernard Gohmann
Member	Bernard Hanley
Member	Dr. Laurence T. Hosie
Member	Earl Johnson
Member	Frank Johnson
Member	Mrs. Walter B. Lichtenstein
Member	Howard S. Mills, Jr.
Member	Ray Montgomery

Member	Gerald Morford
Member	James Petrow
Member	Isaiah Pogue
Member	Robert R. Raby
Member	Ralph M. Reahard
Member	Steven R. Stone
Member	Donald A. Thomas
Member	Leonard Thornton
Member	Francis Tuohy
Member	Joseph Wade
Member	Charles Williams
Member	John Wood

METROPOLITAN DEVELOPMENT COMMISSION

President	Charles L. Whistler
Member	C. O. Alig, Jr.
Member	James C. Bidwell
Member	Richard B. DeMars
Member	Francis J. Feeney, Jr.
Member	Dr. Ralph E. Hanley
Member	Dr. Frank P. Lloyd
Member	Claude R. Magnuson
Member	Robert M. Messick

BOARD OF PARKS AND RECREATION

President	William I. Spencer
Member	John R. Benbow
Member	William O. Brockman
Member	William S. Sahn
Member	Juan C. Solomon

POLICE MERIT BOARD

Member	James M. Kleifgen
Member	Dr. Murrill M. Lowry, PhD
Member	Dr. Dwight Schuster, PhD
Member	Larna K. Spearman

GREATER INDIANAPOLIS PROGRESS COMMITTEE

President	S. Edgar Lauther
Vice President	Lawrence M. Borst
Vice President	Henry F. DeBoest
Vice President	Ottis T. Fitzwater
Vice President	Harry T. Ice
Vice President	Reuben R. Jensen
Vice President	Thomas S. Numberger

Vice President	Eugene S. Pulliam
Vice President	Willard B. Ransom
Treasurer	Homer P. Huesing
Secretary	John W. Walls

Board of Directors

C. O. Alig, Jr.	G. Barron Mallory
John R. Benbow	Frank E. McKinney, Sr.
William A. Brennan, Jr.	Frank J. Murray
Rev. Andrew J. Brown	William Pace
Max E. Brydenthal	Wendell C. Phillippi
Edgar A. Chaffey	Michael J. Quinn
Joseph J. Coffin	Wayne C. Ponader
Mrs. Mattie Coney	Jack Reich
Rev. John P. Craine	Richard E. Retterer
Donald R. Davidson	Robert D. Risch
Rev. William A. Dennis	Rabbi Murray Saltzman
Ray C. Echols	Michael G. Schaefer
Choice Edwards	Charles E. Shearer
Fred Edwards	Juan C. Solomon
Robert E. Fitzsimmons	Marcus Stewart, Jr.
James A. Gloin	John T. Sutton
Harold W. Handley	Dr. Joseph Taylor
Arthur F. Hearn	Frank P. Thomas
Robert L. Jones	Edward L. VanRiper
Jack S. Killen	Wendell A. Vandivier
Mrs. J. K. Langfitt, Jr.	Matthew E. Welsh
Dr. E. H. Lamkin, Jr.	Ben F. Wilson
William L. Lieber	

BOARD OF PUBLIC SAFETY

President	Alan R. Kimbell
Member	George Cafouros
Member	Rev. William H. Hudnut III
Member	Richard E. Retterer
Member	Dr. Reuben L. White, DDS

BOARD OF PUBLIC WORKS

Director	John W. Sweezy
Member	Paul C. Burkley
Member	Thomas Caito
Member	Gordon G. Gilmer
Member	Wendell Vandivier

CITY-COUNTY COUNCIL STANDING COMMITTEES OF 1970

1. ADMINISTRATION—Joe T. Gorham, Chairman; Dwight L. Cottingham, Jerome Forestal
2. COUNTY AND TOWNSHIPS—Dwight L. Cottingham, Chairman; Beurt SerVaas, William A. Brown
3. METROPOLITAN DEVELOPMENT—Harold Egenes, Chairman; William K. Byrum, Lester Neal
4. MUNICIPAL CORPORATIONS—Beurt SerVaas, Chairman; Joe T. Gorham, Lawrence F. Broderick
5. PARKS AND RECREATION—Rev. Andrew L. Williams, Chairman; Donald R. McPherson, William A. Brown
6. PUBLIC SAFETY—William A. Leak, Chairman; Rev. Andrew L. Williams, Lawrence F. Broderick
7. PUBLIC WORKS—Donald R. McPherson, Chairman; William A. Leak, Rozelle Boyd
8. RULES AND POLICY—Thomas C. Hasbrook, Chairman; Beurt SerVaas, William A. Brown, William K. Byrum, William A. Leak, Donald R. McPherson, Jerome Forestal
9. TRANSPORTATION—William K. Byrum, Chairman; Harold Egenes, Jerome Forestal

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History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first town council composed of a president and six members.

The common council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten Aldermen, representing five Aldermanic districts, two being elected from each district.

Under the 1891 act the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment

of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities in the state. The 1905 law increased the term of Mayor and councilmen to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. This law limits the number of councilmen to nine. The law provides for the nomination by each party of six candidates, one from each of six councilmanic districts. In the election all of the voters of the city may vote for any nine candidates and the nine receiving the highest number of votes are elected. This law insures a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the City and County into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the City and County until the new Council was selected in November, 1971, and took office in January of 1972.

The act provided for the division of the County into twenty-five single member councilmanic districts, each district electing one resident from that district. In addition, there were four at-large councilmen, elected by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replace the more than sixty which were in existence previously.

EXECUTIVE HEADS OF CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

Presidents of Boards of Trustees

Henderson, Samuel	October 12, 1832 to September 30, 1833
Edgar, James (Resigned as Trustee)	Sept. 30 to December 9, 1833
Blythe, Benjamin I.	March 7, 1834 to February 14, 1835
Morrison, Alexander F.	February 14 to October 2, 1835
Palmer, Nathan B.	October 2, 1835 to April 13, 1836
Lockerbie, George	April 13, 1836 to April 4, 1837
Soule, Joshua	April 3, 1837 to April 2, 1838

Presidents of Town Council

Morrison, James	1838 to 1839
Palmer, Nathan B.	1839 to 1840
Coburn, Henry P.	1840 to 1841
Sullivan, William (Resigned November 12, 1841)	1841
Culley, David V.	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.	1844 to 1845
Levy, Joseph A.	1845 to 1847
Rooker, Samuel S. (Resigned November 1, 1847)	1847
Cady, Charles W.	1847 to 1848

Mayors

Henderson, Samuel	1847 to 1849
Newcomb, Horatio C. (Resigned November 7, 1851)	1849 to 1851
Scudder, Caleb	1851 to 1854
McCready, James	1854 to 1856
West, Henry F. (Died November 8, 1856)	1856
Coulon, Charles (To fill vacancy until November 22, 1856)	1856
Wallace, William John (Resigned May 3, 1858)	1856 to 1858
Maxwell, Samuel D.	1858 to 1863
Caven, John	1863 to 1867; to 1881
Macauley, Daniel	1867 to 1873
Mitchell, James L.	1873 to 1875
Grubbs, Daniel W.	1881 to 1884
McMaster, John L.	1884 to 1886
Denny, Caleb S.	1886 to 1890
Sullivan, Thomas L.	From January 1, 1890 to Oct. 12, 1893
Denny, Caleb S.	From October 12, 1893 to 1895
Taggart, Thomas	From October 10, 1895 to 1901
Bookwalter, Charles A.	From October 10, 1901 to 1903
Holtzman, John W.	From October 15, 1903 to 1905
Bookwalter, Charles A.	1905 to 1909

Shank, Samuel Lewis (Resigned November 28, 1913)	---1910 to 1913
Wallace, Harry R.	----- 1913
Bell, Joseph E.	-----1914 to 1917
Jewett, Charles W.	-----1918 to 1921
Shank, Samuel Lewis	-----1922 to 1925
Duvall, John L. (Disqualified September 22, 1927)	---1926 to 1927
Slack, L. Ert	-----1927 to 1929
Sullivan, Reginald H.	-----1930 to 1934
Kern, John W. (Resigned September 2, 1937)	-----1935 to 1937
Boetcher, Walter C.	-----1937 to 1938
Sullivan, Reginald H.	-----1939 to 1942
Tyndall, Robert H. (Died July 9, 1947)	-----1943 to 1947
Denny, George L.	----- 1947
Feeney, Al G. (Died November 12, 1950)	-----1948 to 1950
Bayt, Phillip L. (Resigned effective November 24, 1951)	--1950 to 1951
Emhardt, Christian J. (November 24, 1951)	----- 1951
Clark, Alex M.	-----1952 to 1956
Bayt, Phillip L. (Resigned Dec. 31, 1958)	-----1956 to 1959
Boswell, Charles H. (Resigned August 6, 1962)	-----1959 to 1962
Losche, Albert H.	-----1962 to 1963
Barton, John J.	-----1964 to 1968
Lugar, Richard G.	-----1968 to 1972