

JOURNAL
OF THE
Common Council
OF THE
CITY OF INDIANAPOLIS, INDIANA

From
January 1, 1958 to December 31, 1958

Printed and Published Under the Authority of the
Common Council of the City of Indianapolis, Indiana





CITY OFFICIALS AND EXECUTIVE PERSONNEL

As of December 31, 1958

Mayor.....PHILLIP L. BAYT
City Clerk.....TERESA F. LAFFEY
Deputy City Clerk.....MARY ANNE REDMOND

COMMON COUNCIL OFFICERS

President.....CHRISTIAN J. EMHARDT
Vice-President.....JOS. C. WALLACE
Clerk.....TERESA F. LAFFEY
Deputy Clerk.....MARY ANNE REDMOND

COUNCILMEN

First District.....ROSCOE A. McKINNEY
First District.....GLADYS POHLMANN
Second District.....JOS. C. WALLACE
Third District.....WM. H. WILLIAMSON
Fourth District.....CHAS. W. APPLGATE
Fourth District.....R. THOMAS MCGILL
Fifth District.....CHRISTIAN J. EMHARDT
Sixth District.....MARY M. FRANCIS
Sixth District.....JOS. E. BRIGHT

OFFICE OF MAYOR

Mayor.....PHILLIP L. BAYT
Executive Secretary.....KENNETH HARLAN
Secretary to Mayor.....MARY LIENERT

DEPARTMENT OF FINANCE

City Controller.....CHAS. H. BOSWELL
Deputy City Controller.....ROBT. J. KALDENBACH
Finance AuditorOPAL KREMER
Supervisor Barrett Law.....FLORENCE M. KELLEY
Assessment BureauMAYBELLE OLIVER

DEPARTMENT OF LAW

Corporation Counsel.....MICHAEL B. REDDINGTON
City AttorneyJOHN DILLON

LEGAL DEPARTMENT

1st Asst. City AttorneyMERCER M. MANCE
*2nd Asst. City AttorneyEDWARD D. LEWIS
3rd Asst. City AttorneyWALTER BELL
City ProsecutorTHOS. R. GIBSON
Asst. City Prosecutor.....PATRICK CHAVIS, JR.
Claim AdjusterLT. RANDOLPH SCHUBERT

*Succeeded Chas. S. White, May 31, 1958

DEPARTMENT OF CITY CIVIL ENGINEER

City Civil EngineerDARRELL C. WALTON
Assistant City Engineer.....FORREST M. LOGAN
Street Engineer.....WALLACE F. ALKIRE
Sewer Engineer.....JOSEPH O. WATSON
Flood Control EngineerHARVEY W. CASSADY
Chemical Library.....JOHN B. PHIPPS
Superintendent of Street Lighting.....WM. A. BEAVERS
Office Manager.....RAY HAAS

POLICE DEPARTMENT

Chief of Police.....FRANK A. MUELLER
Inspector of DetectivesROBERT E. REILLY

Inspector of Police -----CARL SCHMIDT
Inspector of Police -----WILLIAM G. HAGUE
Inspector of Police -----NOEL JONES
Inspector of Traffic -----AUDRY E. JACOBS
Superintendent of Police Radio
and Fire Communications.---FRANCIS DENNIS CAMPBELL

TRAFFIC ENGINEER

Traffic Engineer -----STANLEY T. SIEGEL

FIRE DEPARTMENT

Chief of Fire Department-----ARNOLD W. PHILLIPS
Deputy Chief-----FRANK O'MALEY
Deputy Chief-----RICHARD VAN SANT
Executive Deputy Chief-----JOSEPH B. LAWRIE
Director Fire Prevention-----DANIEL O'DONNELL

PURCHASING DEPARTMENT

Purchasing Agent-----ALBERT H. LOSCHE
Assistant Purchasing Agent-----FRANK H. SCHEIB

BUILDING DEPARTMENT

Commissioner of Building-----K. K. WARK, P.E.
Structural Engineer -----LeGRANDE MARVIN

STREET COMMISSIONERS DEPARTMENT

Street Commissioner-----ROSCOE BREDELL
Chief Clerk-----LORETTO McDONALD

WEIR COOK AIRPORT

Superintendent-----C. EDWIN PETERO
Manager of Operations -----JOHN D. LOGAN
Supervisor of Maintenance-----A.E. SUTHERLAND

WEIGHTS AND MEASURES DEPARTMENT

Supervising Inspector-----CARL SCHEPER

PUBLIC BUILDING DEPARTMENT

Superintendent—City Garage -----HARVEY McKIMM
Custodian—City Hall-----EARL CLEMENTS
Custodian—Police Department -----LT. WALTER THICKSTEN
Superintendent—City Market-----JACOB STEINMETZ

MEMBERS OF OFFICIAL BOARDS

BOARD OF PUBLIC SAFETY

President.....DR. DAVID SILVER
Member.....WILLIAM WARREN
Member.....SHIRLEY MURPHY
Secretary of Board.....AGNES CLEGG

BOARD OF PUBLIC WORKS

*President.....RUSSELL J. DEAN
President.....HUGH G. BAKER
Vice-President.....ROBERT E. SCHREIBER
*Member.....AUGUST J. SIELOFF
Member.....WM. A. CARRICO
Member.....WAYNE WARRICK
Executive Secretary.....LOUIS P. M. ADAMS
*Deceased during year

BOARD OF SANITARY COMMISSIONERS

President.....JAMES C. COURTNEY
Member.....OSCAR F. BARRY, SR.
Member.....CARTER ELTZROTH

BOARD OF PARK COMMISSIONERS

President.....EUGENE W. DORN
Vice-President.....AGNES P. CONNOR
Member.....PAUL E. RATHERT
Member.....RICHARD L. GILLION
Director of Public Parks.....A. J. THATCHER
Secretary.....MARY E. GRIFFIN
Finance Officer.....CORA E. HARTMAN

CITY PLAN COMMISSION AND BOARD OF ZONING APPEALS

President.....JACK KAMMINS
Vice-President.....LAWRENCE SEXTON

Member—JACOB KEIFER
*Member—WALLACE W.
 WIFFING
Member—CHAS. S. BOEHM

City Plan Commission
Ex-Officio Members
DARRELL C. WALTON
WM. WILLIAMSON
HUGH G. BAKER
FRANK UNVERSAW
EUGENE DORN

BOARD OF AVIATION COMMISSIONERS

President.....FRED W. SOMMER
Vice-President.....CHAS. H. BRADLEY
Secretary.....PAUL B. HUDSON
*Member.....ARTHUR J. SULLIVAN
*Succeeded Thomas H. Riddick 9-22-58

BOARD OF FLOOD CONTROL

PresidentDARRELL C. WALTON
Vice-President.....ROSS D. HAWES
Member.....HAZEL B. MILLER
Secretary to Board.....LUCILLE PETTITHORY

REDEVELOPMENT COMMISSION

Executive SecretaryJOHN W. COFFMAN

Trustees

President.....FRED W. JUNGCLAUS
Vice-PresidentWM. J. MOONEY
Secretary.....EARL H. SCHMIDT
Member.....ROBERT E. KIRBY
Member.....JAMES ROBB

Commissioners

PresidentRICHARD H. OBERREICH
Vice-President.....FRED T. GREENE
SecretaryJ. ALBERT SMITH
Member.....CHARLES E. WAGNER
MemberPAUL L. McCORD

POLICE AND FIRE MERIT COMMISSION

Chairman.....DR. M. O. ROSS
Member.....DR. MARVIN E. SANDORF
Member.....JUDGE JOS. HOFFMAN
Member.....CHIEF ARNOLD PHILLIPS
Member.....CHIEF FRANK MUELLER

OFF-STREET PARKING COMMISSION

President.....LUTHER J. SHIRLEY
Vice-President.....DONALD JAMESON
Secretary.....BRUCE C. SAVAGE
Treasurer.....ALBERT O. DeLUSE
Executive Secretary.....MRS. JEWELL PARKINSON
Member.....DR. WALTER J. DEAN

COMMON COUNCIL

STANDING COMMITTEES OF 1958

1. FINANCE COMMITTEE—Joseph C. Wallace, Chairman; R. Thomas McGill, Roscoe A. McKinney, William H. Williamson, Mary M. Francis.
2. PUBLIC WORKS COMMITTEE—R. Thomas McGill, Chairman; William H. Williamson, Joseph C. Wallace, Charles W. Applegate, Gladys C. Pohlmann.
3. PUBLIC SAFETY AND AVIATION COMMITTEE—Roscoe A. McKinney, Chairman; R. Thomas McGill, William H. Williamson, Joseph E. Bright, Gladys C. Pohlmann.
4. PUBLIC HEALTH COMMITTEE—William H. Williamson, Chairman; Joseph C. Wallace, Mary M. Francis, Joseph E. Bright, Charles W. Applegate.
5. PARKS COMMITTEE—Mary M. Francis, Chairman; Roscoe A. McKinney, R. Thomas McGill, Gladys C. Pohlmann, Charles W. Applegate.
6. LAW AND JUDICIARY COMMITTEE—Charles W. Applegate, Chairman; Joseph E. Bright, Joseph C. Wallace, R. Thomas McGill, William H. Williamson.
7. CITY WELFARE COMMITTEE—Joseph E. Bright, Chairman; Charles W. Applegate, Roscoe A. McKinney, Mary M. Francis, Joseph C. Wallace.
8. ELECTION COMMITTEE—Gladys C. Pohlmann, Chairman; Joseph E. Bright, Mary M. Francis, Roscoe A. McKinney, R. Thomas McGill.

CALENDAR OF SESSIONS OF THE COMMON COUNCIL 1958

	Page
1. January 6, 1958, 7:30 P.M. -----REGULAR -----	3
2. January 20, 1958, 7:30 P.M. -----REGULAR -----	29
3. February 3, 1958, 7:30 P.M. -----REGULAR -----	57
4. February 17, 1958, 7:30 P.M. -----REGULAR -----	77
5. March 3, 1958, 7:30 P.M. -----REGULAR -----	105
6. March 17, 1958, 7:30 P.M. -----REGULAR -----	129
7. April 7, 1958, 7:30 P.M. -----REGULAR -----	157
8. April 21, 1958, 7:30 P.M. -----REGULAR -----	193
9. May 7, 1959, 8:30 P.M. -----SPECIAL -----	225
10. May 19, 1958, 7:30 P.M. -----REGULAR -----	253
11. June 2, 1958, 7:30 P.M. -----REGULAR -----	281
12. June 16, 1958, 7:30 P.M. -----REGULAR -----	317
13. July 7, 1958, 7:30 P.M. -----REGULAR -----	353
14. July 21, 1958, 7:30 P.M. -----REGULAR -----	381
15. August 4, 1958, 7:30 P.M. -----REGULAR -----	417
16. August 18, 1958, 7:30 P.M. -----REGULAR -----	509
17. August 25, 1958, 7:30 P.M. -----SPECIAL -----	529
18. September 3, 1958, 7:30 P.M. -----SPECIAL -----	597
19. September 15, 1958, 7:30 P.M. -----REGULAR -----	621
20. October 6, 1958, 7:30 P.M. -----REGULAR -----	645
21. October 20, 1958, 7:30 P.M. -----REGULAR -----	673
22. November 5, 1958, 7:30 P.M. -----SPECIAL -----	693
23. November 17, 1958, 7:30 P.M. -----REGULAR -----	717
24. December 1, 1958, 7:30 P.M. -----REGULAR -----	753
25. December 15, 1958, 7:30 P.M. -----REGULAR -----	785

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first town council composed of a president and six members.

The common council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten Aldermen, representing five Aldermanic districts, two being elected from each district.

Under the 1891 act the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members

were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and councilman to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. This law limits the number of councilmen to nine. The law provides for the nomination by each party of six candidates, one from each of six councilmanic districts. In the election all of the voters of the city may vote for any nine candidates and the nine receiving the highest number of votes are elected. This law insures a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

EXECUTIVE HEADS OF CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

Presidents of Boards of Trustees

Henderson, Samuel.....	October 12, 1832, to September 30, 1833
Edgar, James (Resigned as Trustee).....	Sept. 30 to December 9, 1833
Blythe, Benjamin I.....	March 7, 1834, to February 14, 1835
Morrison, Alexander F.....	February 14 to October 2, 1835
Palmer, Nathan B.....	October 2, 1835, to April 13, 1836
Lockerbie, George.....	April 13, 1836, to April 4, 1837
Soule, Joshua.....	April 3, 1837, to April 2, 1838

Presidents of Town Council

Morrison, James.....	1838 to 1839
Palmer, Nathan B.....	1839 to 1840
Coburn, Henry P.....	1840 to 1841
Sullivan, William (Resigned November 12, 1841).....	1841
Culley, David V.....	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.....	1844 to 1845
Levy, Joseph A.....	1845 to 1847
Rooker, Samuel S. (Resigned November 1, 1847).....	1847
Cady, Charles W.....	1847 to 1848

Mayors

Henderson, Samuel.....	1847 to 1849
Newcomb, Horatio C. (Resigned November 7, 1851).....	1849 to 1851
Scudder, Caleb.....	1851 to 1854
McCready, James.....	1854 to 1856
West, Henry F. (Died November 8, 1856).....	1856
Coulon, Charles (To fill vacancy until November 22, 1856).....	1856
Wallace, William John (Resigned May 3, 1858).....	1856 to 1858
Maxwell, Samuel D.....	1858 to 1863
Caven, John.....	1863 to 1867; to 1881

Macauley, Daniel	1867 to 1873
Mitchell, James L.	1873 to 1875
Grubbs, Daniel W.	1881 to 1884
McMaster, John L.	1884 to 1886
Denny, Caleb S.	1886 to 1890
Sullivan, Thomas L.	From January 1, 1890 to Oct. 12, 1893
Denny, Caleb S.	From October 12, 1893 to 1895
Taggart, Thomas	From October 10, 1895 to 1901
Bookwalter, Charles A.	From October 10, 1901 to 1903
Holtzman, John W.	From October 15, 1903 to 1905
Bookwalter, Charles A.	1905 to 1909
Shank, Samuel Lewis (Resigned November 28, 1913)	1910 to 1913
Wallace, Harry R.	1913
Bell, Joseph E.	1914 to 1917
Jewett, Charles W.	1918 to 1921
Shank, Samuel Lewis	1922 to 1925
Duvall, John L. (Disqualified September 22, 1927)	1926 to 1927
Slack, L. Ert	1927 to 1929
Sullivan, Reginald H.	1930 to 1934
Kern, John W. (Resigned September 2, 1937)	1935 to 1937
Boetcher, Walter C.	1937 to 1938
Sullivan, Reginald H.	1939 to 1942
Tyndall, Robert H. (Died July 9, 1947)	1943 to 1947
Denny, George L.	1947
Feeney, Al G. (Died November 12, 1950)	1948 to 1950
Bayt, Phillip L. (Resigned effective November 24, 1951)	1950 to 1951
Emhardt, Christian J. (November 24, 1951)	1951
Clark, Alex M.	1952 to 1956
Bayt, Phillip L. (resigned Dec. 31, 1958)	1956 to 1959