

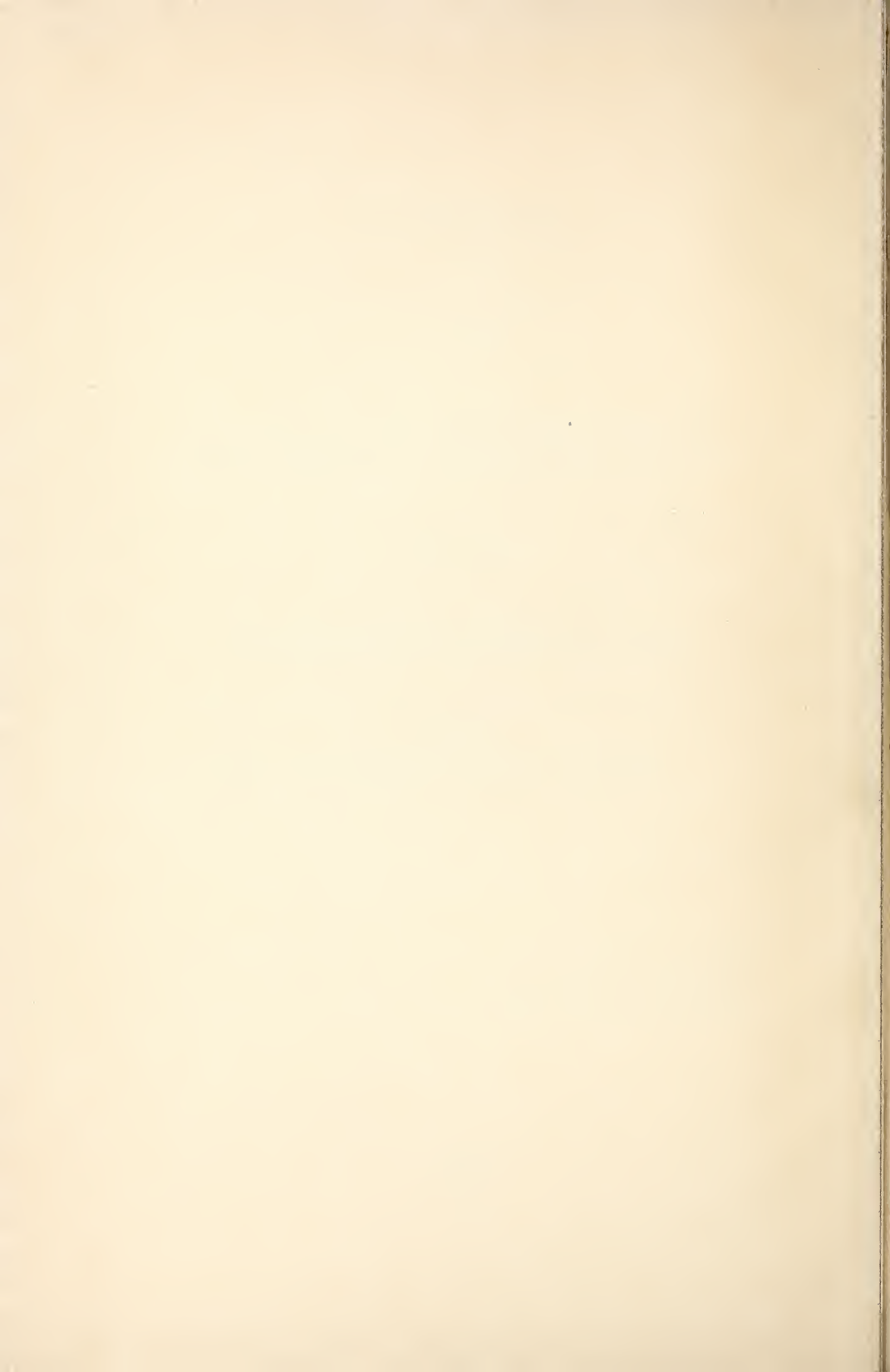
JOURNAL
OF THE
Common Council

OF THE
CITY OF INDIANAPOLIS, INDIANA

From
January 1, 1954, to December 31, 1954

Printed and Published Under the Authority of the
Common Council of the City of Indianapolis, Indiana





CITY OFFICIALS

AND

EXECUTIVE PERSONNEL

As of December 31, 1954

Mayor.....ALEX. M. CLARK
City Clerk.....GRACE M. TANNER
Deputy City Clerk.....MARGARET B. JONES

COMMON COUNCIL OFFICERS

President.....JOSEPH E. BRIGHT
Vice-President.....JOHN A. SCHUMACHER
Clerk.....GRACE M. TANNER
Deputy Clerk.....MARGARET B. JONES

COUNCILMEN

First District.....JOHN A. SCHUMACHER
Second District.....CARTER W. ELTZROTH
Second District.....JOSEPH C. WALLACE
Third District.....GLENN W. RADEL
Third District.....JOSEPH A. WICKER
Fourth District.....CHARLES P. EHLERS
Fifth District.....J. WESLEY BROWN
Fifth District.....CHRISTIAN J. EMHARDT
Sixth District.....JOSEPH E. BRIGHT

OFFICE OF MAYOR

Mayor.....ALEX. M. CLARK
Executive Secretary.....L. FRANCES PEASE
Secretary to Mayor.....FRANCES L. RATHZ

DEPARTMENT OF FINANCE

City Controller JOHN R. BARNEY
*Deputy City Controller..... GEORGE USHER
Finance Auditor..... IRVIN GLOSSON
*Supervisor Barrett Law & Assessment
Bureau..... DOROTHY L. HERTWECK
*Succeeded Charles A. Buckner, May 5, 1954

DEPARTMENT OF LAW

Corporation Counsel..... PALMER K. WARD
City Attorney..... FRANK X. HAUPT

LEGAL DEPARTMENT

Assistant City Attorney..... RUFUS C. KUYKENDALL
Assistant City Attorney..... ARTHUR H. NORTHRUP
Assistant City Attorney..... JACOB S. MILLER
City Prosecutor..... JOHN M. RYAN
Assistant City Prosecutor..... RALPH N. MAY
*Claim Adjuster..... DET. SGT. LESTER CUNNINGHAM
*Succeeded Lt. Phillip O. McGee, October 29, 1954

DEPARTMENT OF CITY CIVIL ENGINEER

City Civil Engineer..... WILLIAM R. HUNT
Assistant City Engineer..... FORREST M. LOGAN
Street Engineer..... WALLACE F. ALKIRE
Sewer Engineer..... RAYMOND C. CASSADY
Flood Control Engineer..... HARVEY W. CASSADY
Chemical Laboratory Engineer..... JOHN B. PHIPPS
Superintendent Street Lighting..... ARTHUR C. HELM
Chief Clerk..... J. RAYMOND TROUT

POLICE DEPARTMENT

Chief of Police..... JOHN E. AMBUHL
Inspector of Detectives..... NOEL A. JONES
Inspector of Police..... LEOLIN TROUTMAN
Inspector of Police..... RUSSELL CARMICHAEL

Inspector of Police-----RALPH BADER
Captain of Traffic-----AUDRY E. JACOBS
Superintendent of Police Radio
and Fire Communications-----FRANCIS DENNIS CAMPBELL

TRAFFIC ENGINEER

Engineer-----WILLIAM H. BILBY

FIRE DEPARTMENT

Chief-----JOSEPH F. HANCOCK
First Assistant Chief-----FRED C. DILGER
First Assistant Chief-----ARNOLD W. PHILLIPS
Director Fire Prevention-----MICHAEL J. HYLAND
Master Mechanic-----FRANK A. BRAUN
*Acting Executive Secretary to Chief-----JOSEPH B. LAWRIE
*Succeeded Harry R. Gould, December 17, 1954 (Retired)

PURCHASING DEPARTMENT

Purchasing Agent-----CLIFFORD F. BEEKER
Assistant Purchasing Agent-----HERBERT H. HITCHENS

BUILDING DEPARTMENT

*Commissioner of Building-----CHARLES E. BRANDT
*Succeeded Philip J. Clark, April 15, 1954

STREET COMMISSIONERS DEPARTMENT

Commissioner-----JAMES B. CHAPPELL
Chief Clerk-----FRED SCHOENEMAN

WEIR COOK AIRPORT

Superintendent-----PHILIP H. ROETTGER
Manager of Operations-----DONALD THARP
Supervisor of Maintenance-----A.E. SUTHERLAND

WEIGHTS AND MEASURES DEPARTMENT

Supervising Inspector-----HARRY H. BRUNNER

PUBLIC BUILDING DEPARTMENT

*Superintendent, City Garage-----WM. LIEBOLD
Custodian, City Hall-----GIFT PENNEY
**Custodian, Police Headquarters-----LT. PHILIP O. McGEE
Custodian, Tomlinson Hall-----HARRY GOINS
Superintendent City Market-----PAUL A. RENE
*Succeeded George Usher, June 16, 1954
**Succeeded Emanuel Gebauer, October 29, 1954 (Retired)

MEMBERS OF OFFICIAL BOARDS

BOARD OF PUBLIC SAFETY

President.....PAUL J. SHICK
Member.....SIDNEY A. HORN
*Member.....JOSEPH B. TYNAN
Secretary of Board.....AGNES HERNDON REILLY
*Succeeded James C. Courtney, April 1, 1954

BOARD OF PUBLIC WORKS

President.....RICHARD K. MUNTER
Vice-President.....GEORGE CAFOUROS
*Member.....JAMES D. STRICKLAND
Member.....THOMAS M. QUINN
Executive Secretary.....DAVID H. MARSH
*Succeeded Otto H. Worley, May 20, 1954 (Deceased)

BOARD OF SANITARY COMMISSIONERS

President.....CLARENCE T. DRAYER
Member.....MARVIN J. BREZETTE
Member.....LOUIS J. RYBOLT

BOARD OF PARK COMMISSIONERS

President.....H. J. RAFFENSPERGER
Vice-President.....PAUL E. RATHERT
Member.....EUGENE W. DORN
Member.....AGNES P. CONNOR
Director Public Parks.....J. R. TOWNSEND
Secretary.....MARY E. GRIFFIN
Finance Officer.....CORR E. HARTMAN

CITY PLAN COMMISSION AND BOARD OF ZONING APPEALS

President.....ROBERT A. VOIGT
Vice-President.....LOUIE MOLLER
Members—J. WESLEY BROWN RICHARD K. MUNTER
 CLARENCE E. FLICK H. J. RAFFENSPERGER
 WILLIAM R. HUNT CATHERINE C. BROWN
 JACK B. KAMMINS FRANK J. UNVERSAW
Administrative Assistant.....HELENA SWANGO

BOARD OF AVIATION COMMISSIONERS

President..... IRVING M. FAUVRE
Vice-President..... WILLIAM A. ATKINS
Secretary..... FRED W. SOMMER
*Member..... THOMAS A. RIDDICK
*Succeeded Claude A. Rochford, April 1, 1954 (Deceased)

BOARD OF FLOOD CONTROL

President..... WILLIAM R. HUNT
Vice-President..... ROSS D. HAWES
*Member..... HOUSTON WHITSON
Secretary to Board..... LUCILLE PETITHORY
*Succeeded William G. Shannon, June 1, 1954

REDEVELOPMENT COMMISSION

Executive Secretary..... JOHN W. WALLS

Trustees

President..... FRED W. JUNGCLAUS
Vice-President..... WILLIAM J. MOONEY, JR.
Secretary..... EARL H. SCHMIDT
Member..... ROBERT KIRBY
Member..... CHARLES E. WAGNER

Commissioners

President..... PAUL L. McCORD
Vice-President..... FRED T. GREENE
*Secretary..... RICHARD H. OBERREICH
Member..... J. ALBERT SMITH
Member..... JAMES ROBB
*Succeeded Robert M. Collier, January 1, 1954

POLICE AND FIRE MERIT COMMISSION

Chairman..... DR. M. O. ROSS
Member..... RICHARD H. DYE
Member..... DR. J. WILLIAM WRIGHT
Member..... CHIEF JOSEPH F. HANCOCK
Member..... CHIEF JOHN E. AMBUHL

OFF-STREET PARKING COMMISSION

President..... LUTHER J. SHIRLEY
Vice-President..... DONALD JAMESON
Secretary..... BRUCE C. SAVAGE
Treasurer..... ALBERT O. DeLUSE
Executive Secretary..... MRS. JEWELL PARKINSON

Note: 4 Members served during 1954—

Edward D. Pierre resigned prior to 1954

COMMON COUNCIL

STANDING COMMITTEES FOR 1954

1. FINANCE COMMITTEE—Charles P. Ehlers, Chairman; Carter W. Eltzroth, J. Wesley Brown, Glenn W. Radel, John A. Schumacher.
2. PUBLIC WORKS COMMITTEE—Carter W. Eltzroth, Chairman; Charles P. Ehlers, Glenn W. Radel, Joseph C. Wallace, Christian J. Emhardt.
3. PUBLIC SAFETY AND AVIATION COMMITTEE—Glenn W. Radel, Chairman; Carter W. Eltzroth, Charles P. Ehlers, Joseph A. Wicker, Joseph C. Wallace.
4. PUBLIC HEALTH COMMITTEE—John A. Schumacher, Chairman; J. Wesley Brown, Glenn W. Radel, Christian J. Emhardt, Joseph C. Wallace.
5. PARKS COMMITTEE—J. Wesley Brown, Chairman; John A. Schumacher, Charles P. Ehlers, Christian J. Emhardt, Joseph A. Wicker.
6. LAW AND JUDICIARY COMMITTEE—Joseph C. Wallace, Chairman; Joseph A. Wicker, Carter W. Eltzroth, J. Wesley Brown, John A. Schumacher.
7. CITY WELFARE COMMITTEE—Christian J. Emhardt, Chairman; Joseph C. Wallace, John A. Schumacher, Charles P. Ehlers, Glenn W. Radel.
8. ELECTION COMMITTEE — Joseph A. Wicker, Chairman; Christian J. Emhardt, Carter W. Eltzroth, J. Wesley Brown, Charles P. Ehlers.

CALENDAR OF SESSIONS OF THE COMMON COUNCIL 1954

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1. January 4, 1954, 7:30 P. M.-----Regular -----	3
2. January 18, 1954, 7:30 P. M.-----Regular -----	29
3. February 1, 1954, 7:30 P. M.-----Regular -----	61
4. February 15, 1954, 7:30 P. M.-----Regular -----	93
5. March 1, 1954, 7:30 P. M.-----Regular -----	129
6. March 15, 1954, 7:30 P. M.-----Regular -----	169
7. April 5, 1954, 7:30 P. M.-----Regular -----	201
8. April 19, 1954, 7:30 P. M.-----Regular -----	233
9. May 5, 1954, 6:30 P. M.-----Special -----	269
10. May 17, 1954, 6:30 P. M.-----Regular -----	293
11. June 7, 1954, 6:30 P. M.-----Regular -----	333
12. June 21, 1954, 6:30 P. M.-----Regular -----	381
13. July 7, 1954, 6:30 P. M.-----Special -----	429
14. July 19, 1954, 6:30 P. M.-----Regular -----	461
15. August 2, 1954, 6:30 P. M.-----Regular -----	549
16. August 16, 1954, 6:30 P. M.-----Regular -----	629
17. August 30, 1954, 6:30 P. M.-----Special -----	649
18. September 8, 1954, 6:30 P. M.-----Special -----	713
19. September 20, 1954, 6:30 P. M.-----Regular -----	745
20. October 4, 1954, 7:30 P. M.-----Regular -----	765
21. October 18, 1954, 7:30 P. M.-----Regular -----	785
22. November 1, 1954, 7:30 P. M.-----Regular -----	801
23. November 15, 1954, 7:30 P. M.-----Regular -----	829
24. December 6, 1954, 7:30 P. M.-----Regular -----	853
25. December 20, 1954, 7:30 P. M.-----Regular -----	893

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first town council composed of a president and six members.

The common council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten Aldermen, representing five Aldermanic districts, two being elected from each district.

Under the 1891 act the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members

were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and councilman to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. This law limits the number of councilmen to nine. The law provides for the nomination by each party of six candidates, one from each of six councilmanic districts. In the election all of the voters of the city may vote for any nine candidates and the nine receiving the highest number of votes are elected. This law insures a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

EXECUTIVE HEADS OF CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

Presidents of Boards of Trustees

Henderson, Samuel.....	October 12, 1832, to September 30, 1833
Edgar, James (Resigned as Trustee)....	Sept. 30 to December 9, 1833
Blythe, Benjamin I.....	March 7, 1834, to February 14, 1835
Morrison, Alexander F.....	February 14 to October 2, 1835
Paimer, Nathan B.....	October 2, 1835, to April 13, 1836
Lockerbie, George.....	April 13, 1836, to April 4, 1837
Soule, Joshua, Jr.....	April 4, 1837, to April 2, 1838

Presidents of Town Council

Morrison, James.....	1838 to 1839
Palmer, Nathan B.....	1839 to 1840
Coburn, Henry P.....	1840 to 1841
Sullivan, William (Resigned November 12, 1841).....	1841
Culley, David V.....	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.....	1844 to 1845
Levy, Joseph A.....	1845 to 1847
Rooker, Samuel S. (Resigned November 1, 1847).....	1847
Cady, Charles W.....	1847 to 1848

Mayors

Henderson, Samuel.....	1847 to 1849
Newcomb, Horatio C. (Resigned November 7, 1851).....	1849 to 1851
Scudder, Caleb.....	1851 to 1854
McCready, James.....	1854 to 1856
West, Henry F. (Died November 8, 1856).....	1856
Coulon, Charles (To fill vacancy until November 22, 1856).....	1856
Wallace, William John (Resigned May 3, 1858).....	1856 to 1858
Maxwell, Samuel D.....	1858 to 1863
Caven, John.....	1863 to 1867; 1875 to 1881

Macauley, Daniel.....	1867 to 1873
Mitchell, James L.....	1873 to 1875
Grubbs, Daniel W.....	1881 to 1884
McMaster, John L.....	1884 to 1886
Denny, Caleb S.....	1886 to 1890
Sullivan, Thomas L.....	From January 1, 1890 to Oct. 12, 1893
Denny, Caleb S.....	From October 12, 1893 to 1895
Taggart, Thomas.....	From October 10, 1895 to 1901
Bookwalter, Charles A.....	From October 10, 1901 to 1903
Holtzman, John W.....	From October 15, 1903 to 1905
Bookwalter, Charles A.....	1905 to 1909
Shank, Samuel Lewis (Resigned November 28, 1913).....	1910 to 1913
Wallace, Harry R.....	1913
Bell, Joseph E.....	1914 to 1917
Jewett, Charles W.....	1918 to 1921
Shank, Samuel Lewis.....	1922 to 1925
Duvall, John L. (Disqualified September 22, 1927).....	1926 to 1927
Slack, L. Ert.....	1927 to 1929
Sullivan, Reginald H.....	1930 to 1934
Kern, John W. (Resigned September 2, 1937).....	1935 to 1937
Boetcher, Walter C.....	1937 to 1938
Sullivan, Reginald H.....	1939 to 1942
Tyndall, Robert H. (Died July 9, 1947).....	1943 to 1947
Denny, George L.....	1947
Feeney, Al G. (Died November 12, 1950).....	1948 to 1950
Bayt, Phillip L. (Resigned effective November 24, 1951).....	1950 to 1951
Emhardt, Christian J. (November 24, 1951).....	1951
Clark, Alex M.	1952 to